


INNOVATOR



Accelerating Innovation for the American Driving Experience



CM/GC Benefits Oregon Bridge Project

**Innovation Saves Time
And Money** Page 6

In This Issue:

**Arizona Captures Local
Audience With Novel
Approach** 2

**Wisconsin Builds a
Winner in Traffic Incident
Management** 4

**CM/GC Benefits Oregon
Bridge Project** 6

**3-D Workshop Helps
Arkansas Get Ready for
Change** 8

**Fast Moves:
Colorado Accelerates
Bridge Repair** 10

**First Responders Learn
Lifesaving Teamwork** 10

States Innovate! 11

Calendar 12

Arizona Captures Local Audience With Novel Approach



"Five . . . four . . . three . . . two . . . one. Welcome to LPA Shop Talk!"

The Arizona Department of Transportation used a mock radio show to announce its new Local Public Agency Stakeholder Council at the Arizona Rural Transportation Summit earlier this year. Jodi Rooney, process manager in the agency's Local Public Agency section, served as the "host," interviewing local, county and federal agency "guests" and taking "caller" questions from audience members recruited in advance.

"We wanted to do something a little bit outside the box," Rooney said. "It ended up being a lot of fun. We were able to introduce the initiative, what we're doing and why we're doing it, and then get into some of the topics the council talked about at its first meeting."

The Arizona Local Public Agency Stakeholder Council held its initial gathering a month earlier, in December 2013. The agency chose the council as one of the strategies to pursue under the Every Day Counts effort on [locally administered Federal-Aid projects](#).

Communication key to council success

Before launching the local stakeholder council, a team of Arizona DOT and Federal Highway Administration staff met with their Nebraska counterparts by video-conference to learn how that state's local stakeholder council works. The team also surveyed local agencies to identify topics of interest.

The Arizona council includes 26 representatives from local agencies, government councils, metropolitan planning organizations, the Arizona DOT and FHWA. Its quarterly meetings will provide a venue for local agencies to discuss questions, concerns and ideas on implementing Federal-Aid projects in their jurisdictions.

At its first meeting, the council pinpointed topics to focus on in five categories—finance, environment, right-of-way, administration and other. But its overall purpose, Rooney said, is to enhance communication among the organizations involved.

"Communication is key in anything we do," she said. "The way we approach this particular initiative is to call it a communication initiative. When you get people in a room talking together, solutions come up."

The Arizona DOT used a mock radio show to draw attention to its new Local Public Agency Stakeholder Council.



Arizona programs for local agencies

Organizing the local stakeholder council is just one aspect of the Arizona DOT's local agency assistance effort. The agency overhauled its [Local Public Agency Projects Manual](#) and developed training to help local agencies and their consultant partners understand the Federal-Aid process.

The Arizona DOT has two programs that enable local agencies to administer parts of Federal-Aid projects. One is a certification acceptance program through which it delegates authority to administer Federal-Aid projects with limitations. So far, eight local agencies have been certified.

The Arizona DOT also has a self-administration program that applies to design on individual projects. "An agency goes through an approval process pertinent to one Federal-Aid project," Rooney said. "You have to show fitness to be able to administer the design phase of the project."

Since the mock radio show at the Arizona Rural Transportation Summit, Arizona DOT staff have continued to spread the word about the new stakeholder council at venues for local professionals involved in transportation. Feedback has been positive.

Frontline Advice: Why Start a Council?

Jodi Rooney of the Arizona DOT suggests that state agency staffs thinking of setting up a local public agency stakeholder council ask the following:

- Is this initiative right for our state?
- What do we want to achieve?
- Is this the appropriate instrument to achieve that objective?
- Does the value gained outweigh the labor involved to make it successful? Or are the resources required better spent elsewhere?

"Involve your partners in planning the council so there is ownership," Rooney added.

"Here in Arizona, people see value in the opportunity to bring their voice to the table and to work with and through their council members on solutions that might assist with the delivery of these projects," Rooney said.

Rooney doesn't rule out using the radio show approach again. "It was successful because it provided the information people wanted to hear in a refreshing format," she said. "Everyone enjoyed it because it was so different, but the main thing is that we got the message out there."

Comment?



