# Session No. 4: DEVELOPMENT RIGHTS & ENTITLEMENTS

# FHWA EDC-5 VCIT IDOT PEER EXCHANGE September 18, 2019

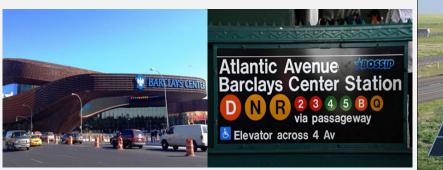
Julie Kim Senior Fellow, Stanford Global Projects Center VC SME Consultant, Volpe Center juliekim@Stanford.edu



### TOOL #4—RIGHTS/ENTITLEMENTS Land Owners, Developers, Corporate Sponsors

- Joint Developments—Air Rights & TDRs
- **ROW Use Agreements**
- Naming Rights
- Solar Energy Panels













# LAND USE/ZONING INCENTIVES

#### Outside MP process, zoning changes are typically initiated bottom up by developers based on their project needs

#### • Air Rights & TDR

- Unused air rights above railroad tracks/stations transferred for free in exchange for tax generating major developments projects
- For high demand areas, these air rights can be monetized by leasing and sales; pre-established public benefit trust fund can be set up for city-wide benefits

#### Upzoning & Density Bonuses

- Upzoning approval rates are especially high for cities where local MP is outdated; sometimes used as political tool by elected officials
- Density bonuses are most common LVC tool for affordable housing





### **PROJECT CASE EXAMPLES**

- MassDOT Air Rights
- Boston Landing & Assembly Square
- MBTA Naming Rights Solicitation





### **SUGGESTED DISCUSSION TOPICS**

- 1. Yield/Revenue Potential—Amount, Timing, Stability, Flexibility
- 2. Equity—Financial Responsibility
- 3. Efficiency-Benefit vs. Cost, Direct Usage-Based
- 4. Adminstrative Ease
- 5. Transparency
- 6. Political/Legal Feasibility





### YIELD/REVENUE POTENTIAL

- Difficult to predict; vary significantly from case to case
- Since each case negotiated separately, there is potential to assure sufficient revenues to cover needed improvements
- At minimum, financial obligations and risks that fall on developers (and other stakeholders) help to defray risks to government







- Can be considered equitable because the intent of the process is to hold developers and other stakeholders responsible to enhance equity than do nothing situation
- Inequity may occur if earlier developers use spare capacity and subsequent developers are held accountable
  - Can use "zone of benefit" concept to mitigate (i.e., recovery of cost of off-site improvements that benefit others)







- Generally efficient due to correspondence between cost obligation and benefits received
- Generally encourages development designs that minimize transportation impacts and cost of mitigating impacts
- Efficiency issues can arise if the need for mitigation influences development location decisions
- Can be administration intensive with significant resources committed to negotiation; more suited for large scale developments





### **ADMINISTRATIVE EASE**

- May be difficult and costly to administer
- Each case negotiated separately; less predictable
- Highly trained and experienced staff may be required





### **TRANSPARENCY & POLITICAL/LEGAL**

- Athough each process can be clearly defined and established, cannot expect uniform & consistent outcome
- Potential for manipulation on either side of negotiation
- Political & legal feasibility varies from jurisdiction to justisdiction

