

TRANSPORTATION RESEARCH BOARD
OF THE NATIONAL ACADEMIES



Project Management Strategies for Complex Projects (R10)

**FHWA SHRP2 R10 Train-the-Facilitator Training
Wisconsin Department of Transportation
November 17-18, 2015**



AGENDA
FHWA SHRP2 R10 Train-the-Facilitator Workshop
Wisconsin Department of Transportation
November 17-18, 2015

OBJECTIVE:

The objective of the Train-the-Facilitator Session is threefold:

1. To furnish training on the SHRP2 R-10 product to DOT members who manage complex projects.
2. To train designated DOT members to teach complex project management principles and to demonstrate the use of the *Project Management Strategies for Complex Projects Guidebook* to complex project team members.
3. To establish an internal center of expertise on complex project management.

DAY 1			
Time	Module	Topic	Remarks
8:30- 8:40	-	Welcome and Opening Remarks— FHWA/State DOT Leadership	Carlos Figueroa/ State DOT
8:40-8:50	-	Opening Remarks - FHWA Division	
8:50-9:00	-	Housekeeping and Instructional Material Orientation—ARA Lead Facilitator	Kevin Chesnik
9:00-10:00	1	Introduction to 5-Dimensional Project Management (5DPM)	Kevin Chesnik
10:00-10:15	-	BREAK	
10:15-11:00	-	Self-Assessment Tool Application and Implementation	Jim Hunt
11:00- 12:00	2	5DPM Project Execution Tools: Definition and Selection	Kevin Chesnik
12:00-1:00	-	LUNCH	<i>On your own</i>
1:00-1:30	3	Complexity Map Development	Kevin Chesnik
1:30-2:15	3.1	Complexity Map Practical Exercise (PE)	Team exercise
2:15-3:00	4	Define Critical Project Success Factors	Jim Hunt
3:00-3:15	-	BREAK	
3:15-3:45	4.1	Critical Project Success Factors PE	Team exercise
3:45-4:15	5	Assemble Project Team & Select Project Arrangements	Kevin Chesnik
4:15-4:30	5.1	Assemble Project Team & Select Project Arrangements PE	Team Exercise

DAY 2			
Time	Module	Topic	Remarks
8:30-8:45	-	Day 1 Recap	Jim Hunt
8:45-9:15	6	Prepare Early Cost Model and Finance Plan	Kevin Chesnik/Jim Hunt
9:15-9:45	6.1	Prepare Early Cost Model and Finance Plan PE	Team Exercise
9:45-10:00	-	BREAK	
10:00-11:00	7	Develop Targeted Project Action Plans	Jim Hunt
11:00-11:30	7.1	Targeted Project Action Plan PE (map to PMP)	Team exercise
11:30-12:30	-	LUNCH	<i>On your own</i>
12:30-1:15	7.2	Documenting 5DPM during Project Development and Execution	Kevin Chesnik
1:15-1:45		Open Questions from the group	All
1:45-2:00	-	Summary & Closure	Kevin Chesnik/Carlos Figueroa

Notes:

- The first half of Day 1 will be mostly devoted to presentation of 5DPM theory and applications on a general basis. These 4 hours will be training-oriented and include instruction on how to self-assess your agency periodically to gauge progress.
- The second half of Day 1 consists of training and practical exercises of 5DPM Methods 1 through 3.
- Day 2 will be devoted to presentation of 5DPM Methods 4& 5- Finance Plans and Cost models as well as Project action plan development. These will be related to the FHWA PMP and include team exercises to reinforce the learning.
- Workshop materials include:
 - SHRP2 R-10 Guidebook
 - Train-the Facilitator Workshop workbook.
 - Training workshop exercises.
 - Trainer's complex project training package on flash drive containing the slides in PPT, workbook in MS Word, SHRP2 R-10 Guidebook in PDF, self-assessment survey and complexity map files in XLS, and other miscellaneous items.
- Workshop deliverables include:
 - Roster of 5DPM Facilitators who successfully completed the course.
 - Brief summary of issues encountered during the training with potential resolution plans.
 - Summary of DOT needs for future training or technical assistance.



SHRP2 SOLUTIONS
STRATEGIC HIGHWAY RESEARCH PROGRAM

SHRP2 Project Management Tools

Project Management Strategies for Complex Projects (R10), Wisconsin DOT

Carlos F. Figueroa, FHWA
Keith Platte, AASHTO

Nov. 17-18, 2015






 U.S. Department of Transportation
Federal Highway Administration

 AMERICAN ASSOCIATION OF
STATE HIGHWAY AND
TRANSPORTATION OFFICIALS
AASHTO
THE VOICE OF TRANSPORTATION

 TRANSPORTATION RESEARCH BOARD
OF THE NATIONAL ACADEMIES

What is SHRP2?

Tools to save lives, save money, save time.

-  Products developed from objective, credible research
-  Solutions that respond to challenges of the transportation community – safety, aging infrastructure, congestion
-  Collaborative effort of AASHTO, FHWA, and TRB
- Tested products, refined in the field

SHRP2 Solutions offer new technologies and processes to enhance the efficiency of transportation agencies

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(Keith Platte, AASHTO)





SHRP2 is a **collaborative effort** to develop products and processes that can be used by transportation agencies to address key challenges, **including safety, aging infrastructure, and congestion.**

SHRP2 implementation is managed by the FHWA in cooperation with AASHTO and TRB.

SHRP2 Products are Diverse and Benefits are Far-Reaching: The benefits will improve safety for motorists and workers; will enable transportation agencies to improve their infrastructure more quickly and have a longer-lasting system; will target resources and enhance existing processes; and provide faster responses to congestion, making the system more reliable for travelers.

Not all SHRP2 Solutions are totally new innovations. Some products advance the state of practice of existing tools by showcasing how a technique can be used more widely. Others provide tools or evidence that fill gaps in existing approaches, making them more viable and easier to implement. Because of the diversity of solutions emerging from SHRP2, the biggest challenge will be to understand the needs of our customers and match their unique needs with the right product.

Focus Areas

-  **Safety:** fostering safer driving through analysis of driver, roadway and vehicle factors in crashes, near crashes, and ordinary driving
-  **Renewal:** rapid maintenance and repair of the deteriorating infrastructure using already-available resources, innovations and technologies
-  **Capacity:** planning and designing a highway system that offers minimum disruption and meets the environmental, and economic needs of the community
-  **Reliability:** reducing congestion and creating more predictable travel times through better operations

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(Keith Platte, AASHTO)

More than 700 volunteers from academia, departments of transportation (DOTs), and related associations and industries participated in the research, which was organized into four Focus Areas addressing the core challenges facing the transportation community and central to quality of life.

Safety (led by the Office of Safety) is conducting the largest ever in-vehicle study of driver behavior to better understand the interaction among various factors involved in highway crashes—driver, vehicle, and infrastructure—so that better safety countermeasures can be developed and applied to save lives.

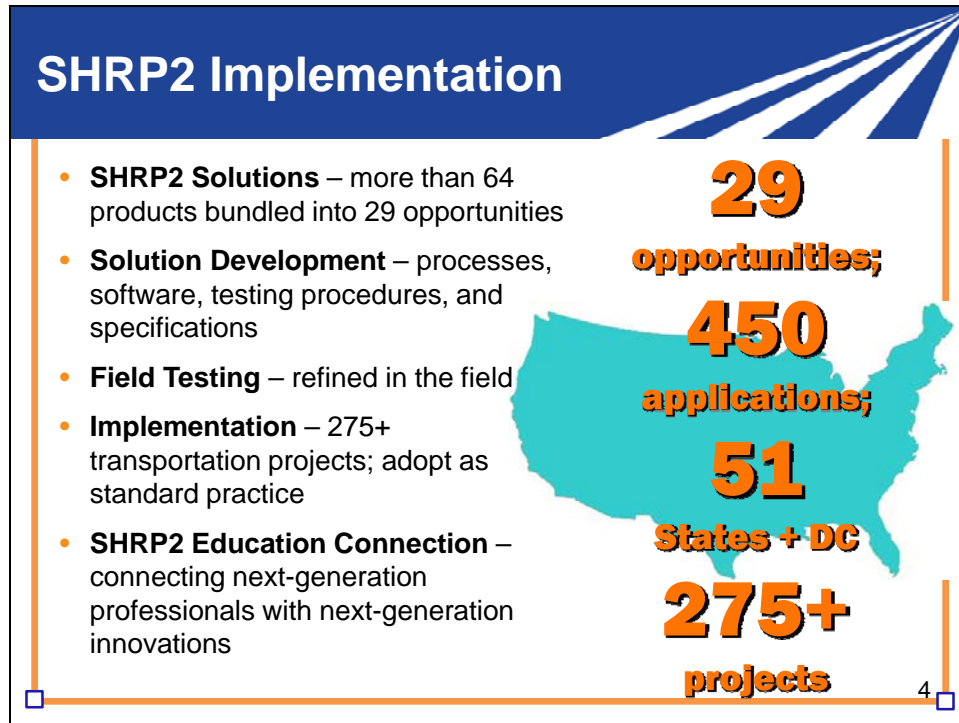
Renewal (led by the Office of Infrastructure and Office of Innovative Program Delivery) is developing technologies and institutional solutions to support more rapid and systematic rehabilitation of highway infrastructure in a way that presents minimal disruption to users, and results in longer-lasting facilities.

Capacity (led by the Office of Environment and Planning) is developing tools that will integrate environmental, economic, and community requirements into the analysis, planning, and design of new highway capacity to align them with community goals so that delays due to conflicts can be avoided.

Reliability (led by the Office of Operations) is developing analytical techniques, design procedures, and institutional approaches to address events—such as crashes, work zones, special events, and inclement weather—that result in unpredictable congestion and make travel times unreliable.

Anticipated benefits of products emerging from SHRP2:

- Safer roads through a comprehensive understanding of driver behavior
- Lower-cost, longer-lasting, rapidly-installed facilities that require minimal maintenance; “Get in, get out, and stay out”
- More predictable and consistent travel times
- Expedited project approvals through collaborative, systematic decision making



(Keith Platte, AASHTO)

FHWA and AASHTO have bundled the 64 products for implementation into 29 packages of products that are being offered through the Implementation Assistance Program.

As you know, the Implementation Assistance Program is our main vehicle for implementing SHRP2 solutions. This slide paints a picture of the IAP rounds 1 through 5.

So through 5 rounds, we've received more than **450 applications**. These came from:

- 49 state DOTs + DC DOT.
- 43 distinct MPOs submitted apps, several submitted more than one
- 10 distinct tribes, 6 others, 2 local agencies, and FHWA/FLH

Looking at the recipients, we've had 79 unique recipients.

- 49 of these recipients were state DOTs, plus the DC DOT. (*All state DOTs that applied have received assistance*)
- 25 distinct MPOs received incentives¹
- 1 tribal agency, 2 others, FHWA/FLH

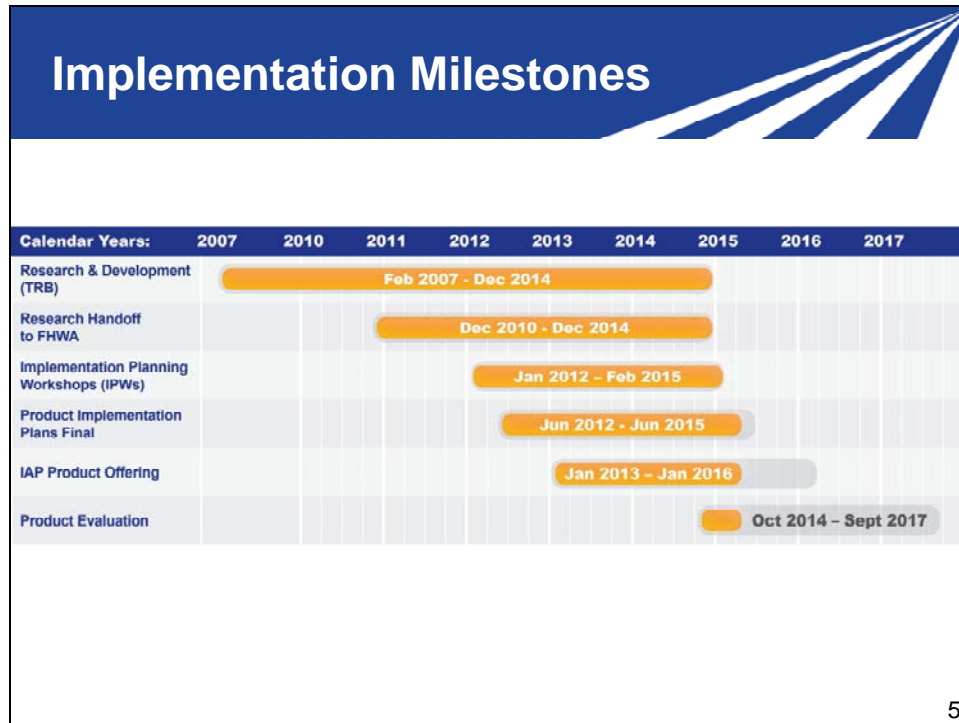
Beyond the Implementation Assistance Program successful implementation efforts ongoing in Traffic Incident Management in all 50 states.

The bottom line is all 50 states and DC are engaged in SHRP2 implementation – not just through the IAP projects themselves, but more broadly through a variety of product-related workshops, peer exchanges, training, and other activities.

The goal of the SHRP2 Program is to help transportation professionals advance the state of our industry practice, making use of these products and adopting them as part of their standard practices.

Earlier this year, FHWA launched a new initiative called SHRP2 Education Connection. This opportunity is designed to introduce SHRP2's proven innovations and technologies to the next generation of transportation professionals encouraging academia to incorporate SHRP2 Solutions into transportation coursework—and bringing SHRP2 products into the classroom.

Slide 5



(Keith Platte, AASHTO)

This just gives a quick snapshot of key milestones for SHRP2 Implementation.

- TRB Research Phase is now complete and all deliverables have been provided to FHWA
- FHWA/AASHTO Implementation Planning Workshops for all SHRP2 products are now complete.
- We anticipate the Implementation Plans for all products will be complete by summer
- Implementation Assistance Program offerings will continue through the beginning of 2016, with Round 7 planned as the last offering
- SHRP2 Program Evaluation has been launched and will continue through the end of the implementation phase.

SHRP2 Implementation Assistance Program Anticipated Round 7 Products

- Fourteen products in three focus areas are being considered for inclusion in Round 7—the final round
- Applications for Round 7 will be available April 1, 2016

RELIABILITY	
Reliability Data and Analysis Tools (L02/ L05/ L07/ L08/ C11)	Tools to help transportation planners and engineers improve monitoring and analysis of data to achieve more consistent, predictable highway travel.
Reliability in Simulation and Planning Models (L04)	Guidelines for incorporating reliability performance measures into travel models.
Regional Operations Forum (L36)	Training program to advance transportation systems management and operations.

CAPACITY	
PlanWorks (C01)	Systematic web-based resource that supports collaborative decision making to deliver projects that meet environmental, community, and mobility needs.

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Notes

The FHWA/AASHTO Implementation Assistance Program (IAP) in 2016 will be the last opportunity to take advantage of the IAP’s financial and technical assistance to implement SHRP2 products. Applications for Round 7 will be available April 1, 2016.

SHRP2 Implementation Assistance Program Anticipated Round 7 Products

RENEWAL	
Utilities Bundle (R01A/R01B/R15B)	Products to identify, record, and retrieve utility locations throughout the design process to aid in reducing costly relocations.
Railroad-DOT Mitigation Strategies (R16)	Model agreements to improve coordination between transportation agencies and railroads.
Techniques to Fingerprint Construction Materials (R06B)	Procedures and equipment to identify various construction materials in the laboratory and with portable devices.
Advanced Methods to Identifying Pavement Delamination (R06D)	Tools to detect subsurface delamination in asphalt pavements.
Guidelines for the Preservation of High-Traffic-Volume Roadways (R26)	Your guide to selecting the most-affordable options for extending pavement life.
Nondestructive Testing for Concrete Bridge Decks (R06A)	Recommended technologies to detect deterioration of concrete bridge decks.
Nondestructive Testing for Tunnel Linings (R06G)	Nondestructive testing technologies to pinpoint defects in or behind tunnel linings.
Service Life Design for Bridges (R19A)	Guidance, training, and technical assistance promoting service life design concepts and methods.
Service Limit State Design for Bridges (R19B)	Tool kit to perform state or site-specific calibrations for service limit state design for bridges.

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The slide features a blue header with white text and a graphic of white lines radiating from the top right corner. The main content is in black text on a white background, with blue circular callouts for R09/R10 and R07. A small number '8' is in the bottom right corner.

SHRP2 R09/R10 Project Management Tools

Guidelines to accelerate sound decision making and reduce risks during rapid construction projects.

- R09: *Managing Risk in Rapid Renewal Projects*
- R10: *Management Strategies for Complex Projects*

Related Product: *R07: Performance Specifications for Rapid Renewal Products*

- Clarify desired performance for project selection, procurement, and specification development.
- Allows contractor ingenuity/innovation, reduction of costly oversight, and accelerate construction.

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(Carlos F. Figueroa, FHWA)

R09/R10: Guidelines to accelerate sound decision making and reduce risks during rapid construction projects.

- Focus of R09: managing risks at the project level throughout project development, specifically by contract item or activity.
- Focus of R10: managing risks at the project level throughout project development, specifically by project dimension (higher level or picture of RM) and implementing tools to aid project team' cohesion, structure and overall project management.
- **R09 is also one of the tools recommended in the R10 product (Tool 3- Comprehensive Risk Analysis).**
- Focus of R07: Performance Specifications for Rapid Renewal Projects :
 - Clarify desired performance for project selection, procurement, and specification development.
 - Allows contractor ingenuity/innovation, reduction of costly oversight, and accelerate construction.
 - This is an overarching technology that can be used in any area (pavements (IRI-roughness), bridges, etc.)

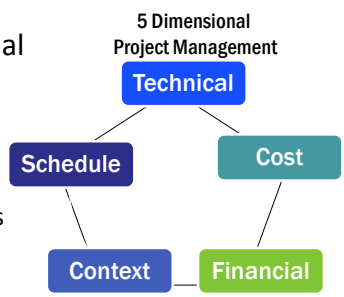
Summary: The SHRP2 Next Generation Project Management Tools **provide practical tools and techniques to optimize innovation, integrate teams, minimize schedule and budget risks, and build better projects.**

Complex highway projects have characteristics for which standard practices cannot be used to achieve project success. For example, size, financing mechanisms, delivery methods, project impacts, environmental constraints, and duration are project characteristics that may make a highway project complex. Work on such projects often involves navigating complex logistics, new construction methods, controversial stakeholder issues, and restrictive regulations that require careful planning and execution. Similarly, underestimating cost, schedule, or disruption can add costs, increase delays, undermine public confidence, and necessitate expensive changes.

Moving beyond traditional approaches requires stronger partnerships among transportation agencies, contractors, consulting engineers, and external stakeholders. Better strategic planning and execution must occur from startup through construction. The SHRP2 Next Generation Project Management Tools **provide practical tools and techniques to optimize innovation, integrate teams, minimize schedule and budget risks, and build better projects.**

R10 – Managing Complex Projects

- **Guide for Project Management Strategies for Complex Projects**
 - Outlines techniques for managing complex projects, e.g. Five dimensional project management model
 - Tools:
 - Training program for DOT staff
 - Case studies on various types of projects
 - Forms
- Link to Guidebook
<http://onlinepubs.trb.org/onlinepubs/shrp2/SHRP2prepubR10Guide.pdf>
- Link to TRB Tuesdays webinars
<http://www.trb.org/ElectronicSessions/Blurbs/168714.aspx>



The diagram illustrates the 5 Dimensional Project Management model. At the top is a blue box labeled 'Technical'. Below it are two boxes: 'Schedule' on the left and 'Cost' on the right. Below 'Schedule' is a blue box labeled 'Context'. Below 'Cost' is a green box labeled 'Financial'. Lines connect 'Technical' to 'Schedule' and 'Cost', and 'Schedule' to 'Context' and 'Cost' to 'Financial'. A horizontal line connects 'Context' and 'Financial'.

5 Dimensional Project Management

Technical

Schedule Cost

Context Financial

(Carlos F. Figueroa, FHWA)

Management Strategies for Complex Projects

The *Guide for Project Management Strategies for Complex Projects* identifies effective strategies involved in successfully managing complex transportation design and construction projects. It provides a formal plan for project management, enabling organizations to be transparent with the public, partners, and stakeholders and facilitates the development of project management plans. The guide applies the Five Dimensional Project Management approach which adds financial and context considerations to the traditional project management model that includes technical, schedule, and cost factors. The guide also includes case studies as well as project execution tools that can be used to achieve project success.

Lastly, it should be noted that both of these management tools are versatile, flexible, scalable, and can be applied to any size and type of project.

R10 - Managing Complex Projects

Benefits:

- Early communication in the process
- Early identification of complexity based on needs of the specific project
- Early preparation of the financials, schedule, and resources
- Looking at context and financing as drivers of the project
- Earlier identification of critical success factors
- Creates a realistic balance between the available funding and scope
- Reduces uncertainties
- Develop project action plans for success



R10 Current Users

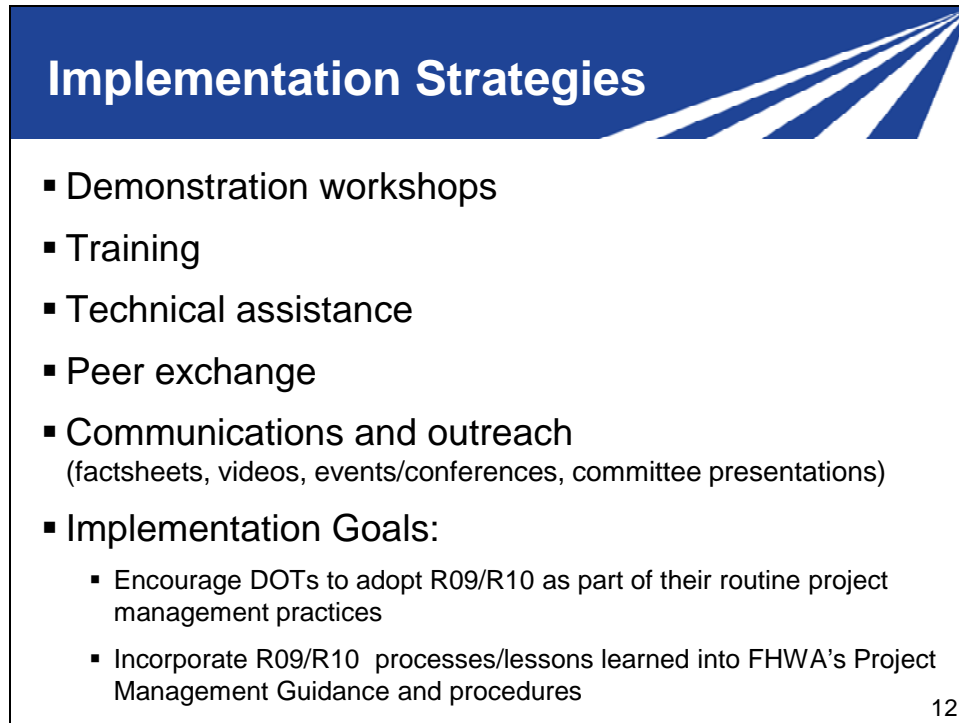
R10	Type	DOT
Round 1 – Feb. 2013	Lead Adopter	Federal Lands Georgia Massachusetts Michigan New Mexico
Round 4 – Aug. 2014	User Incentive	Alaska Alabama Arizona Iowa New Hampshire North Carolina Washington Wisconsin Rhode Island

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Lastly, these are the State DOTs that have been awarded R09 and R10 assistance after the first two SHRP2 implementation assistance rounds. In the first two rounds, 2 Proof of Concept Pilot and 8 Lead Adopter opportunities were available.

In Round 4, since the products have been in implementation for some time **and have matured**, we are **ONLY** offering User Incentive opportunities for both products (8/product).

Alabama DOT is implementing R09 on the ***I-10 Mobile River Bridge and Bayway Widening Project*** and as part of the implementation plan was interested in having a R10 workshop on the same project to get assistance in the development of the project management plan (PMP).