ON AIR



Traffic incident management has been a Wisconsin Department of Transportation priority for nearly 20 years, one that first responder organizations statewide now share. In fact, Wisconsin was the first state to launch a formal traffic incident management program.

The Wisconsin DOT started its Traffic Incident Management Enhancement, or TIME, program in Milwaukee in 1995. Through TIME, more than 2,500 first responders and 1,000 trainers have been trained in incident management techniques since 2008.

The Federal Highway Administration is encouraging states through its Every Day Counts initiative to implement **traffic incident management responder training**, also a Strategic Highway Research Program 2 priority.

“Quicker clearance of incidents helps mitigate excessive, costly delays and minimizes the potential for secondary crashes through better incident scene management and traffic control setup to alleviate driver confusion,” said Anne Reshadi, system operations and electrical engineering section chief at the Wisconsin DOT Bureau of Traffic Operations.

Study shows incident management need

A 1980s study identified the need for a traffic management center in Milwaukee. “That study was the impetus for TIME and also conceptualized the need for a focus on traffic incident management,” Reshadi said



Regional TIME meeting participants review incidents and share ideas.



Wisconsin's Statewide Traffic Operations Center in Milwaukee features a video wall with a congestion map.

The traffic management center the Wisconsin DOT opened in 1995 introduced intelligent transportation systems capability. In conjunction with the center's opening, the agency initiated a study that pinpointed the need for a comprehensive traffic incident management program for multidisciplinary stakeholders, from police officers and firefighters to county governments.

In the early days, control room operators at the traffic operations center recorded incident scenes via video recorders as they noticed them. Lessons learned from the tapes were used to debrief first responders at Milwaukee-based TIME meetings.

In 2006, the Wisconsin DOT expanded the TIME program statewide and held its first Traffic Incident Management Conference, now an annual event.

"We held sessions at the conference to seek input from first responders on what they wanted to see in a statewide program," said Reshadi. "One overwhelming theme emerged: First responders wanted guidelines developed on traffic control and incident scene management. They wanted something that instructed all disciplines on how to work from the same page."

A Wisconsin DOT working group created [Emergency Traffic Control and Scene Management Guidelines](#) and a presentation to use as a training tool for first responders. About that time, the traffic management center became a 24/7 operation with the ability to record video more consistently. The videos yielded examples of incidents and responses to integrate into the training presentation.

Training available statewide

Today, the Wisconsin DOT provides first responders with training materials to instruct their agency personnel in traffic control, scene setup and responder safety. The state's guidelines for train-the-trainer classes meet the SHRP 2 national traffic incident management responder guidelines.

Wisconsin now has 30 regional TIME meetings a year, typically hosted by the Wisconsin State Patrol and a Wisconsin DOT regional operations manager. Attendees are first responders from fire and police agencies, emergency medical services, towing and recovery operations and county highway departments. They review incident responses, both what went well and what to improve, discuss construction projects and share ideas.

In 2011, the Wisconsin DOT set a goal to reduce significant incident clearance times by 5 percent a year. Thanks to the TIME program, that goal was exceeded twofold in 2012.

Wisconsin's keys to success include having trainers who can train other first responders in the same discipline and top management support for the program. The state also has many champions who believe strongly in the value of a cooperative approach to traffic incident management and training, said Reshadi.

"Fire, law enforcement and towing professionals have acted as champions. With statewide expansion, the program gained unprecedented momentum and a growing community of champions," she said.

Comment?

Credit: Wisconsin DOT



▲ *First responders work to clear an incident on a Wisconsin interstate.*

CM/GC Benefits

Oregon Bridge Project

Time and money savings abound on the Sellwood Bridge replacement project in Portland, Oregon, thanks in large part to two Every Day Counts innovations—the construction manager/general contractor delivery method and accelerated bridge construction techniques.

Owned by Multnomah County, the **Sellwood Bridge** crosses the Willamette River and connects a state highway on the west side with a city street on the east side.

In the **CM/GC** process, the project owner hires a contractor to provide input during the design phase, well before construction starts. The county issued a request for CM/GC proposals and signed a CM/GC contract with Slayden-Sundt Joint Venture in 2011.