Implementation Strategies

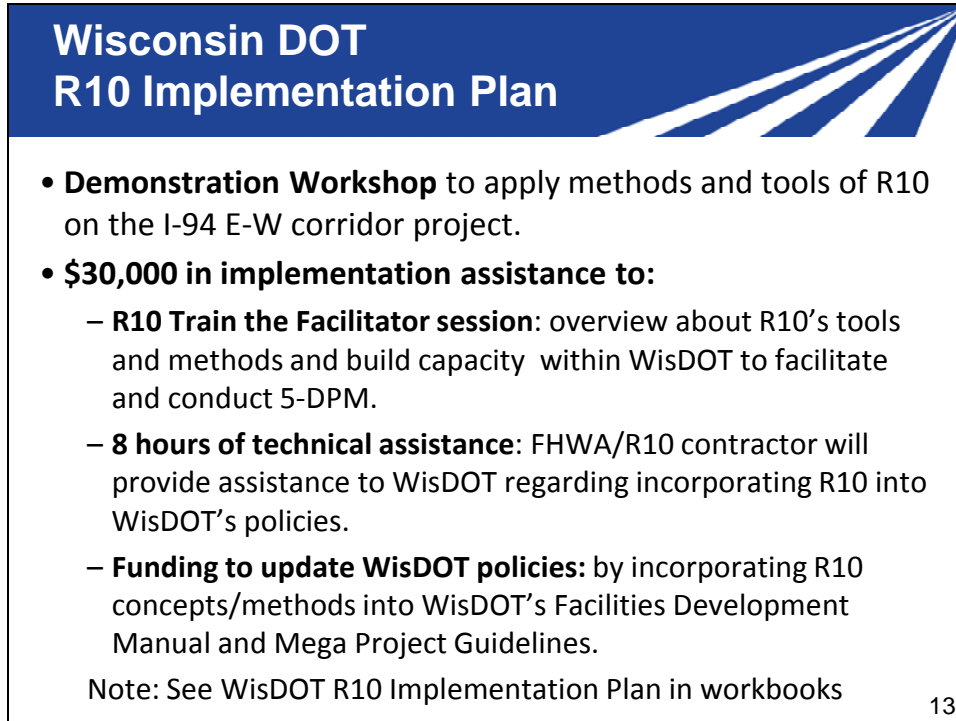
- Demonstration workshops
- Training
- Technical assistance
- Peer exchange
- Communications and outreach
(factsheets, videos, events/conferences, committee presentations)
- Implementation Goals:
 - Encourage DOTs to adopt R09/R10 as part of their routine project management practices
 - Incorporate R09/R10 processes/lessons learned into FHWA's Project Management Guidance and procedures

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(Carlos F. Figueroa, FHWA)

In addition to the financial assistance FHWA, together with AASHTO and TRB, will be providing other support to the States, industry and others to advance SHRP2 product implementation. This will include:

- Technical assistance
- Training
- Peer exchanges
- Case studies
- Communications and outreach at the program, topic, and product level and
- Assistance from lead or champion States

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Wisconsin DOT R10 Implementation Plan

- **Demonstration Workshop** to apply methods and tools of R10 on the I-94 E-W corridor project.
- **\$30,000 in implementation assistance to:**
 - **R10 Train the Facilitator session:** overview about R10's tools and methods and build capacity within WisDOT to facilitate and conduct 5-DPM.
 - **8 hours of technical assistance:** FHWA/R10 contractor will provide assistance to WisDOT regarding incorporating R10 into WisDOT's policies.
 - **Funding to update WisDOT policies:** by incorporating R10 concepts/methods into WisDOT's Facilities Development Manual and Mega Project Guidelines.

Note: See WisDOT R10 Implementation Plan in workbooks

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(Carlos F. Figueroa, FHWA)

- **Demonstration Workshop** to apply methods and tools of R10 on the I-94 E-W corridor project.
- **\$30,000 in implementation assistance to:**
 - **R10 Train the Facilitator session:** general overview about R10's dimensions, tools and methods and build capacity within WisDOT to facilitate and conduct 5-DPM.
 - **8 hours of technical assistance:** FHWA/R10 contractor will provide assistance to WisDOT regarding incorporating R10 into WisDOT's policies.
 - **Funding to update WisDOT policies:** by incorporating R10 concepts/methods into WisDOT's Facilities Development Manual and Mega Project Guidelines.

Note: See WisDOT R10 Implementation Plan in your workbooks.

R10 Train the Facilitator Objectives

- Provide an overview of 5-DPM.
- Discuss R10's Complexity Map, 5 Planning Methods and 13 Execution Tools and focus on key opportunities to insert these into WisDOT's project management/delivery policies.
- Train key WisDOT staff to conduct R10's method exercises and provide necessary tools for future WisDOT staff training.
- Training includes:
 - Identify project complexities and critical success factors,
 - Determine project arrangements,
 - Develop cost model and finance plan, and
 - Determine project actions plans

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(Carlos F. Figueroa, FHWA)

Train the Facilitator Objectives

Provide an overview of 5-DPM.

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Training includes:

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Contact Information

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SHRP2 Implementation Assistance Websites

<http://www.fhwa.dot.gov/goshrp2>

<http://shrp2.transportation.org/Pages/Default.aspx>

Complex Project Management



Project Management Strategies for Complex Projects

Module 1

Introduction to 5-Dimensional Project Management (5DPM)



Key Message

This module focuses on an overall introduction to 5-Dimensional Project Management (5DPM).

Complex Project Management

Definition

Traditional Projects	Complex Projects
<ul style="list-style-type: none">• Standard practices can be used<ul style="list-style-type: none">– Design– Funding– Contracting• Static interactions• High level of similarity to prior projects creates certainty	<ul style="list-style-type: none">• Standard Practices are not sufficient and need additional practices.<ul style="list-style-type: none">– Design– Funding– Contracting• Dynamic interactions• High level of uncertainty regarding objectives and/or implementation

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Key Message

Complex projects have different definitions depending on who you are talking to.

Background and Notes

Complex projects are characterized by a degree of disorder, instability, emergence, non-linearity, recursiveness, uncertainty, irregularity and randomness. There is dynamic complexity where the parts in a system can react/interact with each other in different ways (a chess game). There is also high uncertainty about what the objectives are and/or high uncertainty in how to implement the objectives. The level of uncertainty varies with the maturity of the individual/organization (CCPM 2006).

These projects are not going to fit in the “standard/normal” process.

Guidebook Location

Section 1.3

Complex Project Management

Possible Causes of Complexity

- Inexperience
- Technical challenges
- Non-technical challenges
- Changes in funding sources
- Multiple external parties
- Environmental constraints
- Political

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Key Message

There are an unlimited number of causes of complexity.

Background and Notes

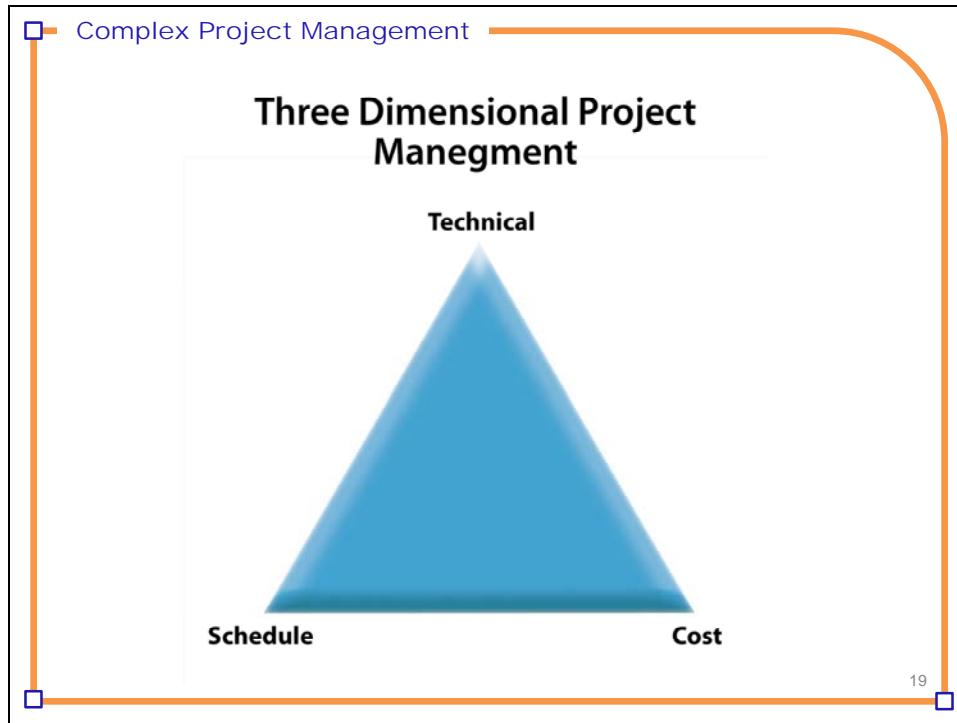
There are a number of different reasons for complexity and they are different for every project. In addition, reasons for complexity today are not going to be the same three, five, or 10 years from now, as you gain more experience in an area. Complexity is going to be fluid. As an example of something we hadn't done before but gained experience with, the first few design-build projects were complex; but, once several had been done, we knew what was going on and it was no longer the complex piece of the project.

Guidebook Location

Section 1.3

Interactivity

What are some other causes of complexity on major projects currently in your program?



Key Message

The traditional approach to project management has generally served the industry well during the expansion of the US transportation infrastructure.

Background and Notes

Dimension #1: Cost. This dimension involves quantifying the scope of work in dollar terms. The cost dimension is comprised of the following categories:

- Risk
- Preliminary program
- Planning/construction
- Issues

Dimension #2: Schedule. This dimension relates to the calendar-driven aspects of the project. The schedule dimension is comprised of the following categories:

- Time
- Risk
- Planning/construction
- Technology
- Mathematical modeling

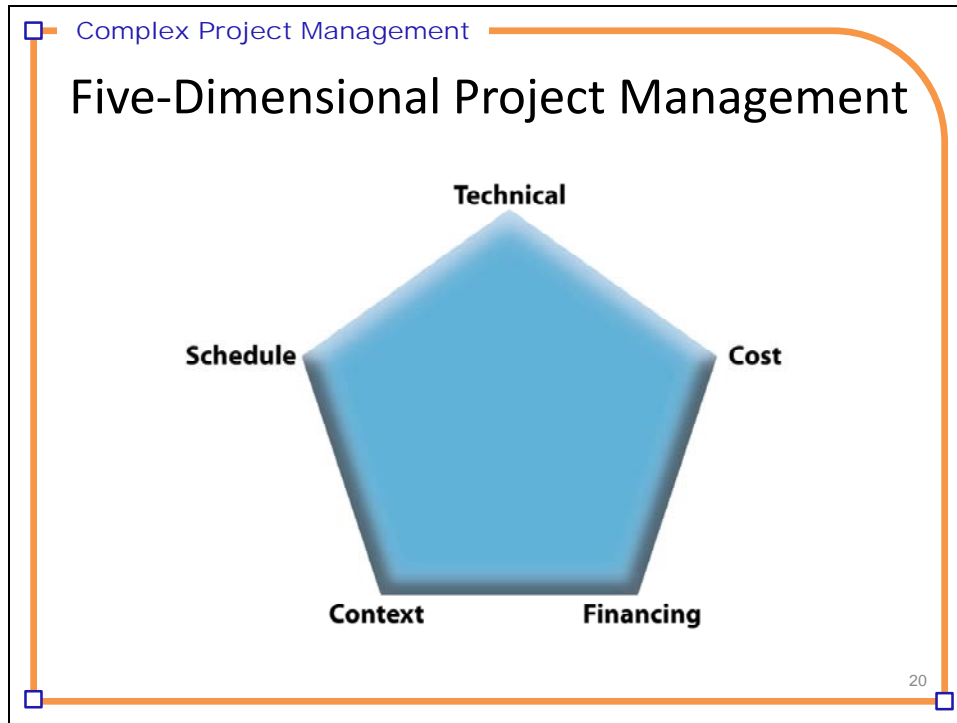
Dimension #3: Technical. This dimension includes all of the typical engineering requirements. The technical dimension is comprised of the following categories:

- Scope
- Internal structure

- Contract
- Design
- Construction
- Technology

Guidebook Location

Sections 1.4 and 1.5



Key Message

Two new dimensions, Context and Financing, were previously part of the original three dimensions, but they are now being elevated to their own dimensions, because of what is being seen in project management. In the future, there may be additional dimensions, but, from the literature, case studies, and tools, these are the five dimensions of complex project management today.

Background and Notes

Project managers of complex projects, both large and small, must ultimately optimize the available resources (time and money) with the technical performance needs of the project (design) while operating under both known and unknown constraints (context), all the while accommodating the requirements of new financing partners and funding models (financing).

- Complexity Dimension #1: Cost. Involves quantifying the scope of work in dollar terms.
- Complexity Dimension #2: Schedule. Relates to the calendar-driven aspects of the project.
- Complexity Dimension #3: Technical. Includes all of the typical engineering requirements.
- Complexity Dimension #4: Context. Encompasses the external influences that have an impact on project development and progress.
- Complexity Dimension #5: Financing. Relates to the need for understanding the fact that the manner in which the project is funded has an impact on the final scope of work.

Guidebook Location

Sections 1.4 and 1.5

Complex Project Management

Schedule Dimension Factors

- Time
- Schedule risk
- Prescribed milestones
- Availability of resources
- Notice to proceed
- Statutory time limits – advertise, award, NTP, etc.

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Background and Notes

The project schedule is closely associated with the Cost Dimension. This dimension is affected by and directly affects the cost of the overall project, depending on the management and decision-making during the venture. The Schedule Dimension looks at variables such as the overall time/deadline, risk, milestones, control, and problems associated with managing and planning for issues that arise before and during construction. The advent of new technology will also be discussed as it pertains to affecting the management of the project schedule.

Guidebook Location

Section 2.1

Complex Project Management

Technical Dimension Factors

- Design
- Scope of work
- Aesthetic requirements
- Quality
- Need for integrated delivery

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Background and Notes

The technical aspects of the project include all of the typical engineering requirements. Issues identified for this dimension include design requirements, scope of the project, quality of construction, and the organizational structure of the owner undertaking the project. This area also includes items such as contract language and structure and the implementation of new technology for effective management of the project.

Guidebook Location

Section 2.1

Complex Project Management

Context Dimension Factors

- Political/procurement constraints
- Environmental issues
- Public perceptions
- Right-of-way acquisition
- Sustainability requirements
- Owner preferences/biases
- Utilities

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Key Message

The Context Dimension encompasses the external influences that have an impact on project development and progress.

Background and Notes

The Context Dimension refers to all of the external factors that have an impact on the project and these factors can be some of the most difficult to predict and plan for before and during construction. Context includes stakeholders, environmental issues, legal and legislative requirements, local issues, and project-specific factors. The Context Dimension is comprised of the following categories:

- Stakeholders
- Project-specific
- Local issues
- Resource availability
- Environmental
- Legal/legislative
- Global/national
- Unusual conditions

Note that Context is different than context-sensitive design.

Guidebook Location

Section 2.1

Complex Project Management

Financing Dimension Factors

- Sources of funding
 - Federal vs. state vs. other
 - Bond-funding
 - Revenue generation/sharing
 - International funding
- Public Private Partnerships
- Variations in material inflation rates

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Key Message

The Financing Dimension relates to the need for understanding how the project is being paid for.

Background and Notes

It is no longer sufficient to merely know a project's cost. The owner must know how it will be paid for and integrate that knowledge into the project's scope of work. The mechanics of the financing can have a direct impact on the project design, the speed with which it can be delivered, and the ability to achieve contextual requirements. One of the first steps in complex project management is to identify available financing and the constraints inherent to the debt servicing process. The Financing Dimension is comprised of the following categories:

- Process
- Public
- Revenue stream
- Asset value
- Project delivery methods
- Risk

Guidebook Location

Section 2.1

Complex Project Management

Cost vs. Financing

Cost	Finance
<ul style="list-style-type: none">• Estimates• Scope of work• Quantities• Right of way (ROW) acquisition• Requirements needing funding	<ul style="list-style-type: none">• Source of funds• Schedule of fund availability• Cash flow• TIFIA/GARVEE/TIGER• Public Private Partnerships (P3)

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Key Message

While closely related, Cost and Financing are not the same dimensions in complex projects.

Background and Notes

On complex projects, it is no longer sufficient to merely know a project's cost... the owner must know how it will be paid for and integrate that knowledge into the project's scope of work. The mechanics of the financing can have a direct impact on the project's design, the speed with which it can be delivered, and the ability to achieve contextual requirements.

Guidebook Location

Section 2.1

Complex Project Management

Planning Methods

- Method 1: Define Critical Project Success Factors
- Method 2: Assemble Project Team
- Method 3: Select Project Arrangements
- Method 4: Prepare Early Cost Model and Finance Plan
- Method 5: Develop Project Action Plans
- Method 6*: 5DPM Program Implementation
 - * Programmatic action
 - Not done on every complex project

26

Key Message

There are 6 methods to be used in conjunction with the complexity maps to help ensure project success.

Background and Notes

A complexity map and Method 5 should be completed each time one of the first four methods is completed.

Guidebook Location

Section 3.1-3.6

Complex Project Management

Execution Tools

1. Incentivize Critical Project Outcomes
2. Develop Dispute Resolution Plan
3. Perform Comprehensive Risk Analysis
4. Identify Critical Permit Issues
5. Evaluate Applications of Off-Site Fabrication
6. Determine Required Level of Involvement in ROW/Utilities
7. Determine Work Package/Sequence
8. Design to Budget
9. Co-Locate Team
10. Establish Flexible Design Criteria
11. Evaluate Flexible Financing
12. Develop Finance Expenditure Model
13. Establish Public Involvement Plan

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Key Message

There are 13 Project execution tools that can be used to achieve project success. This is not an exhaustive list. More tool may be added as they become needed.

Background and Notes

Not every tool will be used on every project. For your specific project, you will need to select the tools that will help throughout the development of the complex project management plan. There is no correct number of tools to be used on a project; use as many or as few as will work for your project.

It is important to remember that the tools are used to help with the management of your complex project.

Guidebook Location

Section 4.1 – 4.14

Complex Project Management

Discussion of WisDOT's routine use
of the R10 13 processes (tools)

Add in the links and definitions of the R10
processes that WisDOT uses on a routine basis.

28

Key Message: Every DOT has unique processes that can be implemented to help resolve project delivery conflicts.

Background and Notes: Identify the routine processes (tools) from the 13 recommended R10 tools (more or less) that WisDOT typically uses.

5DPM Benefits

- Communication early in the process
- Early identification of complexity based on needs of the specific project
- Early preparation of the financials, schedule, resources
- Accelerate project delivery if implemented correctly
- Looking at context and financing as drivers of the project
- Creates a realistic balance between the available financing and scope
- Minimize/reduce amount of time that traffic is disrupted
- Awareness of negotiation

Key Message: Early identification, preparation and communication are keys to a successful 5DPM process.

Complex Project Management

Limitations

- Critical success factors must be determined by project team members with a global understanding of the complex project.
- The project team must be empowered to execute the PMP without extensive external coordination with upper management.
- There are probably more than 13 project execution tools and the project team must be cognizant of that fact during planning.
- The complexity map is merely a qualitative, visual tool and should not be treated as a quantitative metric.

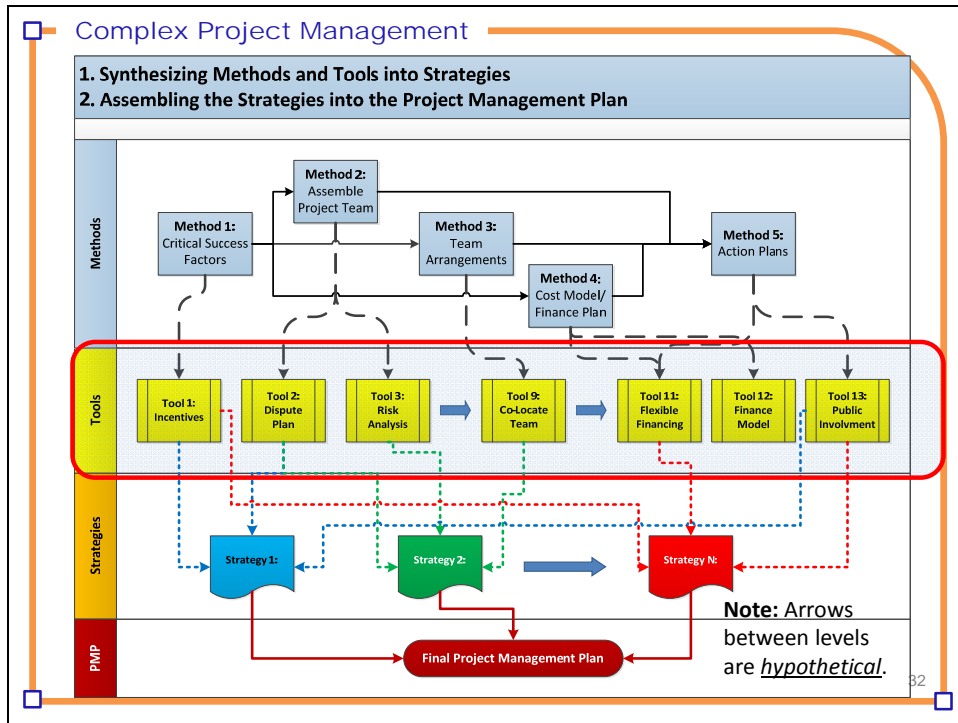
30

Key Message: 5DPM is not a magic bullet. There still needs to be an understanding of what the limitations are and how to make project adjustments necessary to implement the recommendations.

Strategies

- Strategies: The action plan for implementing the tools identified by the planning methods to execute the project.
 - May be more than one depending on the action plans developed in the planning methods
 - May depend on the outcome of an earlier implemented strategy.
- Example:
 - Strategy 1: Change state law to permit design-build project delivery using a public involvement plan.
 - Strategy 2: If Strategy 1 fails, implement design sequencing/D-B-B and flexible design criteria.

Key Message: Strategies represent the official outcome or directions and actions that need to occur.



Key Message

5DPM uses the 5 planning methods’ project execution tool selections to form strategies that eventually form the content of the PMP.

Background and Notes

The flow chart shows the interrelationship of the tools and methods that lead to defining the strategies to adopt to create a final project management plan.

Complex Project Management

Mapping 5DPM to the Major Project FHWA PMP Guidance*

FHWA PMP Using 5DPM for Complex Project Management						
PMP Section Numbers	1. Project Description & Scope	2. Goals & Objectives	3. Org Chart, Roles & Responsibilities	4. Project Phases, 5. Procurement & Contracts	6. Cost, Budget, & Schedule	7. Project Reporting and Tracking 8. Stakeholder Communications 9. Project Management Control
5DPM Methods	Initial Project Management Plan Development Meeting	5DPM Method 1: Define Critical Success Factors	5DPM Method 2: Assemble Project Team	5DPM Method 3: Select Project Arrangements	5DPM Method 4: Develop Early Project Cost Model and Finance Plan	5DPM Method 5: Develop Project Action Plans

* Not all complex projects qualify as a FHWA Major Project, but all complex projects need a project management plan. FHWA model works both major and non-major project.

FHWA PMP Using 5DPM for Complex Project Management

PMP Sections 10-22
5DPM Tools 1-13

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The PMP is required by FHWA for projects over \$500 M but due to the benefits of developing and using a PMP, FHWA is recommending the development and use of a PMP on all complex projects even if they are not major projects (\$500M).

Notice the relation between the first 9 sections of FHWA’s Major Project PMP Guidance with the 5 Methods of 5DPM.

Complex Project Management

SHRP2
STRATEGIC HIGHWAY RESEARCH PROGRAM

R10 Assessment Survey

TRANSPORTATION RESEARCH BOARD
OF THE NATIONAL ACADEMIES

Key Message

Organizational assessments should be done periodically after establishing a baseline to measure to. This will provide a way to track the success of the organization in adopting key 5DPM initiatives and showing improvement in project development on a programmatic basis.

Why Organizational Maturity?

- Just as individuals benefit from achieving personal maturity, organizations benefit from organizational maturity. Organizational maturity enables an organization to:
 - Translate organizational strategy into success
 - Drive business improvement
 - Gain competitive edge

*"All organizations should continually look for ways to improve – that's just a law of **economics**, a matter of competitive survival"*

*-Jay Douglas, Manager, Business Development
Carnegie Mellon Software Engineering Institute, PA*

Complex Project Management

Definitions

- Organizational Maturity is the process of adopting and refining business processes to ensure success
- Project Management Maturity is more specifically an organization's level of achievement with consistent methods and repeatable delivery of project management goals

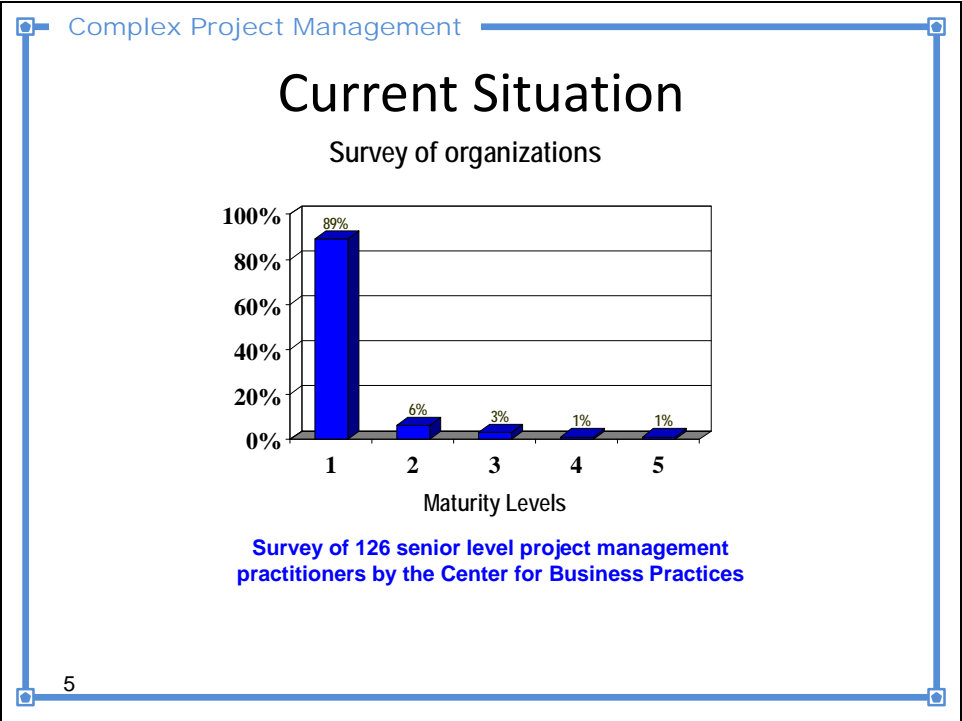
A project management maturity model allows an organization to examine its strengths and weaknesses and develop a maturity assessment

3

Traditional Organizational Maturity Model

- Traditional Organizational Maturity consists of:
 - Level 1: Initial
 - Level 2: Repeatable
 - Level 3: Defined
 - Level 4: Managed
 - Level 5: Optimized

Various models use different terms to identify levels but all of them essentially mirror CMM and PMBOK methodologies.



Complex Project Management

Maturity Level 1: Initial - Generic

Features:

- “Fire Fighting is the way of Life”
- Success depends upon individual heroics
- Few stable processes exist or used
- The introduction of new technology is risky
- Data collection and analysis are ad-hoc

Steps to go to next level:

- An organization must focus on the fundamentals
- Establish basic project management concepts, training and simple processes

6

Complex Project Management

Maturity Level 2: Repeatable - Generic

Features:

- Success depends on management system support
- Documented processes at project level
- Technology supports established stable practices
- Planning and management data is used by individual projects

Steps to go to next level:

- Formalize and document the PM processes
- Customize training according to the roles
- Work toward integrated management processes

7

Complex Project Management

Maturity Level 3: Defined - Generic

Features:

- Project groups work together
- Training is planned and provided according to the roles
- Integrated management and engineering processes are used across the organization
- New technologies are evaluated on a qualitative basis
- Data is systematically shared across projects

Steps to go to next level:

- Establish standardized data definition and collection processes across the organization
- Encourage team work within and across the projects
- Collect project planning and management data across the organization

8

Complex Project Management

Maturity Level 4: Managed - Generic

Features:

- A strong sense of teamwork exists within each project
- Processes are quantitatively understood and stabilized
- New technologies are evaluated on the quantitative basis
- Data definition and collection are standardized across the organization

Steps to go to next level:

- Establish process improvement teams
- Perform trend analysis on data gathered

9

Complex Project Management

Maturity Level 5: Optimized - Generic

Features:

- A strong sense of teamwork exists across the organization
- Processes are continuously and systematically improved
- New technologies are proactively pursued and deployed
- Data is used to evaluate and select process improvements

*Keep up the good work!!!!
Continuous Improvement*

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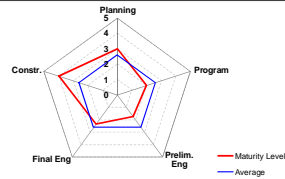
Maturity Assessment

- Connect organizational capabilities to project complexity...Another dynamic component

1) Maturity of SDPM Project Planning Methods

Method	Planning	Program	Prelim.	Final	Constr.	Operation
Method 1	2	2				
Method 2	3	1	1	3		
Method 3		3	3	2		
Method 4	1	2				
Method 5	4	3	1	2	4	
Maturity by Stage	3.0	2.0	1.8	2.3	4.0	-

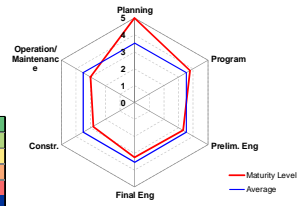
Optimized	5
Integrated	4
Defined	3
Managed	2
Initial	1
Reference	



2) Maturity of SDPM Project Execution Tools

Tool	Planning	Program	Prelim.	Final	Constr.	Operation
Tool 1	5	4	2	3	2	5
Tool 2		5	3	1	3	2
Tool 3	5	2	4	5	4	2
Tool 4			4	3		
Tool 5			2	4		
Tool 6		5	5	5	2	
Tool 7		5	4	1		
Tool 8		4	5	4		
Tool 9			1	5	2	
Tool 10			5	1		
Tool 11		4	2	5		
Tool 12		3	2	1		
Tool 13		2	4	4	4	
Maturity by Stage	5.0	3.8	3.3	3.2	2.8	3.0

Optimized	5
Integrated	4
Defined	3
Managed	2
Initial	1
Reference	



Benefits of Maturity Models

- Provide a roadmap for strategic improvement
- Allow to look into the organization's strength and weakness
- Assess organization's project management against agreed criteria
- Set realistic targets for improvement
- Measure progress towards enhanced capability
- Identify the links between needs and real education requirements

Think of the maturity model as a corporate stethoscope that can assess and diagnose organization's health

Complex Project Management

Exercise

- Review
 - Complete Maturity Assessment Spreadsheet
- Identify those areas in which the organization needs to mature.
- Prioritize based on current project
 - Which area is most important to THIS project?
 - Which areas relate directly to critical success factors?

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Key Message

Know how to complete and score the assessment survey. Ensure that it is based on a broad group of Department staff rating the PROGRAMATIC responses not just project related answers.

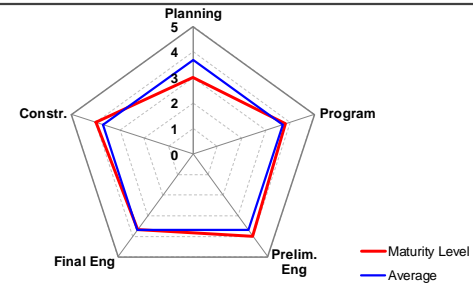
Complex Project Management

Maturity Assessment Result Review

1) Maturity of 5DPM Project Planning Methods

Method 1	1	4				
Method 2	4	4	4	4		
Method 3		3	4	3		
Method 4		4	4			
Method 5	4	4	4	4	4	
	Planning	Program	Prelim.	Final	Constr.	Operation
Maturity by Stage	3.0	3.8	4.0	3.7	4.0	-

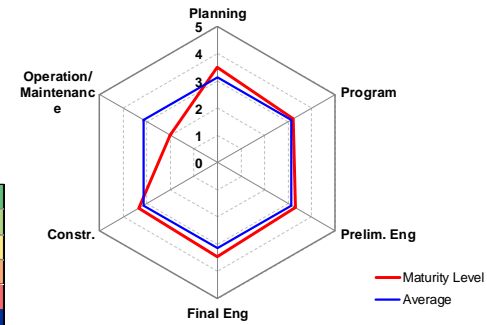
Optimized	5
Integrated	4
Defined	3
Managed	2
Initial	1
Reference	



2) Maturity of 5DPM Project Execution Tools

Tool 1	3	3	3	3	3	2
Tool 2		3	3	4	4	2
Tool 3	4	3	4	3	4	2
Tool 4			4	4		
Tool 5			3	3		
Tool 6		4	4	4	4	
Tool 7		4	4	4		
Tool 8		3	3	3		
Tool 9			2	2	2	
Tool 10			4	4		
Tool 11		3	3	4		
Tool 12		3	3	4		
Tool 13		3	3	3	3	
	Planning	Program	Prelim.	Final	Constr.	Operation
Maturity by Stage	3.5	3.2	3.3	3.5	3.3	2.0

Optimized	5
Integrated	4
Defined	3
Managed	2
Initial	1
Reference	



Complex Project Management

3) Maturity of 5DPM Project Planning Methods - by the Five-Dimension

	Cost	Schedule	Technical	Finance	Context
Planning	4.0	2.5	3.0	2.5	3.0
Program	4.0	3.7	3.8	4.0	3.8
Prelim. Eng.	4.0	4.0	4.0	4.0	4.0
Final Eng.	4.0	3.5	3.7	4.0	3.7
Constr.	4.0	4.0	4.0	4.0	4.0
Dimensional Rating	4.0	3.5	3.7	3.7	3.7

4) Maturity of 5DPM Project Execution Tools - by the Five-Dimension

	Cost	Schedule	Technical	Finance	Context
Planning	3.5	3.5	3.5	4.0	3.5
Program	3.2	3.3	3.3	3.2	3.2
Prelim. Eng.	3.4	3.4	3.5	3.2	3.3
Final Eng.	3.4	3.5	3.5	3.6	3.3
Constr.	3.3	3.2	3.6	3.5	3.3
Operation/Maintenance	2.0	2.0	2.0	2.0	2.0
Dimensional Rating	3.1	3.1	3.2	3.3	3.1

Complex Project Management

Self-Assessment Tool for Complex Project Management Maturity

Description

This tool is to help the agency self-assess the current level of maturity of managing a complex project during the project development process in terms of project management functions related to 5DPM methods and tools. By answering each question on a scale of 1 to 5 (5 being the highest maturity), the agency can evaluate the organization's maturity level of project management functions associated with 5DPM methods and tools. In addition, the self-assessment results can be used to rate the maturity level of each project development stage and the maturity level of the entire organization in managing complex projects by aggregating the answers of the individual questions.

Method 1	✓	✓				
Method 2	✓	✓	✓	✓		
Method 3		✓	✓	✓		
Method 4		✓	✓			
Method 5	✓	✓	✓	✓	✓	
Tool 1	✓	✓	✓	✓	✓	✓
Tool 2		✓	✓	✓	✓	✓
Tool 3	✓	✓	✓	✓	✓	✓
Tool 4			✓	✓		
Tool 5			✓	✓		
Tool 6		✓	✓	✓	✓	
Tool 7		✓	✓	✓		
Tool 8		✓	✓	✓		
Tool 9			✓	✓	✓	
Tool 10			✓	✓		
Tool 11		✓	✓	✓		
Tool 12		✓	✓	✓		
Tool 13		✓	✓	✓	✓	
	Planning	Programming	Preliminary Engineering	Final Engineering	Construction	Operation/Maintenance

Start Assessment

Maturity Level



Note: This tool is developed only for answering the self-assessment questionnaire and showing the results. The entire questionnaire with full descriptions and recommendations are not provided here. Users should refer to the Appendix in the R10 report or the guidebook to use this tool.

Complex Project Management

Maturity Level Used in this Tool

Description

To assess the maturity of complex project management, the five-staged maturity level is defined as below.

Level	Description
1	Initial: No project management function is applied or considered.
2	Managed: There is no formal process, tool or designated staff. Ad-hoc methods are applied by few specialists.
3	Defined: Basic process and tools are repeatedly used but not standardized. Management practices vary from project to project.
4	Integrated: Organizational standard process, methods, tools and staffs are established and documented.
5	Optimized: Lesson learned and best practices are applied for continuous improvement. Performance management is enabled by quantitative feedback.

Home

Start Assessment

Complex Project Management						
Self Assessment: 5DPM Project Planning Methods						
<i>Select an answer choice that most appropriately represents your agency's current level of use of the 5DPM planning method in each project stage.</i>						
Current Practice	Not considered	Ad-hoc basis or hire external expert	Process not well-defined or is project-specific	Standard process in effect	Additional feedback / Lesson learned system	
I. Project Planning Stage						
M01. Define Critical Project Success Factors	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
M02. Assemble Project Team	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
M05. Develop Project Action Plans to Address Resource Issues	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
II. Programming Stage						
M01. Define Critical Project Success Factors	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
M02. Assemble Project Team	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
M03. Select Project Arrangements	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
M04. Prepare Early Cost Model and Finance Plan	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
M05. Develop Project Action Plans to Address Resource Issues	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
III. Preliminary Engineering Stage						
M02. Assemble Project Team	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
M03. Select Project Arrangements	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
M04. Prepare Early Cost Model and Finance Plan	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
M05. Develop Project Action Plans to Address Resource Issues	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
IV. Final Engineering Stage						
M02. Assemble Project Team	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
M03. Select Project Arrangements	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
M05. Develop Project Action Plans to Address Resource Issues	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
V. Construction Stage						
M05. Develop Project Action Plans to Address Resource Issues	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	

Complex Project Management

Self Assessment: 5DPM Project Execution Tools

Select an answer choice that most appropriately represents your agency's current level of use of the 5DPM tool in each project stage.

Current Practice	Not considered	Ad-hoc basis or hire external expert	Process not well-defined or is project-specific	Standard process in effect	Additional feedback / Lesson learned system
I. Project Planning Stage					
T01. Incentivize Critical Project Outcomes	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T03. Perform Comprehensive Risk Analysis	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
II. Programming Stage					
T01. Incentivize Critical Project Outcomes	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T02. Develop Dispute Resolution Plan	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T03. Perform Comprehensive Risk Analysis	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T06. Determine Required Level of Involvement in ROW/Utilities	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T07. Determine Work Package/Sequences	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T08. Design to Budget	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T11. Evaluate Flexible Financing	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T12. Develop Finance Expenditure Model	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T13. Establish Public Involvement Plan	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
III. Preliminary Engineering Stage					
T01. Incentivize Critical Project Outcomes	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T02. Develop Dispute Resolution Plan	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T03. Perform Comprehensive Risk Analysis	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T04. Identify Critical Permit Issues	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T05. Evaluate Application of Off-Site Fabrication	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T06. Determine Required Level of Involvement in ROW/Utilities	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T07. Determine Work Package/Sequences	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T08. Design to Budget	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T09. Co-Locate Team	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T10. Establish Flexible Design Criteria	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T11. Evaluate Flexible Financing	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T12. Develop Finance Expenditure Model	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T13. Establish Public Involvement Plan	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
IV. Final Engineering Stage					
T01. Incentivize Critical Project Outcomes	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T02. Develop Dispute Resolution Plan	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T03. Perform Comprehensive Risk Analysis	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T04. Identify Critical Permit Issues	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T05. Evaluate Application of Off-Site Fabrication	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T06. Determine Required Level of Involvement in ROW/Utilities	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T07. Determine Work Package/Sequences	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T08. Design to Budget	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T09. Co-Locate Team	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T10. Establish Flexible Design Criteria	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T11. Evaluate Flexible Financing	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T12. Develop Finance Expenditure Model	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T13. Establish Public Involvement Plan	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
V. Construction Stage					
T01. Incentivize Critical Project Outcomes	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T02. Develop Dispute Resolution Plan	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T03. Perform Comprehensive Risk Analysis	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T06. Determine Required Level of Involvement in ROW/Utilities	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T09. Co-Locate Team	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T13. Establish Public Involvement Plan	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
VI. Operation and Maintenance Stage					
T01. Incentivize Critical Project Outcomes	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T02. Develop Dispute Resolution Plan	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
T03. Perform Comprehensive Risk Analysis	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

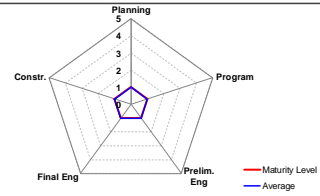
Complex Project Management

Maturity Assessment Result Review

1) Maturity of SDPM Project Planning Methods

Method 1	1	1				
Method 2	1	1	1	1	1	1
Method 3		1	1	1	1	
Method 4		1	1	1		
Method 5	1	1	1	1	1	1
Maturity by Stage	1.0	1.0	1.0	1.0	1.0	1.0

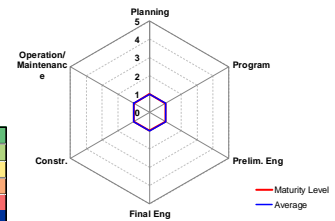
Optimized	5
Integrated	4
Defined	3
Managed	2
Initial	1
Reference	1



2) Maturity of SDPM Project Execution Tools

Tool 1	1	1	1	1	1	1
Tool 2		1	1	1	1	1
Tool 3	1	1	1	1	1	1
Tool 4			1	1		
Tool 5			1	1		
Tool 6		1	1	1	1	
Tool 7		1	1	1		
Tool 8		1	1	1		
Tool 9			1	1	1	
Tool 10			1	1		
Tool 11		1	1	1		
Tool 12		1	1	1		
Tool 13		1	1	1	1	
Maturity by Stage	1.0	1.0	1.0	1.0	1.0	1.0

Optimized	5
Integrated	4
Defined	3
Managed	2
Initial	1
Reference	1



3) Maturity of SDPM Project Planning Methods - by the Five-Dimension

	Cost	Schedule	Technical	Finance	Context
Planning	1.0	1.0	1.0	1.0	1.0
Program	1.0	1.0	1.0	1.0	1.0
Prelim. Eng.	1.0	1.0	1.0	1.0	1.0
Final Eng.	1.0	1.0	1.0	1.0	1.0
Constr.	1.0	1.0	1.0	1.0	1.0
Dimensional Rating	1.0	1.0	1.0	1.0	1.0

4) Maturity of SDPM Project Execution Tools - by the Five-Dimension

	Cost	Schedule	Technical	Finance	Context
Planning	1.0	1.0	1.0	1.0	1.0
Program	1.0	1.0	1.0	1.0	1.0
Prelim. Eng.	1.0	1.0	1.0	1.0	1.0
Final Eng.	1.0	1.0	1.0	1.0	1.0
Constr.	1.0	1.0	1.0	1.0	1.0
Operation/Maintenance	1.0	1.0	1.0	1.0	1.0
Dimensional Rating	1.0	1.0	1.0	1.0	1.0

Complex Project Management

General Question	Not considered	Ad-hoc basis or hire external expert	Process not well-defined or is project-specific	Standard process in effect	Additional feedback / Lesson learned system	SRP2 8-10 Case Study Example
M01. Define Critical Project Success Factors	We do not consider this method in this stage	The project team may use their subjective judgments on an ad-hoc basis or hire a subject matter expert	The project team is supposed to do this task but the process is not well defined and it may vary from project to project	We have a standard and documented process equivalent to this method.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	Saskatoon Green Streets Project
M02. Assemble Project Team	We do not consider this method in this stage	The project team may use their subjective judgments on an ad-hoc basis	A routine process exists but may vary from project to project	We have a standard and documented process equivalent to this method.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	Northern Gateway Toll Road
M03. Select Project Arrangements	We do not consider this method in this stage	The project team may use their subjective judgments on an ad-hoc basis	A routine process exists but may vary from project to project	We have a standard and documented process equivalent to this method.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	Lewis and Clark Bridge
M04. Prepare Early Cost Model and Finance Plan	We do not consider this method in this stage	The project team may use their subjective judgments on an ad-hoc basis or hire a subject matter expert	A routine process exists but may vary from project to project	We have a standard and documented process equivalent to this method.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	North Carolina Tollway
M05. Develop Project Action Plans to Address Resource Issues	We do not consider this method in this stage	The project team may use their subjective judgments on an ad-hoc basis or hire a subject matter expert	A routine process exists but may vary from project to project	We have a standard and documented process equivalent to this method.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	Louisville-Southern Indiana Ohio River Bridges
General Question	Not considered	Ad-hoc basis or hire external expert	Process not well-defined or is project-specific	Standard process in effect	Additional feedback / Lesson learned system	SRP2 8-10 Case Study Example
T01. Incentivize Critical Project Outcomes	We do not consider this particular tool in this stage	The project team may consider this tool on an ad-hoc basis.	A routine process that includes this tool exists but may vary from project to project	We have a standard and documented process to utilize this tool if it is appropriate for the project.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	InterCounty Connector
T02. Develop Detailed Execution Plan	We do not consider this particular tool in this stage	The project team may consider this tool on an ad-hoc basis or a subject matter expert might bring it up.	A routine process that includes this tool exists but may vary from project to project	We have a standard and documented process to utilize this tool if it is appropriate for the project.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	InterCounty Connector
T03. Perform Comprehensive Risk Analysis	We do not consider this particular tool in this stage	The project team may consider this tool on an ad-hoc basis or a subject matter expert might bring it up.	A routine process that includes this tool exists but may vary from project to project	We have a standard and documented process to utilize this tool if it is appropriate for the project.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	I-40 Crosstown Relocation
T04. Identify Critical Permit Issues	We do not consider this particular tool in this stage	The project team may consider this tool on an ad-hoc basis or a subject matter expert might bring it up.	A routine process that includes this tool exists but may vary from project to project	We have a standard and documented process to utilize this tool if it is appropriate for the project.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	Louisville-Southern Indiana Ohio River Bridges
T05. Evaluate Application of Other Alternatives	We do not consider this particular tool in this stage	The project team may consider this tool on an ad-hoc basis or a subject matter expert might bring it up.	A routine process that includes this tool exists but may vary from project to project	We have a standard and documented process to utilize this tool if it is appropriate for the project.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	I-40 Crosstown Relocation
T06. Determine Required Level of Involvement in ROW/Utilities	We do not consider this particular tool in this stage	The project team may consider this tool on an ad-hoc basis or a subject matter expert might bring it up.	A routine process that includes this tool exists but may vary from project to project	We have a standard and documented process to utilize this tool if it is appropriate for the project.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	T-REX
T07. Determine Work Package/Dependencies	We do not consider this particular tool in this stage	The project team may consider this tool on an ad-hoc basis or a subject matter expert might bring it up.	A routine process that includes this tool exists but may vary from project to project	We have a standard and documented process to utilize this tool if it is appropriate for the project.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	New Mississippi River Bridge
T08. Design to Budget	We do not consider this particular tool in this stage	The project team may consider this tool on an ad-hoc basis or a subject matter expert might bring it up.	A routine process that includes this tool exists but may vary from project to project	We have a standard and documented process to utilize this tool if it is appropriate for the project.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	New Mississippi River Bridge
T09. Co-Locate Team	We do not consider this particular tool in this stage	The project team may consider this tool on an ad-hoc basis or a subject matter expert might bring it up.	A routine process that includes this tool exists but may vary from project to project	We have a standard and documented process to utilize this tool if it is appropriate for the project.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	Northern Gateway Toll Road
T10. Establish Flexible Design Criteria	We do not consider this particular tool in this stage	The project team may consider this tool on an ad-hoc basis or a subject matter expert might bring it up.	A routine process that includes this tool exists but may vary from project to project	We have a standard and documented process to utilize this tool if it is appropriate for the project.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	I-95 New Haven Harbor Crossing Corridor
T11. Evaluate Flexible Financing	We do not consider this particular tool in this stage	The project team may consider this tool on an ad-hoc basis or a subject matter expert might bring it up.	A routine process that includes this tool exists but may vary from project to project	We have a standard and documented process to utilize this tool if it is appropriate for the project.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	Example: Detroit River International Crossing
T12. Develop Finance Expenditure Model	We do not consider this particular tool in this stage	The project team may consider this tool on an ad-hoc basis or a subject matter expert might bring it up.	A routine process that includes this tool exists but may vary from project to project	We have a standard and documented process to utilize this tool if it is appropriate for the project.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	Example: I-95 New Haven Harbor Crossing Corridor
T13. Establish Public Involvement Plan	We do not consider this particular tool in this stage	The project team may consider this tool on an ad-hoc basis or a subject matter expert might bring it up.	A routine process that includes this tool exists but may vary from project to project	We have a standard and documented process to utilize this tool if it is appropriate for the project.	In addition to previous item, there is a system for the feedback/lessons learned by collecting information after the project is completed in order to continuously improve the process	James River Bridge

Complex Project Management



Project Management Strategies for Complex Projects

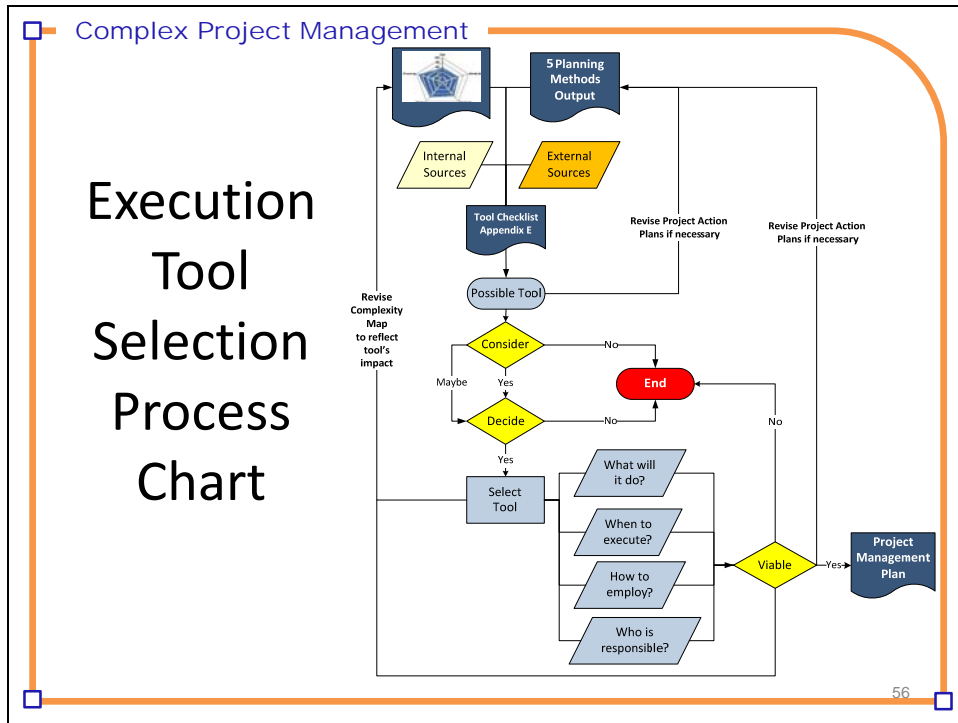
Module 2

5DPM Project Execution Tools: Definition and Selection



Key Message

This module focuses on the 13 recommended 5DPM execution tools and its consideration and selection process.