Proposed construction changes

Originally the county planned to build the new \$307.5 million bridge in halves, using the existing bridge for traffic while half of the new structure was built. Once the new part was complete, traffic would shift to that side, while the existing bridge was demolished and the second half was built.

But the CM/GC proposed using the existing bridge as a detour structure and building the new bridge in one stage instead of two. Temporary piers were erected north of the existing piers, and in January 2013 the entire 1,100-foot-long steel truss was shifted laterally onto the temporary piers using hydraulic jacks.

“That change alone saved us \$10 million and cut a full year from the original two-stage schedule,” said Jeff Graham, operations engineer with the Federal Highway Administration’s Oregon Division. “This method of construction is known as using a shoofly detour bridge. The contractor had successfully used it for other bridge projects.”

Jacking the existing bridge laterally onto temporary piers is an **ABC** technique. Similar methods have been used, most notably in Utah, to move new bridges into place.

More CM/GC benefits

The single-phase construction of the new bridge means redundant structural features aren’t needed, resulting in a sleeker design. Plus, worker safety is improved by separating workers from traffic. And the approach requires fewer temporary work bridges and makes fewer in-water impacts.

That’s not all. In May 2012 the CM/GC price for the 90-percent-complete main span design exceeded the project budget by more than \$20 million. But through value engineering refinements, with the CM/GC’s cooperation, more than 75 design refinements were identified that saved about \$25 million, Graham said.

“Gaining the CM/GC commitment to these savings during the value engineering process was crucial to keeping the project on budget,” he said.

One innovative design refinement is using perched box caissons to construct the pier caps for the replacement bridge’s two river piers rather than building cofferdams in the river. The perched caissons are built on temporary pilings above the drilled shafts and lowered into the river around the shafts. They’re sealed and dewatered to construct the pier cap without driving sheet piles or otherwise disturbing the river bed.

“We estimate using perched box caissons gave us a cost savings of more than \$6 million and saved six months of time to meet work restrictions related to the Endangered Species Act,” said Graham.

The new bridge is scheduled to be finished in November 2015.

An Oregon county is saving time and money by using the CM/GC technique on the Sellwood Bridge replacement project.



Crews install arch rib anchor bolts.



Foundation work is under way for the new bridge.



Perched box caissons are a money-saving idea that resulted from early contractor involvement.

Credit: Slayden-Sundt Joint Venture

Comment?

3-D Workshop Helps Arkansas Get Ready for Change

An Every Day Counts workshop on three-dimensional engineered models for construction helped the Arkansas State Highway and Transportation Department cement its commitment to using 3-D modeling throughout the project delivery process.

“We’re ready to make a change,” said Mike Fugett, the agency’s assistant chief engineer for design. “We saw the opportunity to implement **3-D modeling** at the beginning of our design process—even at the environmental planning stage—and at the same time put even more emphasis on our construction product that we’re giving to our contractors. That’s why we hosted the workshop.”

The workshop was followed by a peer exchange in which experts from the Iowa, Missouri and Oregon Departments of Transportation shared 3-D modeling insights and experiences with the Arkansas agency.

More than 60 people attended, including representatives from eight state highway agencies and the Federal Highway Administration.

“We had people come in who were using 3-D models developed in the design stage for public outreach,” said Fugett. “We also had people talk to us about taking

that same 3-D model and sending it out to construction for contractors to use for automated machine guidance.”

Workshop customized to state needs

The workshop’s core training materials were customized to encourage audience dialogue and meet the Arkansas agency’s goals.

The peer exchange allowed for open-ended discussion with DOTs leading in 3-D modeling implementation. Experts from FHWA, DOTs and the construction industry gave presentations, including an overview of 3-D engineered models for highway construction, applications during design and delivering 3-D engineered models for construction.

FHWA and the Arkansas agency planned and organized the workshop, the first of 12 FHWA is sponsoring as part of Every Day Counts.

“I can’t say enough about our FHWA Resource Center,” said Brent Dather, area engineer for FHWA’s Arkansas Division. “They have a consultant on board who, with the FHWA Resource Center, developed the scope of the workshop—the training and materials and so forth. It was very well received.”

Credit: Max J. Kuney Co./Parsons Brinckerhoff



Video: Proposed construction sequencing in 3-D for Skagit Bridge replacement in Washington.

Get the right people in the room

David Unkefer, an engineer with FHWA's Resource Center, said the division office and the state agency worked with his team to make sure the right people made presentations and attended the workshop.

"The partnership with states like Iowa, Missouri and Oregon and construction industry representatives is important for the workshops so practitioners can share actual experiences," he said. "We had a multidisciplinary group of people who could discuss and raise the awareness of 3-D engineered models and move toward implementation in Arkansas."

The workshop delivery team developed eight modules from which states can select six for a one-day workshop that best fits their interests and needs. Some modules provide an overview and others delve into specifics.

"For example, we talk about how once the contractor creates or modifies the model for automated machine guidance there should be some kind of

quality assurance process to make sure it matches up with the design intent," said Unkefer. "And we talk about how a state can provide the model for information to the contractor and not as a legal document."

On the road to a 3-D roadmap

One goal of the Arkansas workshop was to support creation of a roadmap for implementing 3-D engineered models. Arkansas has been using some 3-D modeling for years, but has been converting the models to two-dimensional plans and cross sections manually.

"We were hand-manipulating those cross sections," said Fugett. "So the 3-D model we developed in the beginning did not replicate what the final cross sections in the construction plans showed. Our goal is to get there."

Additional 3-D workshops have taken place or are planned for eight states across the country. For more information on hosting or attending a workshop, email [David Unkefer](mailto:David.Unkefer@FHWA.gov) or call (404) 562-3669.

What Participants Say About the Workshop

"The biggest highlight was the experience gained from other DOTs in the implementation of developing 3-D models for construction. The ability to ask questions and glean from the experience of other engineers from around the country is very valuable."

"The workshop will help my agency further develop implementation technology and methods for design, contracting and construction."

"It was very interesting to hear what other states are doing. It is also nice to hear some of their procedural and legal challenges."

Arkansas workshop participants learned about using 3-D engineered models in the construction process.

Comment?

Fast Moves: Colorado Accelerates Bridge Repair



The Colorado Department of Transportation used **accelerated bridge construction** techniques and the **construction manager/general contractor** project delivery method when it reconstructed two bridges on State Highway 266 near Rocky Ford. This video shows the process used to slide one bridge and roll the other into place.

“We built bridges off-line, then we made those bridges a detour,” explained Dean Sandoval, Colorado DOT project engineer. “Once we made them a detour, we removed the

old bridges.” After installing a track system, crews moved the new bridges into place during a short road closure.

Using ABC and CM/GC on the project was part of the agency’s effort to try innovation to minimize traffic disruption while repairing structurally deficient bridges. “We’re looking for innovative contracting techniques that aren’t used often, accelerated bridge construction, things that we can do in a short amount of time and make them work,” Sandoval said.

Credit: Colorado Department of Transportation/360 Media

Want more innovation news?

Subscribe to EDC News for weekly updates on FHWA’s Every Day Counts initiative. Each quick-read issue includes the latest on innovative projects and activities across the country.

EDC News

Keeping You Informed About the **Every Day Counts** Initiative

[View this week’s EDC News.](#)

First Responders Learn Lifesaving Teamwork

Traffic incidents risk the lives of motorists and first responders and cause about 25 percent of all traffic delays. This video focuses on a national program to train first responders to clear incidents safely and quickly and get traffic moving again.

“The national traffic incident management responder training builds teamwork by bringing together emergency responders and helping them understand one another’s cultures, what their priorities are, what their values and areas of emphasis are in responding to a traffic incident scene,” said John Corbin, chair of the National Traffic Incident Management Coalition.

“We have to understand what each other’s jobs are and get these accidents cleared as quickly as possible to avoid secondary accidents,” said Hank Clemmensen, president and

chair of the International Association of Fire Chiefs.

It’s also important to recognize the impact incidents have on the economy, said Deputy Transportation Secretary Victor Mendez. “It’s estimated that incidents cost the

economy throughout the nation about \$300 billion per year,” he said. “We do everything we can in the training to insure we get everybody back on track in a safe manner.”