Key Message

This flow chart details how to consider the appropriate Project Execution Tool to select to fit the need of the project. Note, once a tool is selected there are standard questions to answer like What When How and Who. This is the information about the tool or process that will be documented into the project management plan.

Complex Project Management

Project Execution Tools

Typical Project Development Process Phase
Project Team Action: C = Consider use;
S = Select; E = Execute

Tool	Plan-ning	Program- ing and Scoping	Prelim- inary Engineer- ing	Final Engineer- ing	Con- struction	Operation, and Mainte- nance
1: Incentivize Critical Project Outcomes	C	S	E	E	E	E
2: Develop Dispute Resolution Plans			C	S	E	E
3: Perform Comprehensive Risk Analysis	C	S - E	E	E	E	E
4: Identify Critical Permit Issues			C	S - E		
5: Evaluate Applications of Off-Site Fabrication			C - S - E	E		
6: Determine Involvement in ROW and Utilities		C	S - E	E	E	
7: Determine Work Packages and Sequencing		C	S - E	E		
8: Design to Budget		C - S	E	E		
9: Colocate Team			C	S	E	
10: Establish Flexible Design Criteria			C - S - E	E		
11: Evaluate Flexible Financing		C - S - E	E	E		
12: Develop Finance Expenditure Model		C - S - E	E			
13: Establish Public Involvement Plans		C - S - E	E			

Key Message

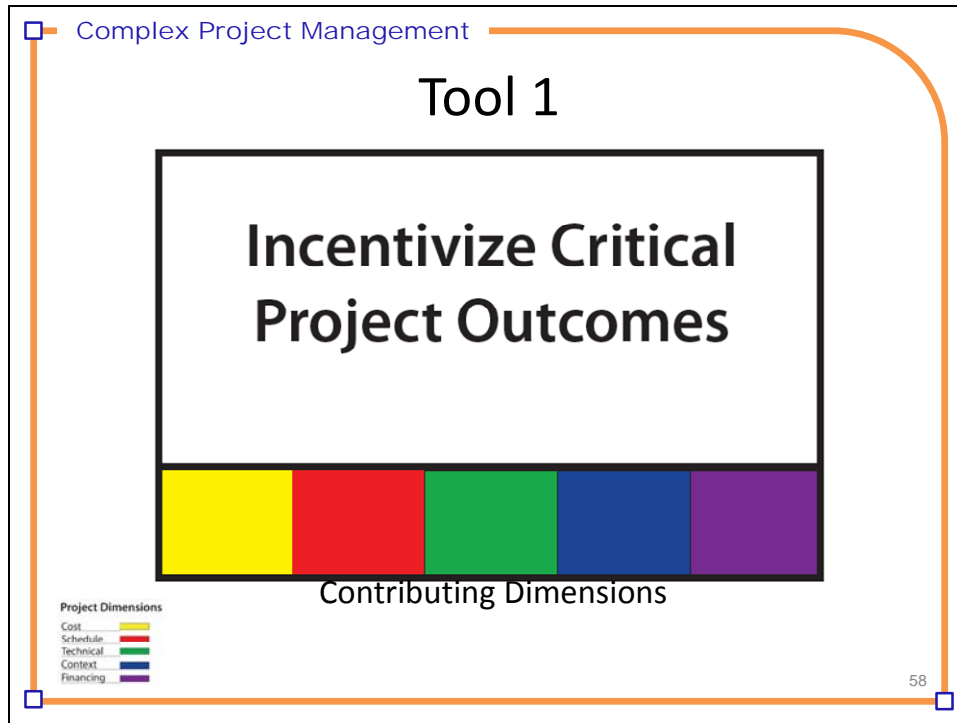
Remember the 13 tools that you can use to execute your project action plans. Some tools will make more sense for each method than others.

Background and Notes

In developing action plans, the tools might help address some of the specific roadblocks or speed bumps. For instance, a roadblock may be public acceptance of the project, so establishing a public involvement plan (one of the tools) early in project development will be helpful. A speed bump might be the time that it takes to get permits, so identifying the critical permit issues (one of the tools) and taking action to begin the permitting process may reduce the impact of that process on the overall project.

Guidebook Location

Chapter 4



Key Message

Incentivizing critical project outcomes is influenced by all five dimensions.

Complex Project Management

Overview of Incentivize Critical Project Outcomes

- Traditional incentives
- Non-traditional incentives
- Steps to use tool:
 1. Identify critical success factors from Method 1.
 2. Identify key team members from Method 2
 3. Identify different contract types from Method 3.
 4. Develop performance metrics matching critical success factors.
 5. Negotiate contracts.
 6. Include financial incentives.

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Key Message

After evaluating and mapping the project complexity and developing a clear understanding of the sources of the complexity on the project, the following steps can be used to develop contract incentives to align the interests of contracted parties with those of the overall project, the project owner, and/or the public at large.

Background and Notes

Step 1

Identify critical success factors from Method 1.

Step 2

Identify different contract types from Method 2.

Step 3

Identify key team members from Method 3.

Step 4

Develop performance metrics matching critical success factors.

Step 5

Negotiate contracts with key team members that include performance metrics from Step 4.

Step 6

Include financial incentives for exceeding minimum contract performance.

Complex Project Management

Case Study Examples

- *Doyle Drive, San Francisco CA*
 - Cost Reduction Incentive Proposal (CRIP)
 - Accelerate traffic shift 50-50 split of savings
- *Green Street, Saskatchewan*
 - Green design incentive for increased use of recycled materials

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Key Message

Examples of incentivizing critical project outcomes were found in several case study projects.

Background and Notes

Doyle Drive

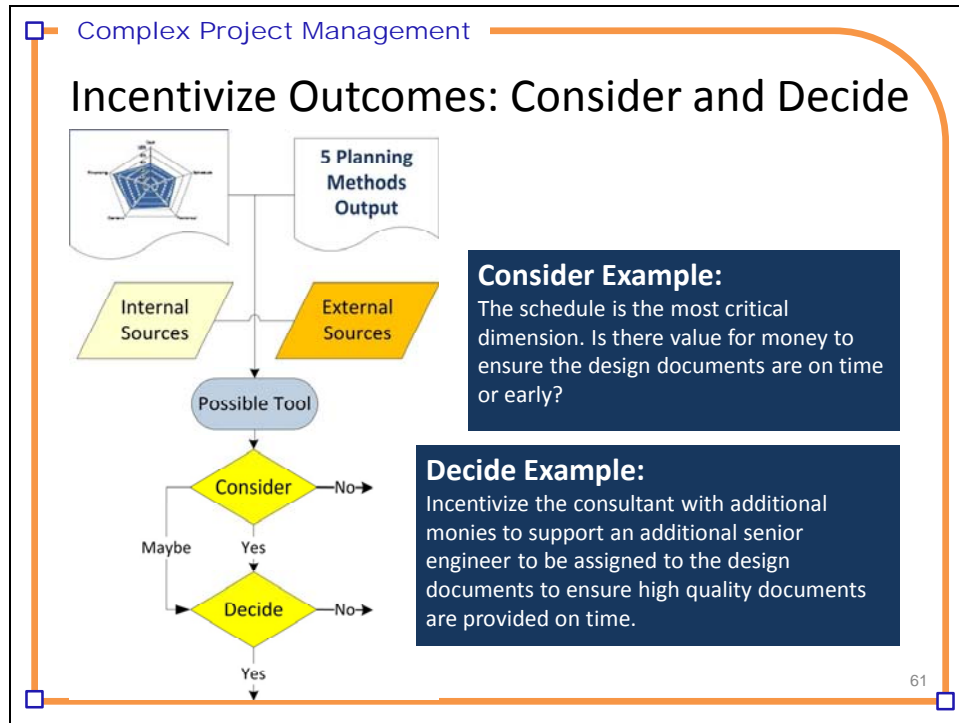
Incentive contracts were made to two of eight projects to accelerate traffic shift. Contractors submitted Cost Reduction Incentive Proposal (CRIP) that cost savings would be halved between contractors and Caltrans.

Green Street

The project was designed to develop tools that would result in improved use of recycled materials. Incentives are provided for green design.

Intercounty Connector

An environmental incentive pool was set aside for each contract to incentivize contractors to reduce environmental impacts. Results for the incentive pool were reduced wetlands impact by 40 percent and streams impact by 10 percent using weekly pass/fail rating of erosion and sediment control. Based on ratings, cost incentives are issued and disincentives for failure (have to pass all quarterly ratings for incentives), had to demonstrate tough love on rating system.



Key Message

After you have identified all initial inputs, you look at each tool individually and, in this case, Tool 1: Incentivize Critical Project Outcomes.

First you need to *consider* how this tool might be used in your project. This is used as the brainstorming step of the process.

The shaded box on the right provides an example of what you could consider at this point. You will need to determine and *decide* how this tool can be used with your project.

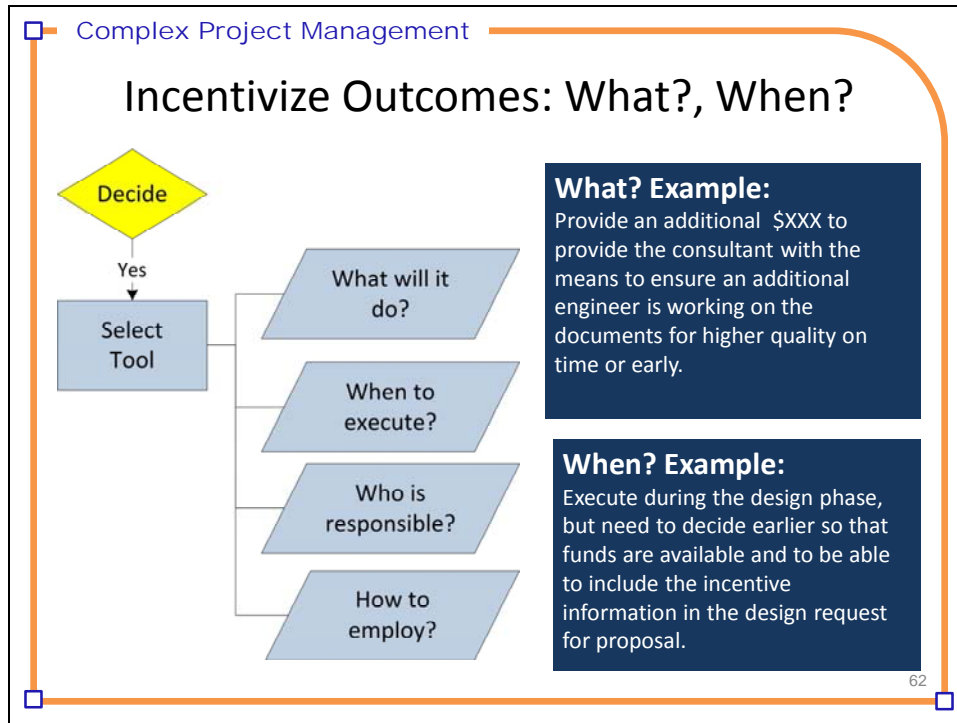
Background and Notes

The use of incentives can apply to complexity from any of the five dimensions or from interactions among any of the dimensions. No matter which dimension is your most complex one, you may find it beneficial to utilize this tool.

If use of this tool doesn't fit with your project, your response to this consideration will be No, and you can document it and move on to the next tool.

Guide Location

Section 4.2



Key Message

After you make the decision to use the tool, you must determine what, when, how, and who will execute the tool.

What do you need to do to execute the project plan for this tool?

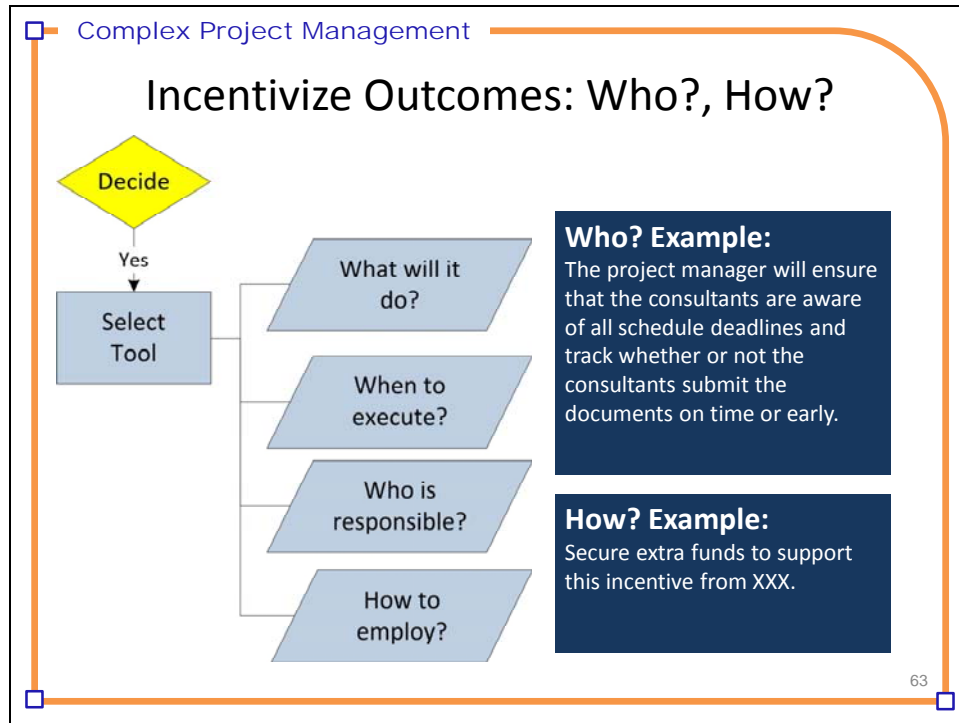
Again, the shaded box on the right continues with the previous example.

Background and Notes

After you decide this tool is applicable to your project, you need to determine what you need to do to execute this tool.

Guide Location

Section 4.2



Key Message

Who and *How* will be responsible for executing this tool?

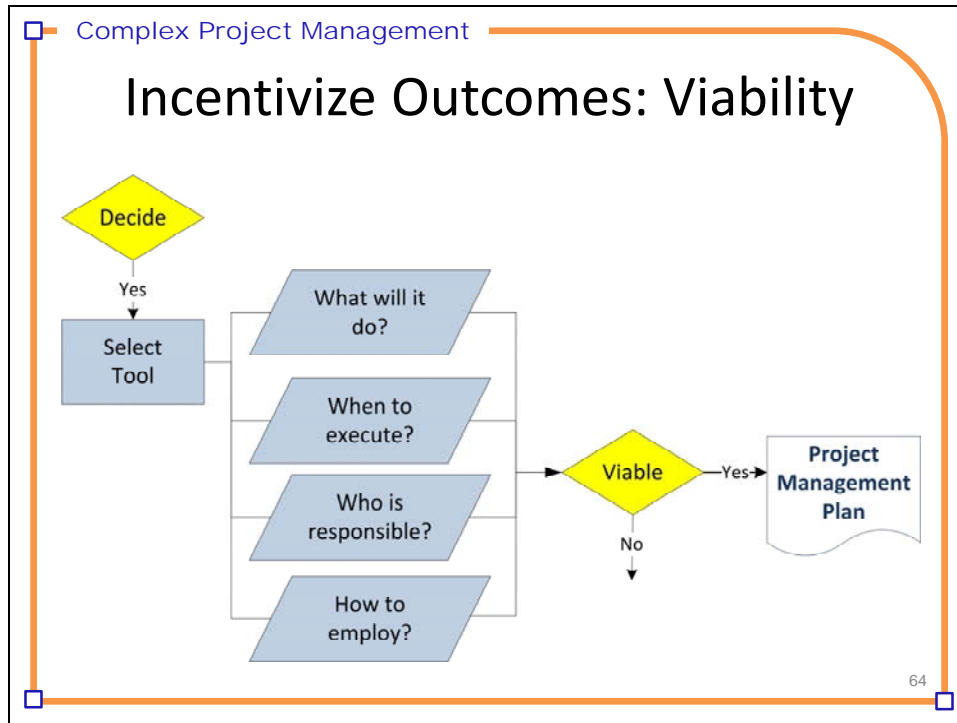
Again, the shaded box on the right continues with the previous example.

Background and Notes

Finally, it is important to assign a person or group that will take responsibility for executing this tool. Be sure to assign this task to the person or group most able to fully execute the plan. You need to determine who is the most qualified person to determine whether the consultant or contractor has met the requirements of the incentive clause.

Guide Location

Section 4.2



Key Message

Decide if your execution plan is viable. If it is, add it to the project management plan.

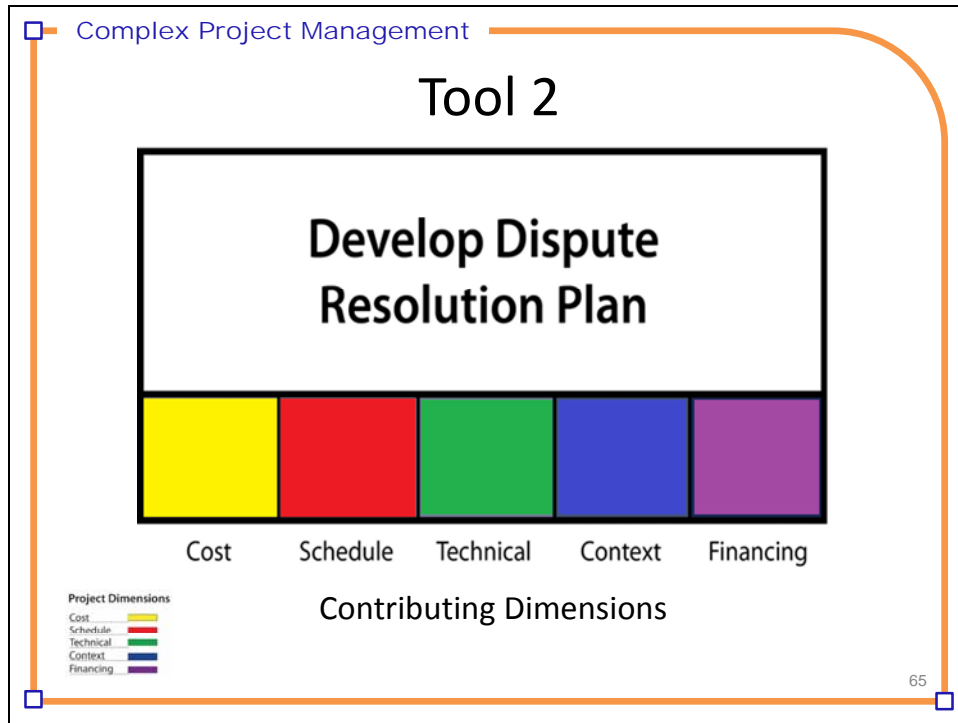
Background and Notes

Although you may come up with several good ideas and plans, they may not all be viable for various reasons (e.g., time, money).

If your execution plan is viable, add it to the project management plan and continue to evaluate other project management tools.

Guide Location

Section 4.2




Key Message

Developing a dispute resolution plan is impacted by all five dimensions.

Complex Project Management

Overview

- To create a project culture that respects disagreements
- Players – Contracted team members, other direct stakeholders, and indirect stakeholders
- Goal – To proactively identify and manage conflicts before they have a negative impact on cost, schedule, or risk



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Key Message

Development of a dispute resolution plan prior to beginning the project is important, especially with complex projects. Realizing that complex projects offer greater numbers of dispute points, a thoughtful dispute plan is helpful.

Background and Notes

The dispute resolution plans should be negotiated for neighborhood groups, USDOT 4(f) signatories, and other indirect stakeholders, integrated into a political action plan, and contractually stipulated between designer and owner if scope agreement issues arise. Preparing a Memorandum of Agreement that all local jurisdictions are signatory to and elaborates on a process for resolving disputes, without increasing cost or schedule risk, is a good practical idea.

If new or innovative design solutions are under consideration, cooperation with designers and city/local review agencies on flexible approval processes in advance is important. Mechanistic designs and non-standard protocols are effective solutions to resolve conflicts or disagreements.

Complex Project Management

Steps in Using the Tool

1. Identify key decision makers.
2. Provide written empowerment to project representative.
3. Establish a “hierarchy” of disputes and a timeframe for moving to the next level.
4. Establish a multi-partner communication protocol.
5. Identify a project leader.
6. Identify potential third party facilitators.

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Background and Notes

Step 1

Identify key decision makers from each major project partner or stakeholder.

Step 2

To the degree possible, have each partner or stakeholder organization provide written empowerment to their project representative.

Step 3

Establish a “hierarchy” of disputes and a timeframe for moving the dispute to the next level of the hierarchy if it remains unresolved.

Step 4

Establish a multi-partner communication protocol for sharing potential dispute issues early.

Step 5

Clearly identify a project leader who will be responsible for managing disputes and following up on resolution agreements.


Step 6

Identify potential third party facilitators who can be called on if needed.

Complex Project Management

Case Study Examples

- *James River Bridge I-95 Richmond VA*
 - Downtown stakeholders council
 - An individual business owner could take a specific dispute and gain resolution without resorting to legal or extralegal means.



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Key Message

Several examples of dispute resolution plans were identified in the case study projects.

Background and Notes

James River Bridge I-95 Richmond

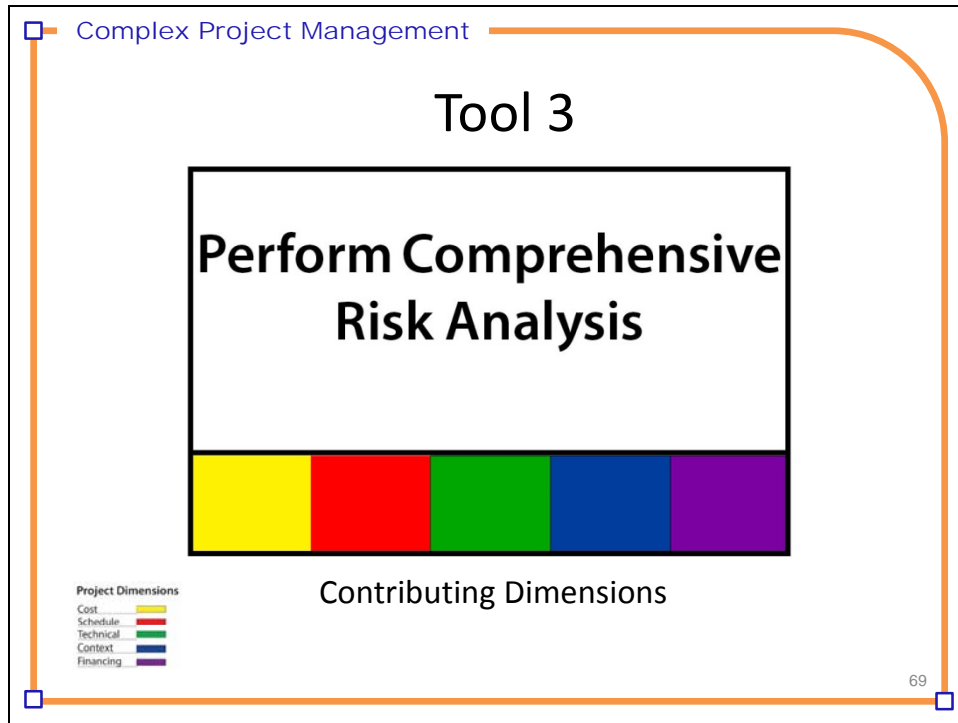
VDOT created a downtown stakeholders' council, whose authority was to mediate specific needs for access to the Richmond central business district (CBD) during construction and the need to complete the construction expeditiously. This acted as a mechanism where an individual business owner could take a specific dispute and gain resolution without resorting to legal or extralegal means. This entity decided the best course of action and then VDOT worked with its contractor to create a solution that minimized impacts to both the project and the community.

North Carolina Tollway

This project has a dispute resolution board that is composed of three people: one person selected by the turnpike, one by the design-builder, and a third, who is selected by the other two on the board. *This board meets every quarter even if there is no dispute.* In addition, the board receives meeting minutes and other documents to keep up-to-date on the project.

Northern Gateway Toll Road

The "No disputes in an Alliance" clause in the agreement states parties are not allowed to sue other parties. If Fulton Hogan, one of the Alliance partners, made a mistake, all parties pay for it. If any of the partners runs out of budget, all pay for the overrun. Alliance training was executed. A third-party alliance coach is used to develop the team and ensure all remain on the right track.



Key Message

All five of the dimensions have an impact on the Comprehensive Risk Analysis.

Complex Project Management

Overview

- Formal or informal
- Clear and concise assignment of responsibilities
- Context and financing issues
- Early involvement
- Risk analysis and mitigation plan

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Key Message

Implementation of a risk analysis and mitigation plan at early stages of a project is critical to a project's success, regardless of whether the plan is formal or informal.

Background and Notes

The risk analysis must include some clear and concise assignment of responsibilities and assignment of designated resources. The risk analysis must include not only traditional cost and schedule issues, but also context and financing issues, such as railroad, utilities, 4(f) issues, NEPA, appropriations/capital bill allocation (use it or lose it funding), and effect of delays on private equity viability.

The risk analysis outcomes can be used to develop aggressive mitigation plans, including the possibility of re-allocating contingency within project segments or phases to prevent delays or cost increases.

Early involvement from the contractor group or construction specialty review board is effective to retrieve input on means, methods, and material supply issues. The evaluation of risk probabilities (qualitative or quantitative) for potential loss events, assigned from expert panels and historical records, must be used in prioritization and mitigation strategies.

The risk analysis and mitigation plan should be integrated with critical project success factors. As for analysis tools and reports, using software products, such as Crystal Ball, is a good option to establish contingencies for the project.

Complex Project Management

Steps in Using the Tool

1. Assemble project team.
2. Team brainstorm potential risk factors.
3. Rank each potential risk factor.
4. Develop mitigation strategies.
5. Identify stakeholders who will have any impact.
6. Allocate resources supporting mitigation strategies.
7. Perform frequent updates.
8. Integrate risk management decisions into estimates, schedules, scopes, and other appropriate contract documents.

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Key Message

These are the first four steps, with eight total steps.

Background and Notes

Step 1

Assemble the project team with broad representation and expertise. Incorporate individuals with local knowledge as well as those with organizational knowledge. Consider dedicated time for developing a risk management plan. Consider using an outside facilitator.

Step 2

Have the team brainstorm potential risk factors.

Step 3

Have the team rank each potential risk factor by considering both likelihood and severity of the risk and impact it will have on achieving project outcomes. Include discussions of both potentially negative and positive risks.

Step 4

Develop a mitigation strategy for each critical risk factor. Assign responsibility for tracking risk to a specific team member.

Step 5

Identify stakeholders who will have any impact.

Step 6

Allocate resources supporting mitigation strategies.

Step 7

Perform frequent updates.

Step 8

Integrate risk management decisions into estimates, schedules, scopes, and other appropriate contract documents.

Case Study Examples

- *New Mississippi River Bridge*
 - Cost, schedule, technical, and context risk analysis
 - Led team to resolve railroad and utility issues early.



Key Message

Several examples for performing a comprehensive risk analysis were found in the case study projects.

Background and Notes

Detroit River

Formal risk analysis was executed in project funding/financing and legal governance. Probability analysis, Monte Carlo simulation, Crystal Ball, and sensitivity analysis were used to assess risks.

Heathrow

Risk analysis was executed in cost, schedule, and technical aspects including strategic risk in financing as vital to the project. Cascading objectives and strategic risk approaches using systems-thinking were utilized. A new thinking toward risk management was developed by the project team. They found that transferring risks to contractors does not reduce the overall level of risk, as the project ultimately suffers. By considering this, they endeavoured to reduce the risk in design and project execution and resorted to external bodies to share risks.


New Mississippi River Bridge

There was a formal risk analysis and mitigation process in place that was an effective tool in managing cost, schedule, technical and context dimensions. The Risk Management Plan was developed early in the process and reviewed weekly, which forced the team to identify potential problems early in the process and develop solutions before cost or schedule were impacted. Use of this tool allowed the team to get started early with railroad and utility issues that could have impacted design, increased costs, and delayed the schedule.

Complex Project Management

Tool 4

Identify Critical Permit Issues



Contributing Dimensions

Project Dimensions

- Cost
- Schedule
- Technical
- Context
- Financing

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The diagram illustrates the components of Tool 4. It features a central box with the title 'Identify Critical Permit Issues'. Below this box is a horizontal bar divided into five equal-width segments of different colors: yellow, red, green, blue, and purple. A legend titled 'Project Dimensions' is located in the bottom-left corner, listing five categories with corresponding colored squares: Cost (yellow), Schedule (red), Technical (green), Context (blue), and Financing (purple). The entire content is enclosed in a rounded rectangular frame with an orange border. The text 'Complex Project Management' is at the top left, 'Tool 4' is centered above the box, and 'Contributing Dimensions' is centered below the bar. The number '73' is in the bottom right corner.

Key Message

All five dimensions have an impact on identifying critical permit issues.

Overview

- Development of timelines for environmental, USDOT 4(f), and other critical regulatory reviews is critical
- Flexible response mechanisms
- Flexible planning and design



Key Message

Development of timelines for environmental, USDOT 4(f), and other critical regulatory reviews is critical for successful projects, especially very early in the project life cycle.


Key Message

Flexible response mechanisms for permit issues, as well as flexible planning and design for minimal impact from permit issues, must be developed for the success of projects, especially where uncertainty is high (geotechnical and subsurface conditions, SHPO sites, etc.).

Complex Project Management

Steps in Using the Tool

1. Identify the critical permit issues.
2. Utilize flexible designs.
3. Coordinate submittal and approval schedule.
4. Ensure that submittal packages are coordinated, complete, and timely.



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Background and Notes

Step 1

Identify the critical permit issues.

Step 2

Utilize flexible designs to minimize impact of potential points of conflict.

Step 3

Coordinate submittal and approval schedule.

- Phased permitting
- Simultaneous reviews
- Fast tracking

Step 4

Ensure that submittal packages are coordinated, complete, and timely.

Interactivity

Information from the complexity evaluation and mapping process, as well as Method 1, will provide insight into critical permits issues that may have a potential negative impact on cost, schedule, technical scope, context, or financing. Also, permitting may be one of the issues identified in the risk management process (Tool 3). The steps in identifying critical permit issues can be used to minimize the impact of permitting on the schedule and to assign design and planning activities as needed to fast track certain aspects of the work. Early identification of critical permit issues can also act as “due diligence” in establishing working relationships with permitting agencies. It can be very

beneficial to have a dialogue on how separate agencies can work together to minimize the negative impact the permitting process might have on the project, while at the same time allowing the permitting agency to share their main concerns with the project team. The steps in this process are outlined below.

Step 1

From the complexity mapping process and the outcomes of Methods X,Y,Z, identify the critical permit issues that must be resolved before design can be completed and construction can begin.

Step 2

Discuss potential major regulatory issues with responsible agencies and utilize flexible designs to minimize impact of potential points of conflict with permitting agencies (i.e., be responsive to their concerns).

Step 3

Make early contact with regulatory agencies responsible for permits to communicate and coordinate the submittal and approval schedule. Investigate the potential for phased permitting, simultaneous reviews, fast tracking, etc.


Step 4

Ensure that submittal packages are coordinated, complete, and timely.

Complex Project Management

Tool 5

Evaluate Applications of Off-Site Fabrication



Contributing Dimensions

Project Dimensions

- Cost
- Schedule
- Technical
- Contract
- Financing

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The diagram features a central box with the title 'Evaluate Applications of Off-Site Fabrication'. Below this box is a horizontal bar composed of five colored segments: yellow, red, green, white, and purple. A legend titled 'Project Dimensions' is located in the bottom left corner, listing 'Cost' (yellow), 'Schedule' (red), 'Technical' (green), 'Contract' (white), and 'Financing' (purple). The entire content is framed by an orange border with rounded corners and small square markers at the corners. The slide number '76' is in the bottom right corner.

Key Message

The evaluation of off-site fabrication applications can be impacted by the Cost, Schedule, Finance and Technical dimensions.

Overview

- Not only for schedule control purposes
 - Quality control
 - Minimal public disruption
 - Environmental impact control
- Can be a good solution for external issues
 - Road closures
 - Disruption to local business
 - Traffic delays
 - Detour lengths
 - Public inconvenience



Key Message

Off-site fabrication must be considered for not only schedule control purposes, but also quality control, minimal public disruption (such as noise and loss of access), and environmental impact control.

Background and Notes

Considering that complexity on projects may come from context issues, off-site fabrication can be a good solution for external issues and minimize road closures, disruption to local business, traffic delays, detour lengths, and public inconvenience.

Complex Project Management

Steps in Using the Tool

1. Determine if construction must proceed under traffic.
2. Determine impact of the project on capacity/mobility through the work zone.
3. Analyze design options.
4. Compare alternatives in terms of quality, schedule, benefits, cost (including road user costs).
5. Identify capabilities and contracting requirements.
 - a. Project delivery method
 - b. Closure possibilities
 - c. Maintenance of traffic requirements

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Background and Notes

Step 1

Identify road user costs, feasibility of detours, alternate routes for emergency response vehicles, and other factors to determine if construction must proceed under traffic.

Step 2

If construction must proceed under traffic, determine the impact of the project on capacity/mobility through the work zone.

Step 3

Analyze design options that incorporate off-site fabrication of project elements (e.g., substructure, superstructure, deck).

Step 4

Compare the total cost (including RUC), quality, and schedule benefits to any potential increases in construction cost and/or decrease in functionality.


Step 5

Identify capabilities of local sourcing options and contracting requirements for securing sufficient, timely supply.

Complex Project Management

Case Study Examples

- *I-40 Crosstown, OK*
 - FHWA Accelerated Construction Technology Transfer workshop
 - Result was all bridge designs based on a standard set of precast structural members.



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Key Message

Several examples of evaluation of application of off-site fabrication were found in the case study projects.

Background and Notes

Lewis and Clark Bridge

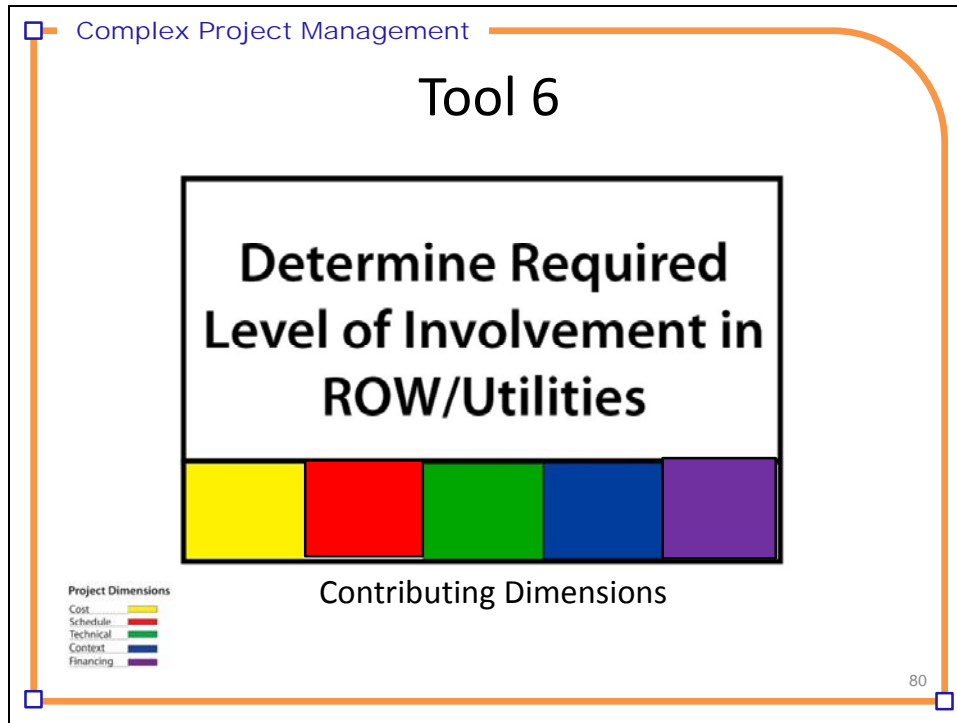
The construction strategy utilized reduced the time that bridge construction had an impact on traffic (but overall schedule for work was unchanged). The contractor revised the placement procedure using self-propelled modular transporters (SPMTs) with a specially designed steel truss frame for lifting and transporting that enabled contractors to meet the scheduling constraints. The SPMTs moved the new panel to the top of the bridge, removed the old panel that crews had just cut out, and then lowered the new panel into place before taking the old panel off the bridge. Again, by using the SPMTs, construction time on the bridge could be reduced, minimizing traffic impact for the public, even though overall schedule for the bridge work remained unchanged. (The off-site fabrication didn't shorten the total schedule, but could shorten construction time on the bridge. This option was selected mostly for community convenience.)

Heathrow

Off-site prefabrication required careful design but was utilized for cost savings.

I-40 Crosstown

The project manager credits a FHWA Accelerated Construction Technology Transfer workshop with identifying the idea to base all bridge designs on a standard set of precast structural members.



Key Message

All 5 Dimensions (Cost, Technical, Schedule, Finance and Context) have an impact on determining the required level of involvement in ROW/utilities.

Steps in Using the Tool

1. Identify potential negative project impacts from poor integration.
2. Discuss major information and integration needs.
3. Consider other party's viewpoint.
4. Allocate project resources.
5. Assign a team member.



Background and Notes

Step 1

From the complexity analysis and Methods 1-5, as well as from Risk Management (Tool 3), identify potential negative project impacts from poorly-integrated ROW, utility, or railroad conflicts.

Step 2

Discuss major information and integration needs with ROW, utilities, and railroads. Early discussions should be held with individuals empowered to commit the organizations to action.

Step 3

Recognize potential organizational/goal conflicts and openly discuss mutually-beneficial options (e.g., try to see the issue from the other party's viewpoint).

Step 4

Allocate project resources (staff, money, support software, etc.) to the ROW, utility, or railroad as needed to facilitate integration into overall project objectives and success.


Step 5

Assign a team member specific responsibility for tracking communication and integration progress with each ROW utility, or railroad partner.

Complex Project Management

Case Study Examples

- *Capital Beltway, Washington DC area*
 - DOT personnel were designated to facilitate ROW process



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Key Message

Several examples of determining the level of involvement of ROW and utilities were found in the case study projects.

Background and Notes

Capital Beltway

VDOT provided assistance to alleviate schedule risks with ROW acquisition that was primarily the contractor's responsibility. Additional personnel in the VDOT project team were designated to facilitate the ROW process for land acquisition. Once it reaches to condemnation, VDOT's ROW project manager was in charge.

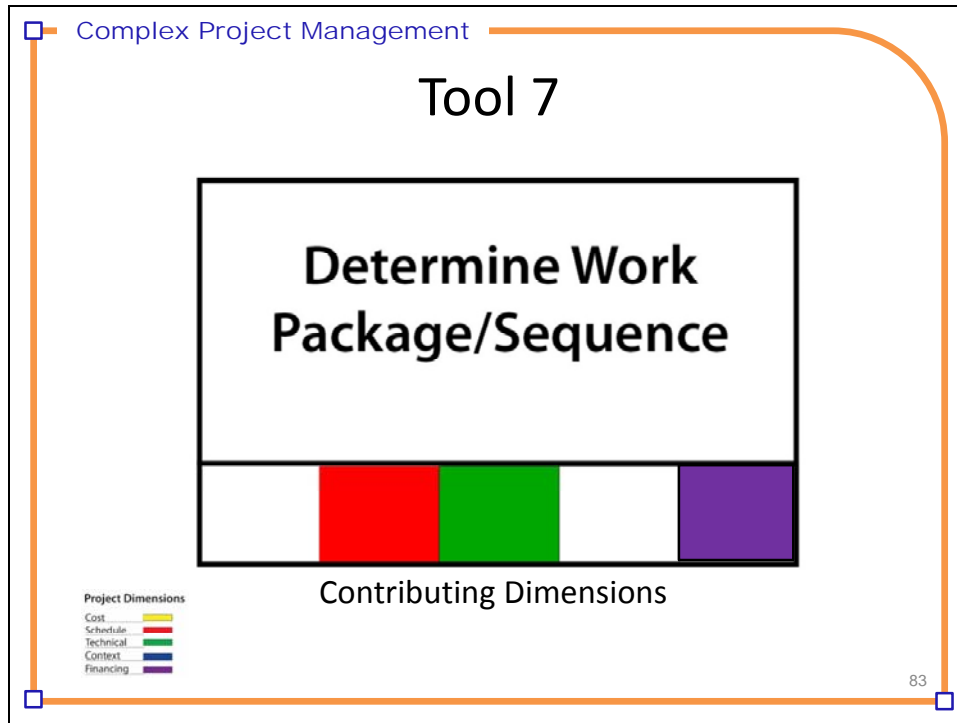
Detroit River

Utility coordination meetings were used to facilitate the utility relocation process. Plans were developed to identify conflicts and utility relocations based on 100 ft. sections. The alignment was adjusted due to a transmission line conflict. Conflicts were identified and dealt with in the NEPA process. A proactive plan and outreach programs were established to address both public/private parcel impacts, including relocation needs. Other efforts for ROW acquisition include educational programs providing an overview of the ROW process, management and leadership support at various meetings with impacted residences/businesses and a clear comprehensive flow chart illustrating the process that will be used for purchasing ROW.

Hudson Bergen

Utility coordination was part of this DBOM. While NJ Transit paid for some aspects of utilities, specialty contractors were hired to handle all utility relocation at a certain intersection with coordination with all utility companies attending meetings. The alignment went through streets and built-up areas. Real estate prices went up even after the deadline for appraisals had passed. The project had to go to the board of directors of NJ Transit to get approval for higher prices. These caused delay and increased ROW cost. They used a very effective tool, property acquisition software

called PAECE TRAK, which was custom-built for NJ transit. It allowed the owner to upload parcel maps, appraisals, track the history, etc.



Key Message

The Schedule, Finance and Technical dimensions impact determining the work package/sequence.

Complex Project Management

Overview

Work packages should be determined with consideration of:

- Available funding sources
- Available contractors' capabilities
- Stakeholder's concern for the project's impact
- Available workforce
- Procurement planning
- Road closure and detour options
- Road user costs
- Local access issues

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Key Message

Carefully designed work package/sequence can increase project success possibilities.


Background and Notes

Projects may suffer if the work packages are determined without consideration of available funding sources, available contractors' capabilities, and stakeholder's concerns for the project's impact. The work package/sequence must be prepared based on high-certainty funding sources, local contracting capabilities, available work force, bonding issues, procurement planning (division of internal and external work), road closure and detour options, road user costs, and local access issues.

Complex Project Management

Steps in Using the Tool

1. Identify capabilities.
2. Develop work packages.
3. Sequence work packages to facilitate seamless scheduling.
4. Coordinate upstream and downstream work requirements.



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Key Message

After identifying complexity factors and completing Methods 1-5, particularly procurement planning in the contract selection method (Method 3), work packages can be assigned and sequenced.

Background and Notes

Step 1

Identify capabilities of local suppliers, vendors, suppliers, contractors, and the labor force.

Step 2

For externally-procured work, develop work packages that can conform to local workforce and regional organizational capabilities.

Step 3

Sequence work packages to facilitate seamless scheduling.

Step 4

Include contract language in each work package to include coordination with upstream and downstream work.

Case Study Examples

- *I-95 New Haven Harbor Crossing Corridor, CT*
 - Broken into smaller, simpler, and shorter contracts



Key Message

Several examples of determining the work package and sequencing were found in the case study projects.

Background and Notes

Doyle Drive

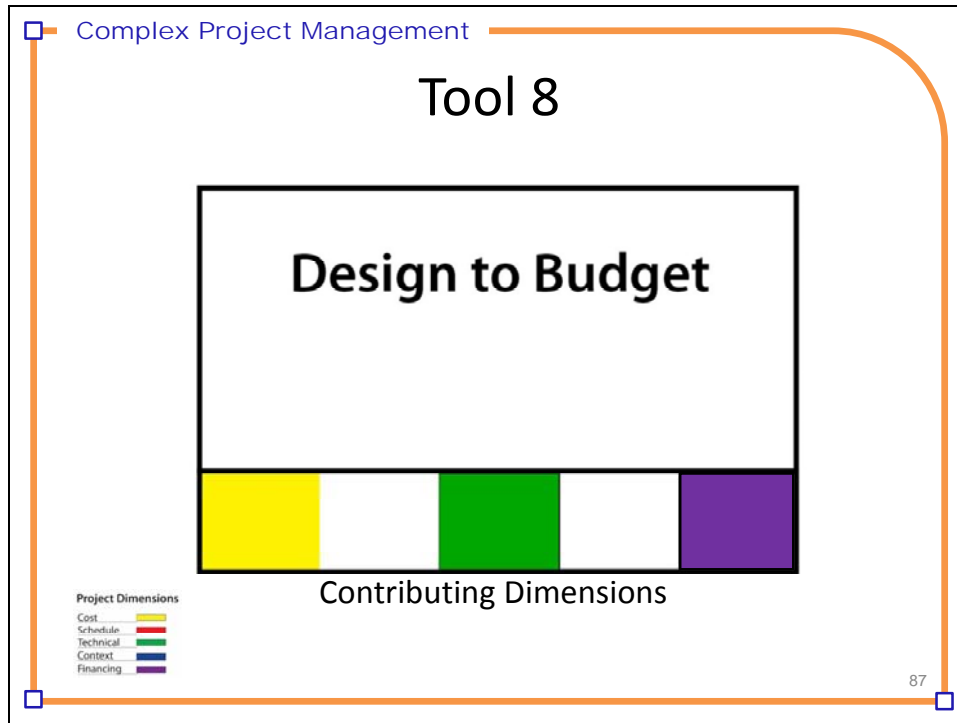
At the start, it was going to be one project. However, the estimated cost was too high, so available funds were not enough. The project was broken into eight contracts to accelerate the schedule.

I-95 New Haven Harbor Crossing Corridor

After experiencing no bidder for the Pearl Harbor Bridge contract (because it was too complex and risky), they broke that project into smaller, simpler, and shorter contracts.

New Mississippi River Bridge

There was a need to keep the project scope within available funding limits. Therefore, breaking the original project into “fundable” phases helped move the project forward. The scope flexibility in phasing the project into “fundable” packages was an effective tool for managing financing complexity.



Key Message

The Cost, Finance and Technical dimensions impact designing to budget.

Complex Project Management

Overview

- Complicated funding systems
 - Expiring appropriations
 - Portions of the project are underwritten by debt instruments
 - Entire project funding may not even be identified or secured
- Things to consider
 - Funding opportunities under current financing
 - Future overall project goals
 - Stakeholder expectations

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Key Message

Complex projects often have complicated funding systems with fixed, expiring appropriations that cannot be exceeded and must be disbursed within a specified timeframe.

Background and Notes


In other cases, portions of the project are underwritten by debt instruments and, in some cases, entire project funding may not even be identified or secured. In these cases, designing within the budget is the only way to execute the project. However, design to budget should be administered strategically. Project phasing and phased design/estimating must be used to build the segments of the project that can be funded under current financing opportunities, while keeping future overall project goals in mind. Stakeholder expectations should also be considered in the process.

Complex Project Management

Steps in Using the Tool

1. Identify cost and schedule constraints.
2. Establish maximum budget and schedule and develop design options.
3. Confirm cost and schedule values.
4. Use a tracking log and begin approval process for design exceptions.
5. Clearly communicate cost and schedule constraints.

Failure to design to budget result!



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Key Message

From the results of the complexity identification and mapping process, as well as Method 4, identify the cost and schedule constraints that necessitate designing the project to a budget. Historically, design has driven the budget but, as financing becomes an increasingly important aspect of project management, the opposite relationship will hold true—the budget will drive the design. This will require designers to be innovative and will be facilitated by co-location of the design team with the owner and construction team (Tool 9), as well as the use of flexible design criteria (Tool 10).

Background and Notes

Step 1

Identify available funding and other cost and schedule constraints that have an impact on design options, including project phasing and initial project scope.

Step 2

Establish maximum budget and schedule and develop design options intended to remain within those maximum values.

Step 3

Confirm cost and schedule values early in the design process and update frequently to ensure that design and scope remain within the constraints. This can be achieved through alternative project delivery, early contractor involvement, or use of pre-construction service consultants.

Step 4

Use a tracking log for design exceptions required to maintain project cost and schedule, and begin approval process for design exceptions early. All requests for design exceptions should be communicated early and tracked often.


Step 5

Clearly communicate cost and schedule constraints and financing limitations to external stakeholder groups so that expectations for project outcomes or viability of other design options are managed appropriately.