Tennessee builds nation's first traffic incident management training site

The Tennessee Department of Safety and Homeland Security and the Tennessee Department of Transportation are building the **first traffic incident management training** facility in the country. The Nashville facility will be used to teach emergency



Tennessee's traffic incident management facility

responders best practices for safe, quick clearance of major highway incidents. When finished in fall 2014, it will feature a section of interstate-like roadway ranging from two to six lanes, a two-lane highway section, a two-way interchange and a four-way intersection.

Ohio signs programmatic agreement

The Ohio Department of Transportation, National Park Service, Ohio Department of Natural Resources and FHWA executed a **programmatic agreement** for Federal-Aid highway projects impacting Section 6(f) resources under the Land and Water Conservation Act. The first of its kind nationally, the agreement establishes review time frames, delegates authority to the two state agencies when permissible and streamlines environmental review processes between the two federal agencies. That will save time and money for all four agencies as projects move through the Section 6(f) process.

Tribal project to use CM/GC contracting

The Gila River Indian Community Department of Transportation has awarded its first **construction manager/general contractor** contract. Located near Phoenix, Arizona, the project will replace the Gila River Bridge on Route 7. The Gila River Indian Community received a Strategic Highway Research Program 2 award to use **accelerated bridge construction** on the project. The contractor, designer and Gila River Indian Community staff will convert the traditional bridge design to ABC to cut on-site construction and road closure time and improve bridge quality. The original design called for a 6-mile detour for six months, but using ABC methods will allow crews to replace the bridge in weeks.

Colorado celebrates first diverging diamond interchange

The Colorado Department of Transportation and the city of Grand Junction partnered on a project to build the state's first **diverging diamond interchange**. They celebrated the opening of the interchange on I-70 at U.S. 6 and 50 with an April ribbon cutting. The project cost \$4 million, compared to \$10 million to \$15 million for interchange reconstruction alternatives. This type of intersection requires minimal right-of-way acquisition.

Idaho's first design-build project wins award

The Idaho Transportation Department has won an engineering excellence award from the American Council of Engineering Companies of Idaho for its first **design-build** project. The project to reconstruct Idaho 44 from Linder Road to Ballantyne Lane involved widening the highway from three to five lanes, improving the Idaho 44/Linder Road intersection and adding two through lanes in each direction. In a news release, the Idaho agency said design-build "allowed the design and construction teams to work together under a single contract with the department."

CALENDAR

Alternative Technical Concepts in Construction Manager/General Contractor and Public-Private Partnership Contracts,

Every Day Counts webinar, August 21, 2:30 to 4 p.m. ET. ▶ [Register here.](#)

Overcoming Impediments to Using 3-D Engineered Models for Construction,

Every Day Counts webinar, September 10, 2014, 1 to 2:30 p.m. ET. ▶ [Register here.](#)

Steps to Requiring 3-D Engineered Models for Construction,

Every Day Counts webinar, October 15, 2014, 1 to 2:30 p.m. ET.

▶ [Information here.](#)

The Future: Adding Time, Cost and Other Information to 3-D Models, Every Day Counts webinar, November 19, 2014, 1 to 2:30 p.m. ET.

▶ [Information here.](#)

American Association of State Highway and Transportation Officials Annual Meeting,

November 21–24, 2014, Charlotte, North Carolina. ▶ [Register here.](#)

INNOVATOR

Innovator, published by the FHWA Center for Accelerating Innovation, advances implementation of innovative technologies and accelerated project delivery methods in the highway industry. Its audience is transportation professionals in highway agencies, trade and research groups, academia and the private sector, and the driving public.

Anthony R. Foxx, Secretary, U.S. DOT

Gregory F. Nadeau, Acting Administrator, FHWA

Center for Accelerating Innovation Team

Hari Kalla, *Director*

Scott Wolf, *Senior Advisor*

Kathleen Bergeron, *Program Coordinator*

Ewa Flom, *Program Coordinator*

Mary Huie, *Program Coordinator*

Julie Zirlin, *Technology Partnerships Coordinator*

Ellen Schwappe, *Managing Editor*

James Cline, Jr., *Designer*

Rodney Walker, *Designer*

Email reprint requests to **Kathleen Bergeron**
View [Innovator archive](#).

Subscribe Today!

Don't miss an issue. [Sign up](#) for your *Innovator* newsletter subscription.

 U.S. Department of Transportation
Federal Highway Administration



Reader
Feedback?