Complex Project Management

Case Study Examples

- *T-Rex, Denver CO*
 - Contract was set by the proposal amount as most D-B projects
 - Design-builder was obligated to provide a conforming design within the contract amount



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Key Message

Several examples of designing to a budget were found in the case study projects.

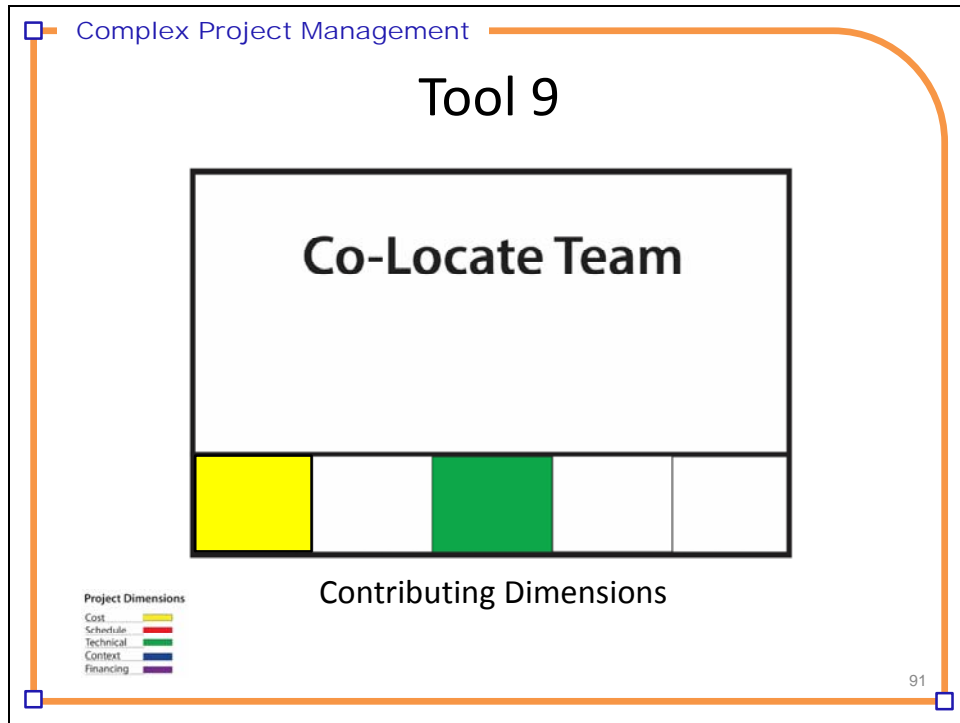
Background and Notes

Northern Gateway Toll Road

All the uncertainties in the project, including the necessitated early start of construction, made Design-Bid-Build delivery impossible; essential risk transfer was deemed to make Design-Build too expensive. And, although a Public-Private-Partnership would have been possible from a business case point of view, there was considerable political unease with this method of delivery. However, alliancing gave the option to start construction after a little bit of design and to design to budget because the contractor knows that the risks will be shared. After a little bit of design, a target outturn cost (TOC) was set, and this became the target price. The Alliance had to “make do” with this, although the design was not finished yet. There are no change orders or mechanisms to get more money. The TOC is a fixed line.

T-Rex

As with most design-build projects, the contract was set by the proposal amount, and the design-builder was obligated to provide a conforming design within the contract amount. However, the owner did not specify a budget amount in advance.




Key Message

The Technical and Cost Dimensions impacts team co-location decisions.

Complex Project Management

Overview

- Dedicated, empowered, representative project team in a common location
- Compromise
- Design-build partners
- Contracting team



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Key Message

Prior to the start of the project, it is very important to discuss the advantages and disadvantages concerning project team co-location.

Background and Notes

Some compromise may be necessary, but having the whole team together most of the time may increase the odds of achieving critical project success factors. Especially, on multi-jurisdictional (e.g., bi-state) projects, placing a dedicated, empowered, representative project team in a common location is important. Depending on the project delivery system utilized, the co-location strategy can be incorporated for design-build partners or the contracting team in later stages.

Complex Project Management

Steps in Using the Tool

1. Identify possible need, costs, and benefits.
2. Identify project team members.
3. Identify viable physical locations.
4. Develop contractual agreement.

When to Use the Tool

- Can be used in planning, design, and/or construction depending on:
 - Type of delivery system used
 - Which project partners are co-located
- Project phases

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Key Message

The identification of complexity factors and the outcomes of Methods 1-5 will be used to determine if co-location should be considered, as well as provide input into which team members should be included in the co-location agreement. In addition, the co-location tool integrates with several other tools, including risk management (Tool 3), design to a budget (Tool 8), and flexible design criteria (Tool 10).

Background and Notes

Step 1

Identify possible need for co-location and evaluate costs and benefits.

Step 2

If co-location is warranted, identify which project team members should be included in the co-location.

Step 3

Identify viable physical locations for co-location and arrange for necessary technology upgrades (voice/data lines, A/V, satellite, high-speed internet, etc.) and space build-out (offices, conference rooms, storage, etc.).

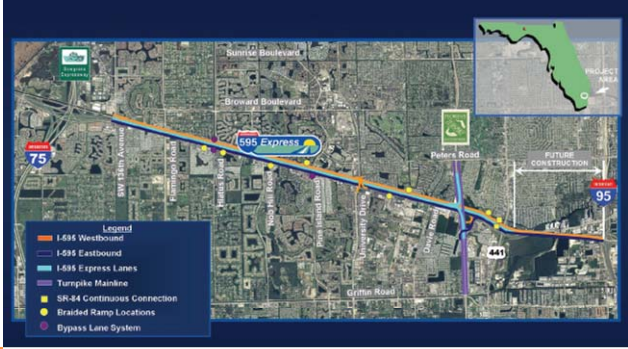
Step 4

Develop contractual agreement for co-location regarding payment for space improvements, lease payment, terms and duration of co-location, and other administrative details.

Complex Project Management

Case Study Examples

- *I-595 Corridor, FL*
 - Same building with all partners
 - Concessionaire held construction workshops
 - Include full-time Public Information Officer.



The map displays the I-595 Express Corridor in Florida, highlighting various project components. A legend in the bottom-left corner identifies the following features: I-595 Westbound (orange line), I-595 Eastbound (blue line), I-595 Express Lanes (green line), Turnpike Mainline (purple line), SR-84 Continuous Connection (yellow line), Braided Ramp Locations (red dots), and Bypass Lane System (pink line). The map also shows major roads like I-75, I-95, and SR-441, along with landmarks such as the Suncoast Boulevard and the Future Construction area. An inset map in the top-right corner shows the location of the project within the state of Florida.

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Key Message

Several examples of co-location was found in the case study projects.

Background and Notes

Heathrow

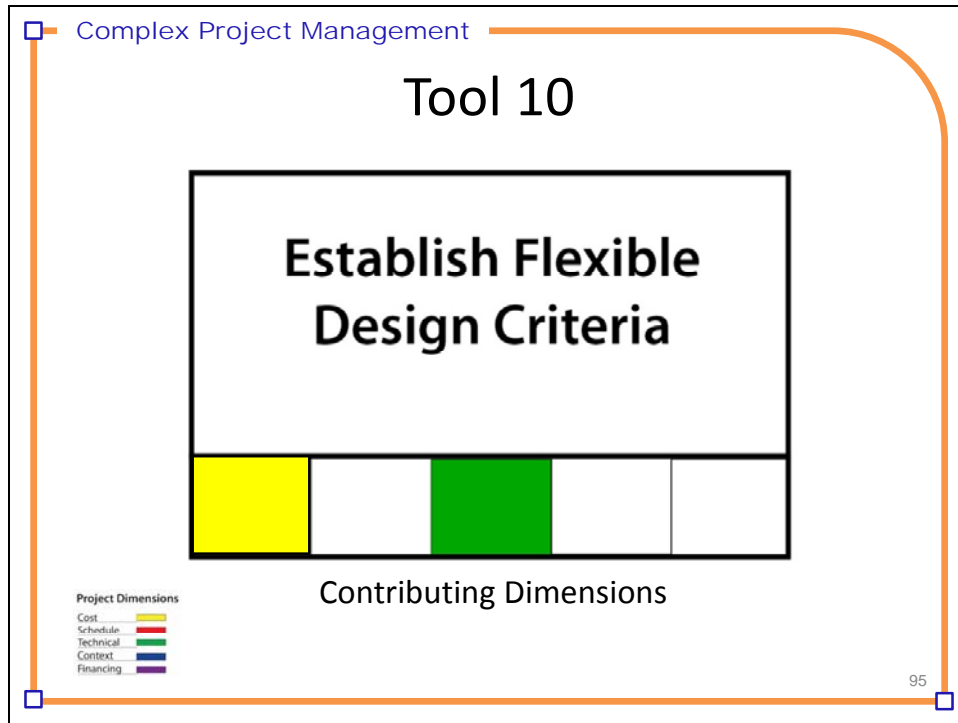
The design was established so the contractors were involved early on in the design process. This firmed up certain aspects of the design but purposely left some of the design flexible. A key approach to this was co-location of the design and contractor teams so they had easy access to each other and acted like the same team.

I-95 New Haven Harbor Crossing Corridor

ConnDOT established the project headquarters in an independent building close to major project contacts, and housed the program management firms in that office. According to project directors, this policy helped to create an effective team atmosphere for managing the program.

I-595 Corridor

Same building with all partners was extremely helpful. Number of meetings and amount of collaboration would have been really difficult without co-location . (Delivery method for this project is DBFOM.)



Key Message

The Technical and Cost dimensions have an impact on establishing flexible design criteria has an impact on establishing flexible design criteria.

Complex Project Management

Overview

- Closely related to project cost, schedule, and quality performance, as well as critical permit issues
- Minimize potential ROW, utility, and 4(f) conflicts
- Whenever possible, implementation of procurement protocols should be considered

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Key Message

Establishment of flexible design criteria is closely related to project cost, schedule, and quality performance (e.g. designing to a budget), as well as critical permit issues.

Background and Notes

Flexible design criteria can minimize potential ROW, utility, and 4(f) conflicts. Flexible designs can be achieved through use of design exceptions, need-based review and approval processes, performance specifications, and mechanistic designs. Whenever possible, implementation of procurement protocols should be considered because they allow designers to work with major material suppliers/vendors early in the project life cycle.

Complex Project Management

Steps in Using the Tool

1. Identify design constraints and potential conflicts.
2. Catalog design exceptions.
3. Articulate rationale for design exception.
4. Set up a tracking and monitoring system.

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Key Message

The identification and mapping of complexity along with the outcomes of Methods X-Y provide guidance for establishing flexible design criteria. In addition, use of the flexible design criteria tool should be coordinated with designing to a budget (Tool 8), co-location (Tool 9) and development of a public involvement plan (Tool 13).

Background and Notes

Step 1

Identify design constraints and potential conflicts (ROW, utility locations, historic neighborhoods, environmentally sensitive areas, etc.) that can be mitigated through alternative/innovative design approaches.

Step 2

Catalog design exceptions required under each design option.

Step 3

Articulate rationale for design exception (use of performance specifications, mitigation of environmental impact, alleviation of ROW issues, etc.).

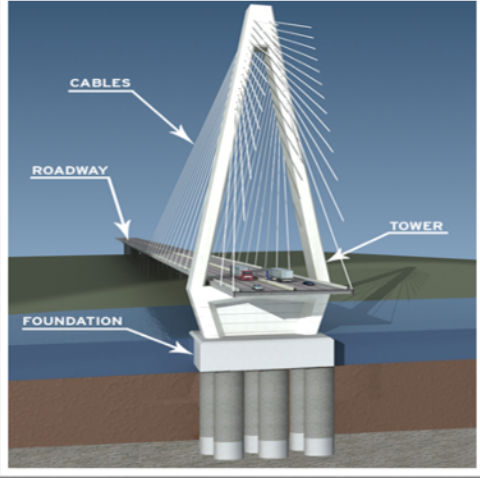
Step 4

Set up a tracking and monitoring system to manage documentation, request, approval, and implementation of each design exception.

Complex Project Management

Case Study Examples

- *New Mississippi River Bridge, IL-MO*
 - D-B-B Alternative Technical Concepts
 - Revised foundation design during procurement to achieve schedule savings.



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Key Message

Several examples of flexible design criteria were found in the case study projects.

Background and Notes

I-595 Corridor

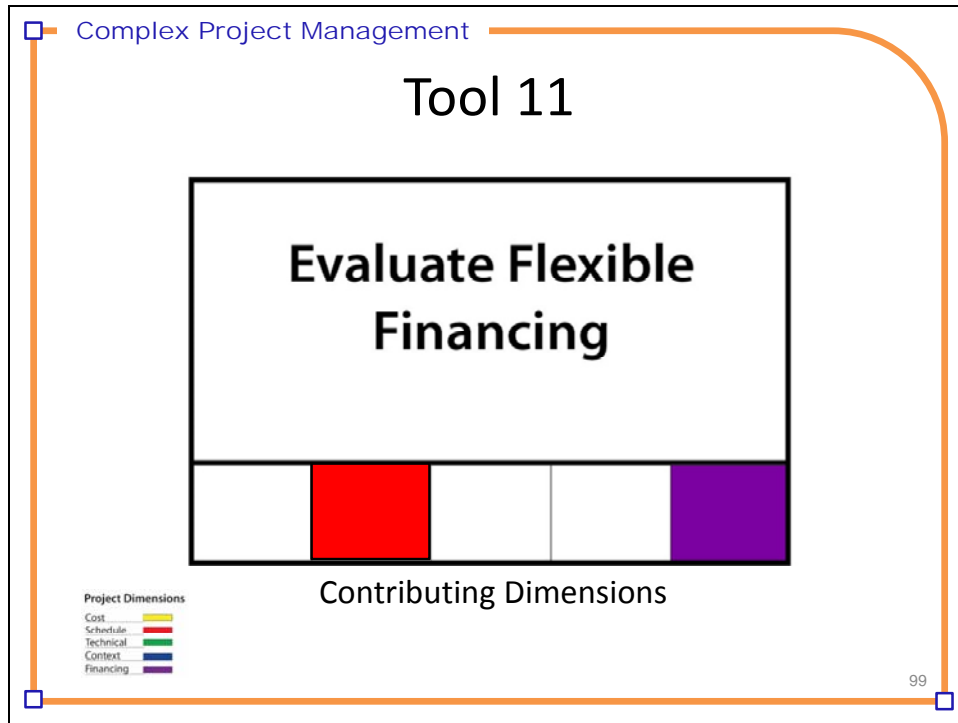
When FDOT made the decision to use DBFOM project delivery, it recognized that to be attractive to outside investment, design criteria had to be unconstrained wherever possible. In doing so, it created an environment where the concessionaire was able to balance life-cycle design issues with project pro forma requirements for the financing.

Lewis and Clark Bridge

In the design phase of the project, the concrete placement method was changed from standard cast-in-place to precast, which made the whole process complex. Applicability of Self Propelled Modular Transporters (SPMTs) for delivery and removal of deck units was dependent on site-specific constraints, and should be discussed with SPMT suppliers in the early planning stage. However, open attitude for better design made all the changes possible.

New Mississippi River Bridge

During procurement, the project team had a process for allowing contractors to propose Alternative Technical Concepts in an effort to get good value decisions in the procurement process.



Key Message

Evaluating flexible financing is influenced by the Financing and Scheduling Dimensions.

Complex Project Management

Overview

Alternative funding sources

- GARVEE bonds
- Hybrid forms of contracting
- Project phasing to leverage different sources of financing
- Tolling and other revenue-generation approaches
- Monetization of assets and service options

100

Key Message

Alternative funding sources should not be overlooked to furnish the needed funds for a project.

Background and Notes


Several alternative funding sources are available, including:

- GARVEE bonds
- Hybrid forms of contracting such as Public-Private-Partnerships or various combinations of Design-Build-Operate-Maintain-Transfer
- Project phasing to leverage different sources of financing
- Tolling and other revenue-generation approaches (congestion pricing, hot-lanes, etc.)
- Monetization of assets and service options, such as franchising

Complex Project Management

Steps in Using the Tool

1. Identify total expected project cost.
2. Identify available funds from typical sources.
3. Analyze any funding gaps.
4. Identify potential funding sources for gap financing.
5. Consider adding revenue-generating options.



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Key Message

The identification and mapping of complexity along with the outcomes of Method 4 provide guidance for evaluating flexible financing. In addition, utilization of the flexible financing tool should be coordinated with designing to a budget (Tool 8).

Background and Notes

Step 1

Identify total expected project cost (planning, design, and construction).

Step 2

Identify available funds from typical sources (state program, federal aid).

Step 3

Analyze any funding gaps.

Step 4

Identify potential funding sources for gap financing, including debt and private equity, if possible, within state regulatory authority.

Step 5

If gap financing is inadequate for project funding, consider adding revenue-generating options, such as congestion pricing, tolling, franchising, etc.

Complex Project Management

Case Study Examples

- *I-595 Corridor, FL*
 - First DBFOM in the US
 - Provided private financing before public funding was available.

I-595 CORRIDOR ROADWAY IMPROVEMENTS
TYPICAL SECTION

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Key Message

Several examples of flexible financing were found in the case study projects.

Background and Notes

Detroit River

The owner solicited for a Request for Proposers for Interest (RFPOI) to solicit market feedback, which was used to develop government policy and in structuring a formal DRIC procurement process, and needs for formal agreements with Canada. Currently the project development correlates directly to the mechanism chosen to finance the project. This is to pursue a Public-Private-Partnership (P3) for the bridge and for either all or a portion of the plaza. Alternative funding methods considered include having either the Michigan DOT (MDOT) or a new bridge authority sell revenue bonds, secured by future tolls from the bridge, to finance the construction of the bridge and all or portions of the plaza.

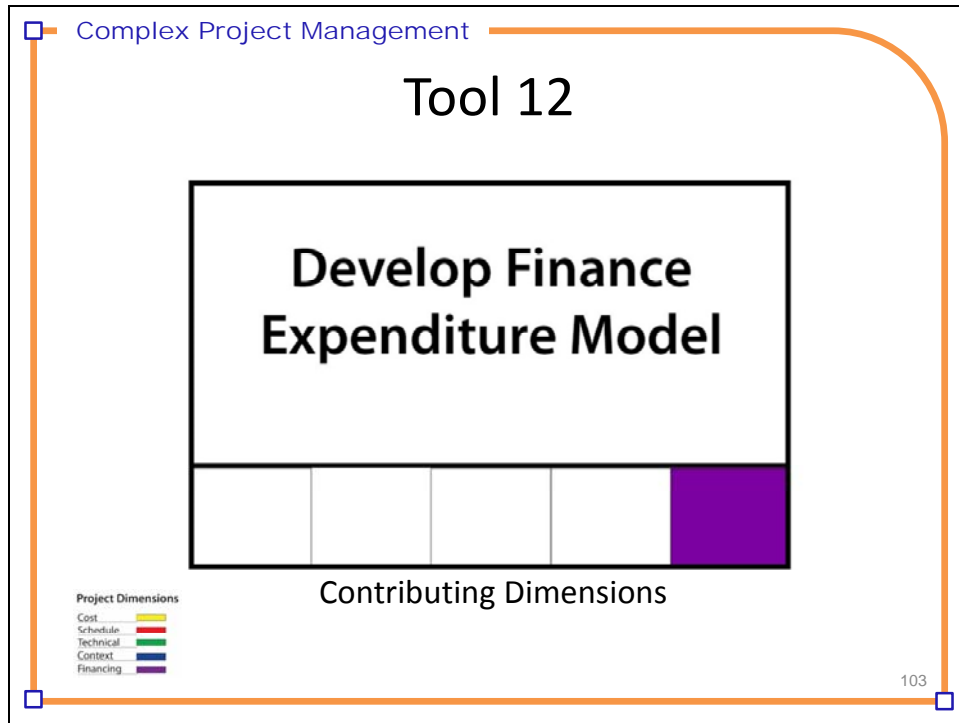
I-595 Corridor

This is the first highway project in the US to be delivered in a DBFOM method. This was attractive to FDOT primarily because the financing was available to the project, thus speeding up the construction schedule.

North Carolina Tollway

There are bonds on this project that are used for financing. There are two pieces: the costs (which cover construction and ROW) and O&M. Together, these costs make the total cost, which is then taken to the bond market. There was concern about if there were cost overruns. The North Carolina

DOT, through legislative action, agreed to pay for any cost overruns by the authority. This helped with the market rating on the bond market.



Key Message

Development of a finance expenditure model is affected by the Financing Dimension.

Complex Project Management

Overview

- Obtain and integrate project cash flows
- Use resource-loaded project plans
- Steps in Using the Tool
 1. Identify timing.
 2. Use resource-loaded network schedules or earned value analysis.
 3. Aggregate inflows and outflows.
 4. Analyze finance expenditure models.
 5. Develop protocols (e.g. max. draw schedules, short term borrowing, contractor-financed phases).

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Key Message

The identification and mapping of complexity along with the outcomes of Method 4 provide guidance for developing a finance expenditure model. In addition, developing the finance expenditure model should be coordinated with designing to a budget (Tool 8) and evaluation of flexible financing (Tool 11).

Background and Notes

Step 1

Identify timing of revenue inflows.

Step 2

Use resource-loaded network schedules or earned value analysis to identify projected cash outflows.

Step 3

Aggregate inflows and outflows to common periods (probably end-of-month).

Step 4

Analyze finance expenditure models to identify cash balance shortfalls.


Step 5

Develop protocols (maximum draw schedules, short term borrowing, contractor-financed phases, etc.) to manage cash balance shortfalls.

Complex Project Management

Case Study Examples

- *Inter-county Connector, Maryland*
 - Based on bond money and estimates, an expenditure model was developed
 - Separated from Federal-aid and state transportation funds



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Key Message

Several examples of developing a finance expenditure model were found in the case study projects.

Background and Notes

Capital Beltway

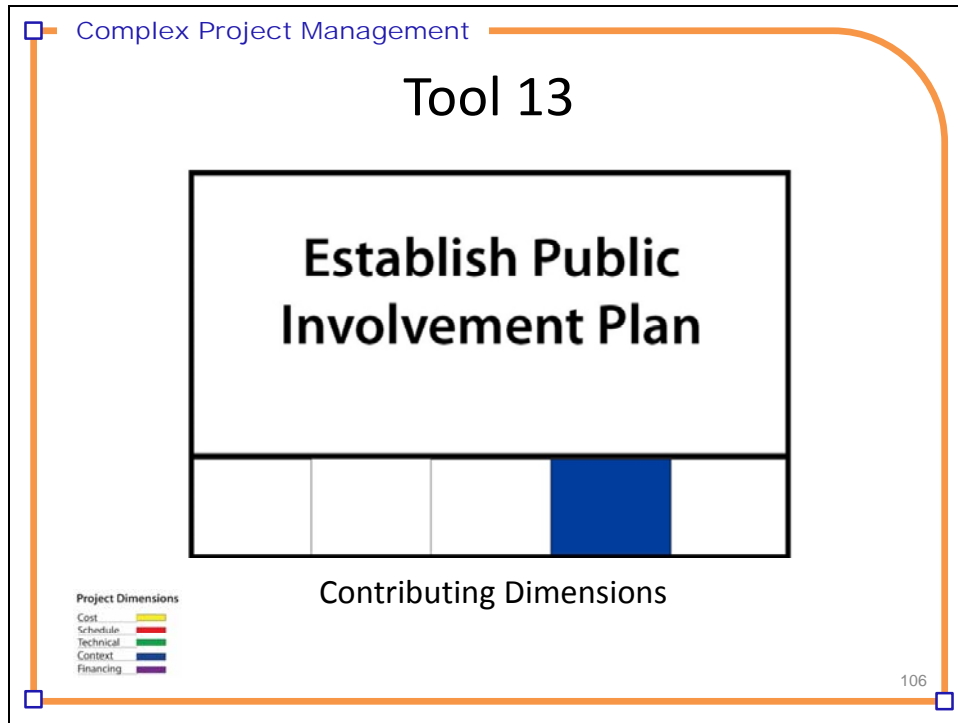
Concession funded legislation, which means private partner gave money (\$6M for VDOT development costs and \$15M for traffic enhancements) in the project development phase and would generate revenue from toll later. How to use these funds (legislation) required lots of work to do. Based on general assembly appropriations, if money not received from private partner, VDOT cannot make the payment, had to get the money and hold it in a fund to make payments.

Intercounty Connector

Bond money was separated so it wasn't used on non-public projects. Ballpark estimates were utilized using in-house personnel and GEC consultants for private owner projects. Based on bond money and estimates, an expenditure model was developed. Some projects were charged based on the expenditure model.

North Carolina Tollway

The design-builder is required to have a cost-loaded CPM schedule. This is updated every two weeks. The activities within this schedule cannot exceed 20 days or \$500,000 (with a few exceptions, i.e., a bridge deck pour). There are currently more than 3,000 activities, each with its own cost curve, and this is the basis of payment



Key Message

The Context Dimension has an impact on the development of a public involvement plan.

Complex Project Management

Overview

- Frequent driver
- Public relations specialists
- Neighborhood meetings
- Public communication plans

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Key Message

Stakeholder's needs and concerns are frequently the driver in developing design options and project delivery methods for some complex projects.

Background and Notes

Extensive public outreach is required for project success, especially for complex renewal projects. Public involvement early in the planning phase can be important in mitigating public disruption (such as with self-detour planning) and dissatisfaction. Public relations specialists can be retained to serve as points of contact. Neighborhood meetings with open agendas and mechanisms should be held to solicit feedback. Public communication plans must also be developed very early in the planning process.

Complex Project Management

Steps in Using the Tool

1. Identify key public stakeholders.
2. Set up communication and information sharing systems.
3. Gather information on specific concerns and relay information to the project team.
4. Report back!

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Key Message

The identification and mapping of complexity along with the outcomes of Method 5 provide guidance for establishing the public involvement plan. In addition, development of the public involvement plan should be coordinated with risk analysis (Tool 3), critical permit issues, specifically 4(F) issues (Tool 4), and evaluation of off-site fabrication (Tool 5).

Background and Notes

Step 1

Identify key public stakeholders (from risk analysis) and road users who will be affected by the project.

Step 2

Set up communication and information sharing systems (public meetings, web sites, newsletters, web cams, 411 phone links, mobile alerts, dynamic message boards, etc.).

Step 3

Gather information on specific concerns of public stakeholders, and relay information to the project team (e.g. designers, builders, consultants).

Step 4

Report back! The key to a successful public involvement plan is frequent, targeted communication that is responsive to the concerns of public stakeholders. Follow-up communication must be designed to address concerns raised in step 3, or rationale (such as budget constraints, funding limits, etc.) must be relayed to explain why public concerns could not be addressed.

Complex Project Management

Case Study Examples

- *Lewis and Clark Bridge, WA-OR*
 - Extensive communication plan for traffic-maintaining capacity
- *New Mississippi River Bridge, IL-MO*
 - Fly-around video, aesthetic lighting, and acoustic monitoring technology
- *T-Rex, Denver CO*
 - Hiring a marketing consultant

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Key Message

Several examples of establishing a public involvement plan were found in the case study projects.

Background and Notes

Lewis and Clark Bridge

An extensive communication plan was accommodated (which is a planning decision made by the owner) for maintaining capacity, such as lane closures, detours, and time of construction activities (i.e. nighttime, weekends). The communication plan included: 1) Daily basis updated website 2) Live webcam 3) Local papers with weekly calendar 4) Phone line to public 5) Highway Advisory Radio (HAR), and 6) Email and text alert (sign-up basis).

New Mississippi River Bridge

To communicate project outcomes to the public and the media, the team developed a fly-around video showing construction stages and related work zones. The project team decided to add aesthetic lighting to the bridge, even though it was not required. They also implemented acoustic monitoring technology for remote monitoring of the cable stays, which is currently an unfunded improvement (came out of contingency).

T-Rex

During the planning phase of the project, a marketing consultant was hired to develop an aggressive marketing campaign. The original name of the project, Southeast Corridor Project, was changed to T-Rex to increase name recognition. The project's public involvement program included four rounds of open houses as well as the opportunity to participate in the environmental planning process.

Complex Project Management



Project Management Strategies for Complex Projects

Module 3

Complexity Map Development



Key Message

Complexity maps are a great visual tool to communicate the priorities and needs of a project once the 5DPM dimensions have been established and rated against each other. They can be used to show progress over time that the project drivers are being identified and handled appropriately.

Complex Project Management

Complexity Mapping

Project: _____

Please circle the top 3 in each dimension. Within each dimension, how is this project different (more complex) than the "traditional" project?

Cost Factors	
Contingency usage	
Risk analysis	
Estimate formation	
Owner resource cost allocation	
Cost control	
Optimizations impact on project cost	
Incentive usage	
Material cost issues	
User costs/benefits	
Payment restrictions	

Schedule Factors	
Timeline requirements	
Risk analysis	
Milestones	
Schedule control	
Optimizations impact on project schedule	
Resource availability	
Scheduling System/Software	
Work Breakdown Structure	
Earned Value Analysis	

	Minimal	25	50	75	100
Cost Dimension Complexity					
Schedule Dimension Complexity					
Technical Dimension Complexity					
Context Dimension Complexity					
Financing Dimension Complexity					

Key Message

A complexity map can help describe a project in terms of the five dimensions of 5DPM.

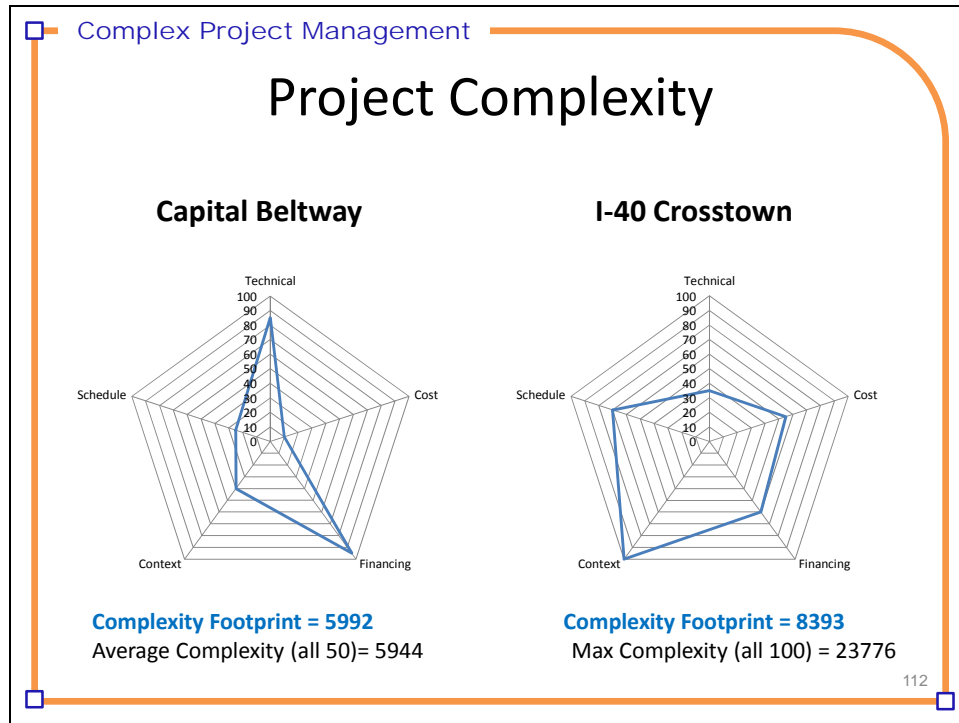
Background and Notes

Steps in developing a complexity map:

- Consider factors that impact each dimension.
- Score each dimension on a scale of 0-100 (normal project is 50).
- Plot the project complexity.

Guidebook Location

Sections 2.2, 2.3, 2.4, and 2.5



Key Message

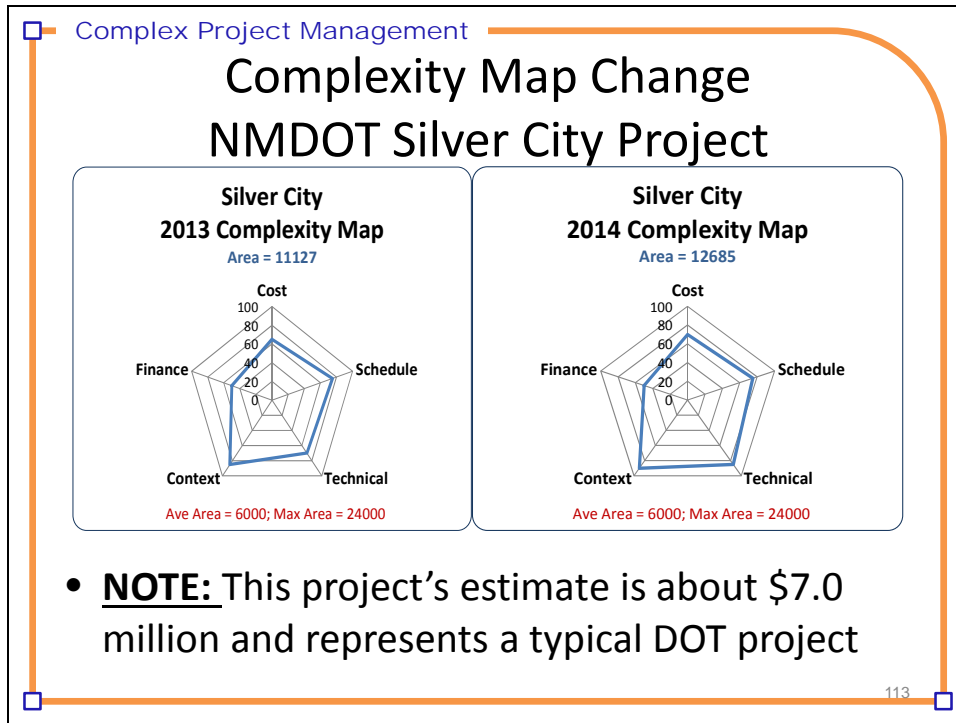
Complexity maps can take on different shapes, depending on the factors that are contributing to the complexity of the project.

Background and Notes

The Capital Beltway project in northern Virginia consists of four high-occupancy vehicle/high-occupancy toll (HOV/HOT) lanes of 14 miles, lane connections, construction/reconstruction of 11 interchanges, and replacement/improvements of more than 50 bridges. The Capital Beltway HOV/HOT Lanes Project was delivered by PPP with design-build (DB).

The VDOT mega project team had previous experience with DB, but there was still some unfamiliarity. The unfamiliarity made the project delivery method more complex than a typical project. There are many technical factors for developing HOT/HOV lanes to consider, such as pass type (electronic pass, or not, or both), how to recognize the number of people in the vehicles, how to distinguish animals or “dummy” passengers from human passengers, and many other technical issues.

The I-40 Crosstown project consists of the relocation of 4.5 miles in Oklahoma City, Oklahoma and includes five major bridge structures. The project consists of 10 lanes designed to carry 173,000 vehicles per day at 70 mph. The project was complex because of the challenge of matching the capabilities of the local design and construction industry to the scale of the project. In addition, the availability of funding and stakeholder impact, including relations with the railroad and right-of-way, added to the complexity of the project.



The NMDOT Silver City Project is an example of how the complexity Map changes over time as issues are addressed and new priorities emerge. This was a \$7M project that represents a typical DOT project and can still be complex.

Complex Project Management

Uses of Complexity Mapping

- Discussing critical project issues at early stage of project planning and project definition
- Shared understanding of complexity dimension that is driving the project
- Rational resource allocation to maximize potential for project success
- Tracking project performance over time

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Key Message

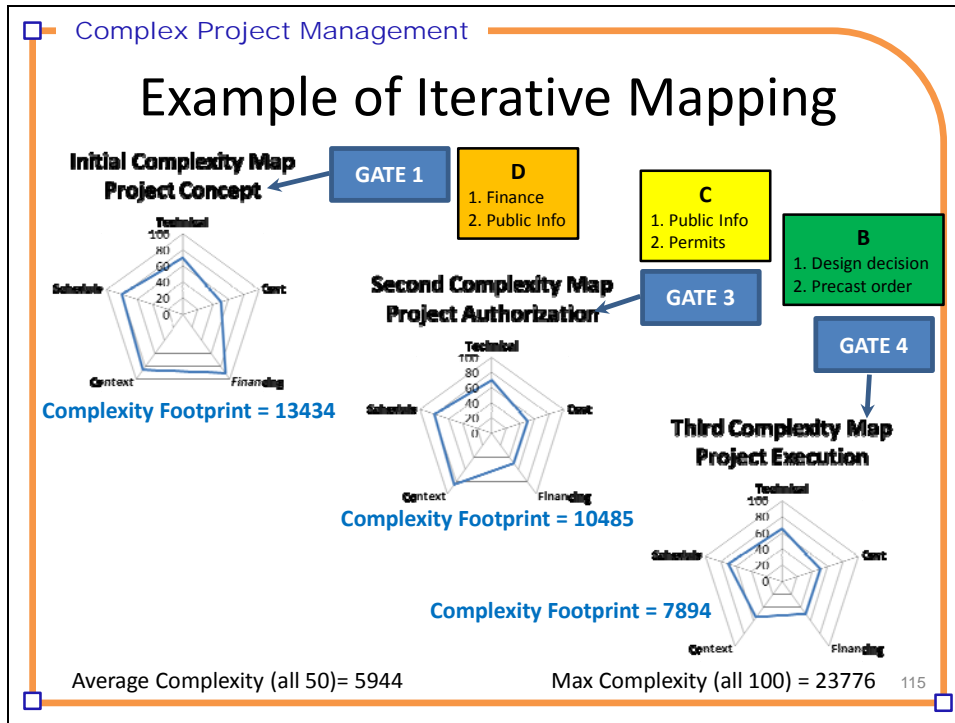
The 5DPM complexity map helps users understand their project complexity and helps in resource allocation and tool selection.

Background and Notes

The project complexity maps are useful tools for organizational leaders to assign internal team members, develop effective procurement plans, advocate for project needs to state legislators and policy makers, and allocate financial resources in the most effective manner.

Guidebook Location

Sections 2.2, 2.3, 2.4, 2.5, 2.6, and 2.7



Key Message

The process of mapping the complexity of the project should happen, as a minimum, at each gate during the course of project development as the complexity or source of complexity may change.

Background and Notes

As projects develop the dynamics of the project change, especially in complex projects. It may be helpful to re-map the complexity of the project several times throughout project duration to see where changes are occurring. This may shift the resources for the project.

Guidebook Location

Section 2.6

Complex Project Management

Complexity Factors for each Dimension

Circle the top 3 factors in each dimension

Cost	Schedule	Technical	Context	Financing
Contingency usage	Timeline requirements	Scope of the project	Public	Legislative process
Risk analysis	Risk analysis	Owner's internal structure	Political	Uniformity restrictions
Estimate formation	Milestones	Prequalification of bidders	Owner	Revenue generation
Owner resource cost allocation	Schedule control	Warranties	Marketing	Carbon credit sales
Cost control	Optimization's impact on schedule	Disputes	Cultural impacts	Public-Private Partnerships

* Refer to handout for complete list

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Key Message

The Complexity Factors for each Dimension need to be considered as a means for assessing the relative ranking between Dimensions.

Background and Notes

Steps in developing a complexity map (this slide and next three):

- Consider factors that impact each dimension.
- Score each dimension on a scale of 0-100 (normal project is 50).
- Plot the project complexity

Complex Project Management

Complexity Mapping

1) Dimension Rank and Rating

Rank the 5 dimensions based on their complexity
(5 being the most complex, no ties in the rankings)

Cost	<input type="checkbox"/> 1	<input checked="" type="checkbox"/> 2	<input type="checkbox"/> 3	<input type="checkbox"/> 4	<input type="checkbox"/> 5
Schedule	<input type="checkbox"/> 1	<input type="checkbox"/> 2	<input type="checkbox"/> 3	<input checked="" type="checkbox"/> 4	<input type="checkbox"/> 5
Technical	<input checked="" type="checkbox"/> 1	<input type="checkbox"/> 2	<input type="checkbox"/> 3	<input type="checkbox"/> 4	<input type="checkbox"/> 5
Context	<input type="checkbox"/> 1	<input type="checkbox"/> 2	<input type="checkbox"/> 3	<input type="checkbox"/> 4	<input checked="" type="checkbox"/> 5
Financing	<input type="checkbox"/> 1	<input type="checkbox"/> 2	<input checked="" type="checkbox"/> 3	<input type="checkbox"/> 4	<input type="checkbox"/> 5

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Key Message

When ranking the 5 dimensions against each other there can be no ties. It may be beneficial to compare the complexity factors between dimensions when there are close decisions to be made.

Complex Project Management

Complexity Mapping

2) Score Each Dimension Based on its Complexity

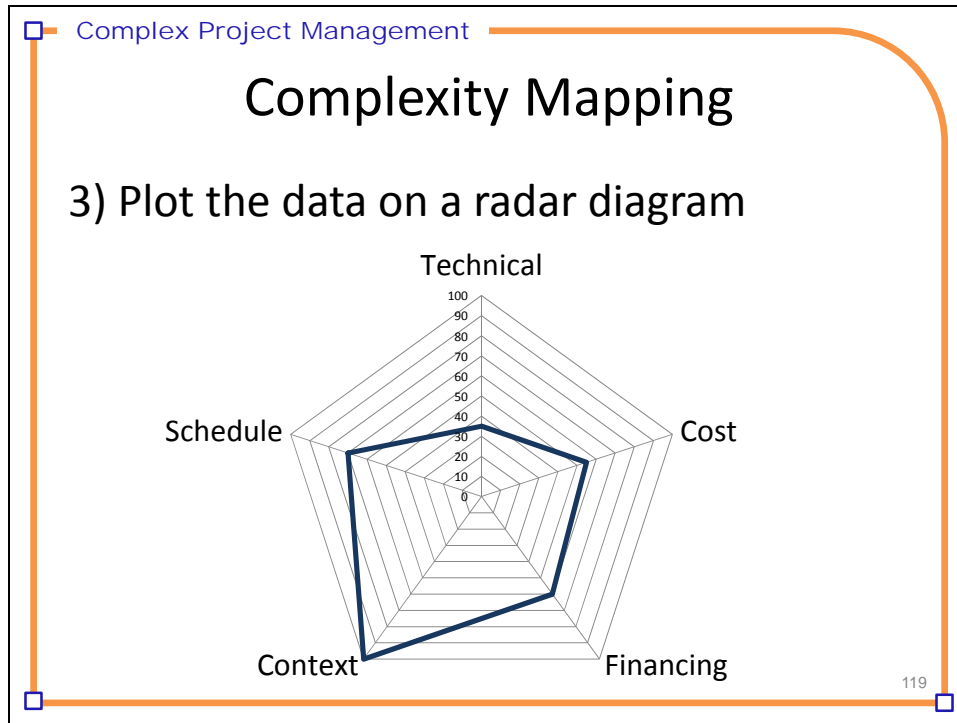
Score each dimension between 0-100 points,
 Typical project = 50 points, >50 points = more complex

Dimension	Scale				
	Minimal		Average		High
Cost	10	25	50	75	100
Schedule	10	25	50	75	100
Technical	10	25	50	75	100
Context	10	25	50	75	100
Financing	10	25	50	75	100

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Key Message

The score of 50 needs to represent the typical project in everyone's mind. Keeping to this scale allows the ranges to be plotted on the complexity diagram with meaningful values.



Key Message

A complexity map can help describe a project in terms of the five dimensions of 5DPM.

Background and Notes


In Summary, the steps in developing a complexity map:

- Consider factors that impact each dimension.
- Score each dimension on a scale of 0-100 (normal project is 50).
- Plot the project complexity.

Guidebook Location

Sections 2.2, 2.3, 2.4, and 2.5

Complex Project Management



Project Management Strategies for Complex Projects

Module 3.1

Complexity Map Development Exercise



Key Message

Practice creating Complexity Maps for the selected projects.

Complex Project Management

Group Exercise

- Identify a project for your team to work on for the remainder of the workshop
- Discuss the project within your group
- Identify 1 to 5 factors within each dimension that add to the complexity of this project
- Rank and rate complexity
- Develop Complexity Map for the project
- Consider methods for dealing with complexity and resource allocation
- Use Appendix Forms

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Key Message

Participants will select a project to use in the exercises for the remainder of the training. The exercises will help participants to understand the project and the process for complex project management.

Background and Notes

Participants should select a project that is upcoming or currently in the early stages of development and no later than early design. The exercises in the remainder of the training build on each other.

The objective is to understand the process and apply the process to a project. It is not anticipated that participants will do a full analysis on the project using the process but will conduct enough analysis that they will understand the process.

Location

Last tab in Training binder

Complex Project Management

Complexity Mapping: Your Project

1)

Cost 1 2 3 4 5

Schedule 1 2 3 4 5

Technical 1 2 3 4 5

Context 1 2 3 4 5

Financing 1 2 3 4 5

2)

Dimension	Scale				
	Minimal		Average		High
Cost	10	25	50	75	100
Schedule	10	25	50	75	100
Technical	10	25	50	75	100
Context	10	25	50	75	100
Financing	10	25	50	75	100

3)

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Key Message

A complexity map can help describe a project in terms of the five dimensions of 5DPM.

Background and Notes

Steps in developing a complexity map:

- Consider factors that impact each dimension.
- Score each dimension on a scale of 0-100 (normal project is 50).
- Plot the project complexity.

Guidebook Location

Sections 2.2, 2.3, 2.4, and 2.5


Complex Project Management

Debrief

- Which factors did you identify for your project in each dimension?
- What does your complexity map look like?
- Does this make you think differently about your project?
 - Resources
 - Other aspects

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Complex Project Management


 SHRP2
STRATEGIC HIGHWAY RESEARCH PROGRAM


Project Management Strategies for Complex Projects

Module 4

Method 1: Define Critical Project
Success Factors

 U.S. Department of Transportation
Federal Highway Administration

 AASHTO
THE VOICE OF TRANSPORTATION

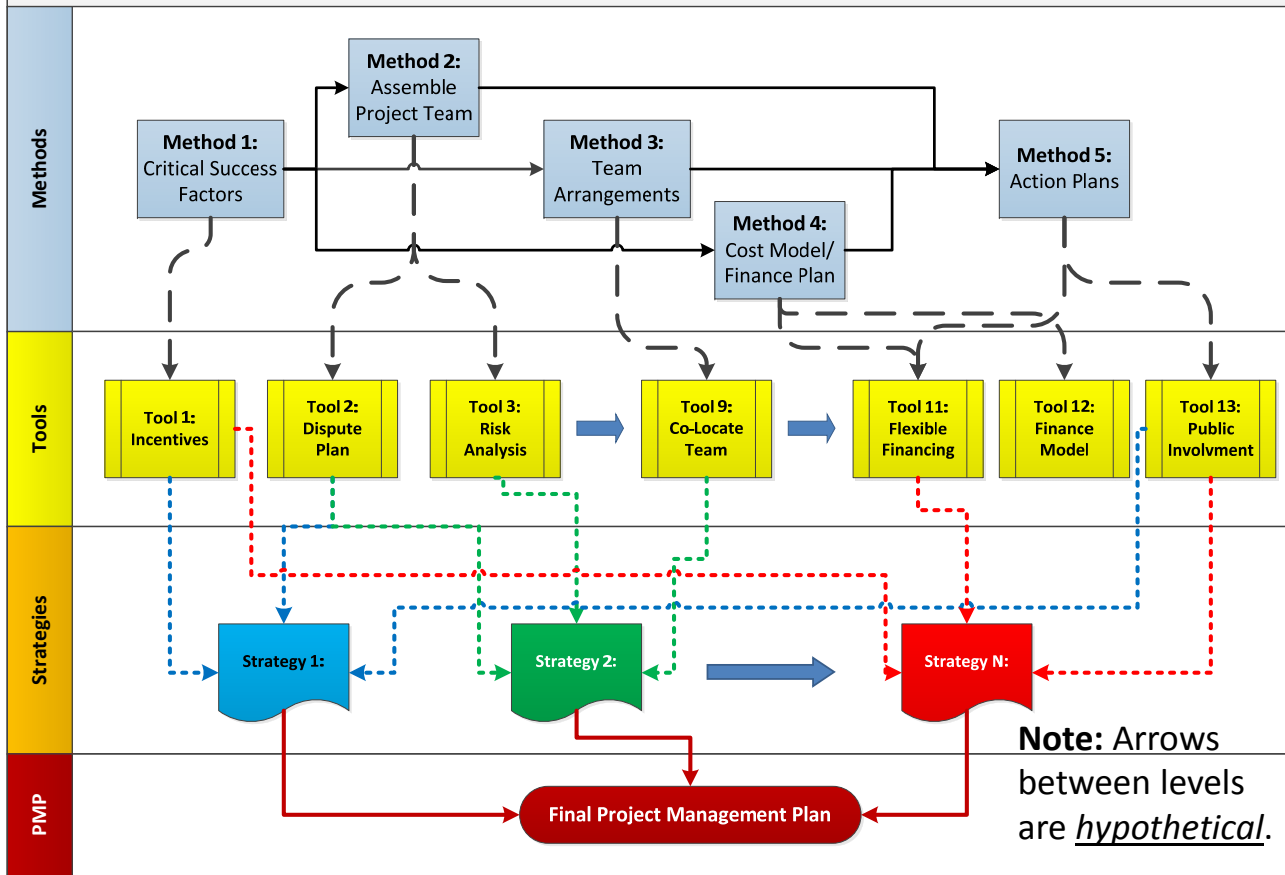
 TRANSPORTATION RESEARCH BOARD
OF THE NATIONAL ACADEMIES

Key Message

This module focuses on an explaining 5DPM Method 1- Identifying Critical Success Factors

Complex Project Management

1. Synthesizing Methods and Tools into Strategies
2. Assembling the Strategies into the Project Management Plan



Planning Method 1: Critical Success Factors

- Ensure all project leaders have a common definition of project “success”
- Use agreement on critical success factors for:
 - Planning future resource utilization
 - Special authority, if any.
 - Project action plans (Method 5)
 - 5DPM implementation (Method 6)

Complex Project Management

Definition of Method 1

- Critical Success Factors
 - Higher order critical project success factors than those typically formalized in a project mission statement or project charter
- Measurable Outcome
 - List of critical success factors for the project as agreed upon by project leaders

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Key Message

This is one of the most important aspects of successfully managing complex projects as it sets the basis for decision-making throughout the project lifecycle.

Background and Notes

Two of the outcomes of dynamic interactions, uncertainty and irregularity, can mean decision paralysis within the team or, at the very least, poorly-integrated decisions. On complex projects, the team needs a simplifying heuristic to guide decisions and analyses. The critical project success factors provide just such a simplifying heuristic.

The number of success factors should be relatively low, probably in the range of seven to 10 factors. If project “success” comes to include everything desired by everyone, the success factors will not serve to guide project decisions and actions.

Guidebook Location

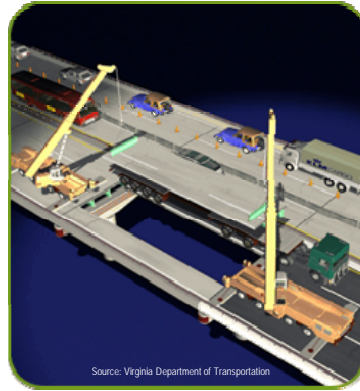
Section 3.2

Critical Project Success Factors

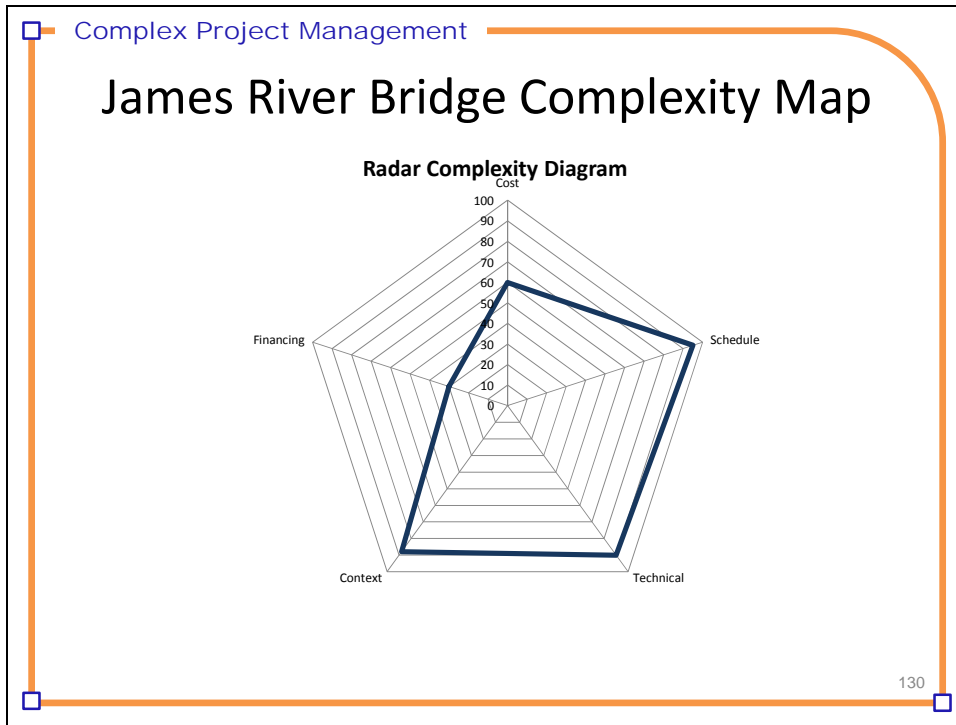
- When narrowing down the list of project success factors ask yourself if the success factor:
 - Is measurable?
 - Is justifiable (want vs. need)?
 - Is related to long-term success of the transportation asset (operation and public use)?
 - Is related to the short-term success of the transportation asset (design and construction)?
 - Is supported within the DOT/FHWA?
 - Is supported by important stakeholders outside the DOT/FHWA?
 - Is able to address a unique source of complexity on the project?

Complex Project Management

James River Bridge Virginia



Construction involved lifting prefabricated sections of bridge superstructure at night with two-way traffic in opposite span



Key Message

Since the Schedule, Context and Technical represent the key Dimensions it is expected that each of these dimensions will need to develop key critical success factors.

Complex Project Management

Success Factor Examples from James River Bridge Case Study (VDOT)

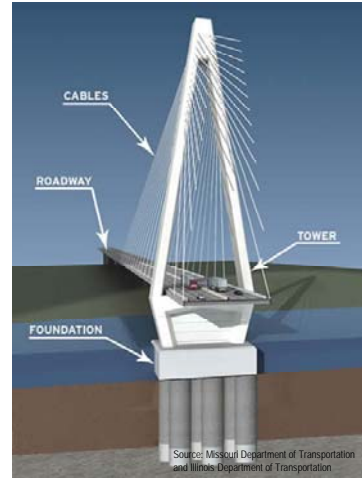
Most Complex				Least Complex
Schedule	Technical	Context	Cost	Financing
Minimize traffic congestion and delays: maintain 40 mph through work zone; max traffic stoppage 10 minutes	11-hour max closure: use innovative construction means and methods	Reduce traffic volume 50%: Self-detour public info program - 90% awareness among public of traffic maintenance plan	Account for "undiscovered-conditions (lead paint on beams):" Include 10% bridge rehab contingency	None: Federal-aid funded.

Bold font = Critical Success Factor

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Complex Project Management

New Mississippi River Bridge





Key Message

Most complex dimension: Context

Complex Project Management

Success Factor Examples from New Mississippi River Bridge Case Study (MoDOT and IDOT)

Most Complex				Least Complex
Context	Schedule	Cost	Technical	Financing
Maintain community support: Convene monthly community roundtable group to meet to discuss DBE participation and community outreach	Major features under contract by end of 2009: Coord. main span award with approach structures and interchange lettings to have entire project	Main span ≤ \$239 million: expiring federal appropriation Design to budget	Maintain dual barge traffic with bypass - no backwater rise: 1,500-ft main span with two towers under 400 ft (FAA)	Phase project and design to current funding: Utilize \$15 million in GARVEE bond efficiencies and \$11 million in I-64 phasing to cover gap

Bold font = Critical Success Factor

Interactions Between Success Factors

- Not all of the success factors are mutually exclusive
 - Need to recognize interdependencies while understanding what is **driving** the project
 - Requires frequent communication at early stage of project
 - Achieving “greater” success in one critical factor may result in lower achievement in another
 - Project definition is the process of balancing these tradeoffs and managing interdependencies

Complex Project Management

Interaction Examples from I-15

	Most Complex				Least Complex
Dimension:	Schedule	Technical	Context	Cost	Financing
Critical success factors	Complete the project on time or early (1/1/2002 in time for Olympics)	Manage scope creep and define scope critical aspects to allow early start	Minimize risk from railroad, utility, and ROW	Complete the project at or below cost (Total Cost < \$1.7 billion)	Change cash flow models and federal aid waivers to allow use of design build
Interactions	Driver	Interacts with schedule	Interacts with cost and schedule	Interacts with context	Interacts with schedule


Project Management Plan (PMP)

- Critical success factors form the basis for **Section 2: Goals and Objectives** of the **Project Management Plan** for the complex project
- PMP includes specifics on responsibilities, schedules, actions, and interdependencies
- One of the outcomes of the PMP should be identification of resources to achieve success
 - Method 2: Assemble Project Team
 - Method 3: Select Project Arrangements
 - Method 4: Prepare Early Cost Model and Finance Plan
- Required resources can be acquired (e.g., consultants), shared (e.g., interagency agreement), or internally re-allocated (e.g., moving HQ personnel to district/field)

Resource Identification

- The critical success factors and Complex Project Management Plan are fined-tuned in subsequent modules
 - Human resources (Method 2)
 - Administrative resources (Method 3)
 - Financial resources (Method 4)
- If resources are too constrained to guarantee project success, constraints must be reduced or removed (Method 5)




Complex Project Management



Project Management Strategies for Complex Projects

Module 4.1

Method 1 Exercise:
Identify Critical Project Success Factors



Key Message

This module focuses on learning how to identify Critical Success Factors to match the priority Dimensions of the project.

Complex Project Management

Group Exercise

- Identify a project for your team to work on for the remainder of the training (Use the same project that the Complexity map was developed for)
- Identify 1 to 3 factors within *each dimension* that are critical to the success of this project
- Identify the interactions between the success factors
- Develop Complexity Management Plan
- Consider potential tools for dealing with complexity and resource allocation to achieve each success factor
- Method 1 Exercise: Use Appendix Forms

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Key Message

Participants will select a project to use in the exercises for the remainder of the training. The exercises will help participants to understand the project and the process for complex project management.

Background and Notes

Participants should select a project that is upcoming or currently in the early stages of development and no later than early design. The exercises in the remainder of the training build on each other.

The objective is to understand the process and apply the process to a project. It is not anticipated that participants will do a full analysis on the project using the process but will conduct enough analysis that they will understand the process.

Location

Last tab in Training binder

Complex Project Management

Group Exercise Hypothetical Example

	Most Complex				Least Complex
Dimension:	Schedule	Technical	Context	Cost	Financing
Critical success factors	Complete project by X/XX/20XX	Low maintenance bridge design	All permits, railroad, utility, and ROW before final design	Develop utility relocation allowance	Retire debt on schedule with toll revenue
Interactions	Driver	Interacts with schedule	Interacts with cost and schedule	Interacts with context	Interacts with schedule

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Debrief

- What were your critical success factors?
- What interactions did you recognize?
- What were your measurable outcomes for each factor?
- Does your action plan require any innovations (are there constraints to be addressed?)
- Which 5DPM tools did you consider to help achieve success?

Complex Project Management

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STRATEGIC HIGHWAY RESEARCH PROGRAM

Project Management Strategies for Complex Projects

Module 5
Methods 2 and 3:
Assemble Project Team & Select Project
Arrangements

TRANSPORTATION RESEARCH BOARD
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Key Message

When working on a complex project, one important activity is considering and assembling who is on the project team. This may be different than a normal project because of the specialized needs of the complex project.

Background and Notes

Methods 2, 3, and 4 are the resource allocation parts of 5DPM. Once complexity is understood and critical success factors defined, they guide the resource decisions made during Methods 2-4. Also, the numbering is somewhat arbitrary, and any of the three resource methods could be done first.

Guidebook Location

Section 3.3

Complex Project Management

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STRATEGIC HIGHWAY RESEARCH PROGRAM

Project Management Strategies
for Complex Projects

Method 2:
Assemble Project Team

TRANSPORTATION RESEARCH BOARD
OF THE NATIONAL ACADEMIES

Key Message

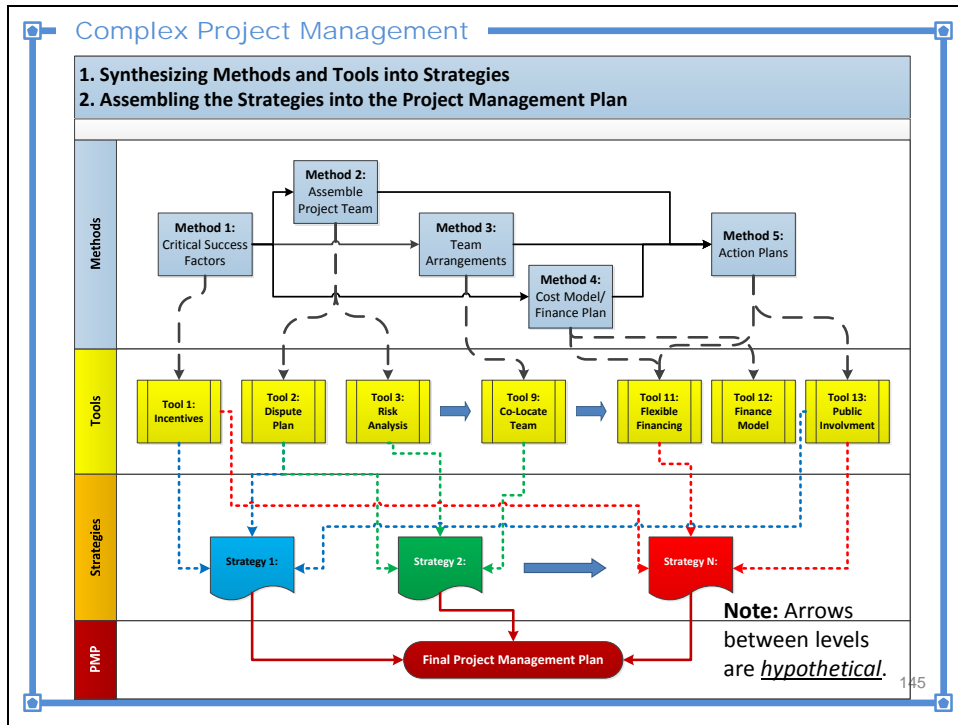
When working on a complex project, one important activity is considering and assembling who is on the project team. This may be different than a normal project because of the specialized needs of the complex project.

Background and Notes

Methods 2, 3, and 4 are the resource allocation parts of 5DPM. Once complexity is understood and critical success factors defined, they guide the resource decisions made during Methods 2-4. Also, the numbering is somewhat arbitrary, and any of the three resource methods could be done first.

Guidebook Location

Section 3.3



Key Message

The shaded box indicates where Assemble Project Team fits into the different phases of the project development process.

Assembling the team may happen at many different points throughout project development but should start early. Assembling the team may also extend through project development as new/different qualities of team members will be needed at different points throughout the project. And the final member that will likely be added is the constructor of the project.

Background and Notes

The phases of the Project Development process are designed to be generic to try to fit the models of various state agencies. Note that your specific agency may use a slightly different order or terminology for the various phases. The major deliverables (i.e. The Highway Improvement Program (HIP), State Transportation Improvement Program (STIP), and procurement boxes) are included in the diagram as standard occurrences that each agency can base their specific project development schedule around.

Guidebook Location

Section 3.3

Complex Project Management

Method 2 Definition

- Rational Resource Selection and Allocation of Human Resources for the Project
 - Selection of the appropriate people at the appropriate time based on project needs and nature of complexity
- Measurable Outcome
 - Project team identification

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Key Message

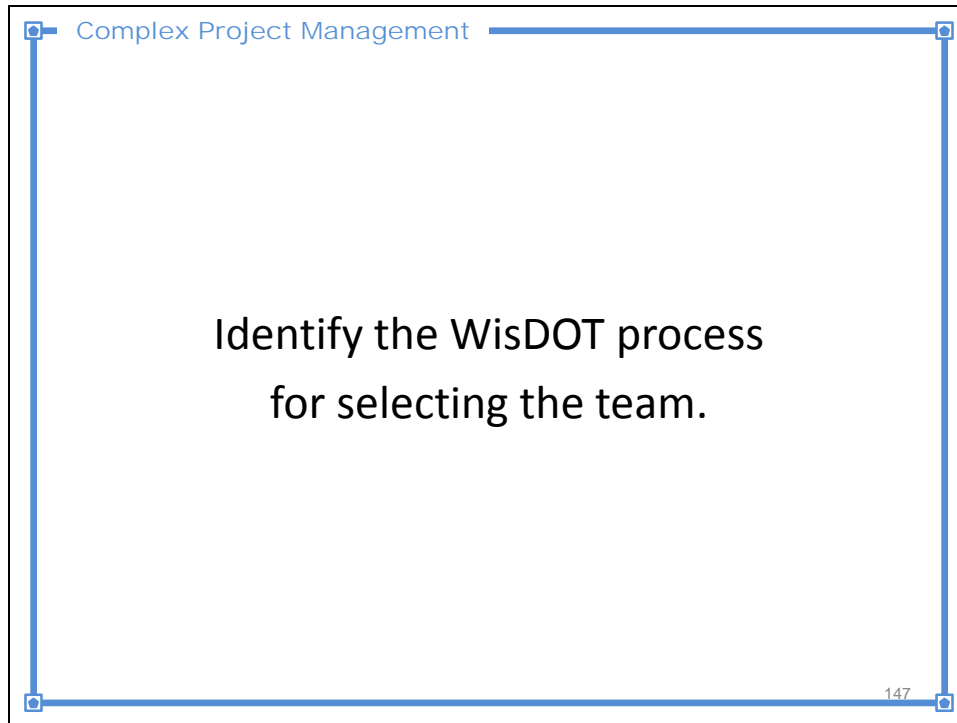
The project team is the driver of the project. Selection of the appropriate people at the appropriate time is important in successfully delivering a complex project. This comes down to making sure that you have the right people involved with the project to make sure the project is successful. This includes people with skills that address the complexities of the project. This also includes getting buy-in from potential team members to ensure that they are supportive of the approach to delivering the complex project.

Background and Notes

Not only is having the right people important, but so is giving them the authority needed to effectively execute their responsibilities.

Guidebook Location

Section 3.3



Complex Project Management

Identify the WisDOT process
for selecting the team.

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The slide content is enclosed in a blue rectangular border with small square handles at the corners. The text is centered within the border.

Key Message

Need to follow the WisDOT process for selecting a project team. If consultant resources are needed then time for consultant selection needs to be considered.

Background and Notes: This should be formalized to a degree such that the resources are identified, selected, communication occurs and responsibilities along with authority are all worked out.

Complex Project Management

Actions

- Gap analysis
 - Identify project needs
 - Skills and knowledge
 - Responsibility
 - Authority
 - Assess in-house resources and capabilities
 - Assign authority, responsibility and leadership
 - Determine external sources for additional required skills (e.g., other agency, contractors, designers, consultants)

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Key Message

In order to identify who is needed on the project the requisite skills should be identified. For instance, a project that is tightly constrained financially may require someone who is fiscally responsible and understands money well -so maybe an MBA- and can say "no".

The complexity map/ complexity register and project success factors define the "ideal state", and the existing resource availability defines the current state. Method 2 is intended to bridge the gap on the human resource (team members) part of the Project Management Plan.

Background and Notes

This gap analysis will inform the procurement plan described in Method 3, as any gaps in required skill or knowledge will need to be added to the team through contracts.

Gap analysis involves identifying your future needs and analyzing your current options to meet those needs. Once you have identified the "gap" between your current resources and what you will need in the future, you can identify what you need to do meet your needs.

Guidebook Location

Section 3.3

Complex Project Management

Measurable Outcomes

- Identify core in-house team
 - Responsibilities
 - Authority
- Identify additional team needs (external)
 - Define responsibilities for locating
 - Discuss timing for when the project will need these additional external resources
- Review Project Execution Tools

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Key Message

The outcomes of this activity to start are at a minimum a list of desired skills. Once this is developed names or organizations need to start being filled in for who will fulfill that role/fill that skill need. While this is being done the responsibilities also need to be defined. Additionally, authority needs to be given to appropriate parties so that they can efficiently fulfill the role they are given.

Background and Notes

In addition to contracting, the project team needs to clearly assign risks and responsibilities for critical project outcomes. Finally, and perhaps most importantly, the project team needs to establish authentic authority for project decisions, including written support from top agency leaders.

Complex projects, especially those that are executed under accelerated schedules, can be very disruptive to standard human resource flows. For example, if an agency has a \$500 million annual highway program, and launches a \$500 million dollar project with a 2-year schedule, their staffing will be stretched very thin. Putting teams together for complex projects must be done with an understanding of the on-going program needs within the agency.

Guidebook Location

Section 3.3

Complex Project Management

SHRP2
STRATEGIC HIGHWAY RESEARCH PROGRAM

Project Management Strategies
for Complex Projects

Method 3:
Select Project Arrangements

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Key Message

Selecting project arrangements really works in parallel with assembling the project team, it is hard to do one without doing the other.

As the project team is assembled, different arrangements (contracts, MOU's, legislation, agency agreements, stakeholder reviews) will be needed for bringing required skill sets to the team or getting buy-in from key stakeholders.

Background and Notes

Methods 2, 3, and 4 are the resource allocation parts of 5DPM. Once complexity is understood and critical success factors defined, they guide the resource decisions made during Methods 2-4. Also, the numbering is somewhat arbitrary and any of the three resource methods could be done first.

Guidebook Location

Section 3.4

Complex Project Management

Method 3 Definition

- Identify Project Arrangements required human resources and skills
 - Administrative resources (e.g. contracts, consulting agreements,
 - Inter-agency agreements,
 - Authority transfers,
 - Temporary assignments,
 - Partnerships Recognize the large continuum of contracting and delivery options other than formal low-cost, open-bid award using Plan-Design-Bid-Build systems
- Measurable Outcomes
 - Project delivery identification
 - Procurement plan outline
 - Identification of other project arrangements

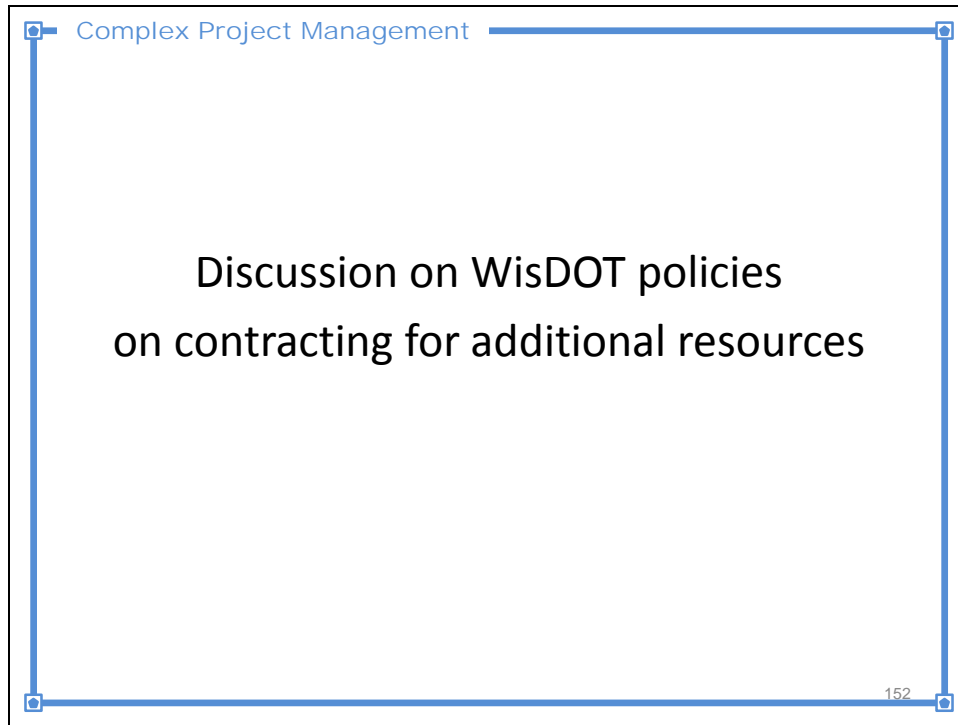
151

Key Message

Method 3 is one of three resource allocation methods in the complex management plan. Method 3 is intended to help the project team identify administrative resources (**primarily procurement and delivery methods**) that are best suited to the project and are most likely to facilitate project success.

Guidebook Location

Section 3.4



Complex Project Management

Discussion on WisDOT policies
on contracting for additional resources

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Key Message

Need to decide early on how the contract will be administered. Also, will this be for in-house delivery or consultant delivery?

Background and Notes

Typically, WisDOT projects are design, bid, build. However, other delivery systems are available if needed to meet the needs of the 5 dimensional analysis.

Complex Project Management

Actions

- Identify critical inputs
- Conduct “market” analysis for available personnel and skill sets
- Conduct skill set gap analysis
 - Borrowed personnel
 - Consultants
- Identify interagency agreements, authority transfers, temporary assignments, resource sharing, contracting, work packaging, and other arrangements.

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Key Message

Project arrangement selection is based on critical success factors from the first method and relating this to a needs analysis.

Market analysis is the first step in the procurement plan and involves identifying which organizations have the required skills and qualifications to handle the complexity of the project, determining the cost of acquiring that knowledge, skill or service, and understanding how bundling of work packages will affect the depth of the provider pool.

Background and Notes

The needs analysis should look at the scope of the project. The inputs are used to develop an overall procurement plan for the services (public relations, specialty consulting, financing, design, construction, etc.) needed to achieve project success. The inputs are also considered in “packaging” services into project-specific delivery methods, such as design-build, construction management general contracting, design-supply, design-build-operate-transfer, and public private partnerships.

A market analysis studies the attractiveness of a specific market within a specific industry. Key factors in a market analysis include the market size, market trends, market growth rate, market opportunity, market profitability, industry cost structure, distribution channels, key success factors, and key success details.

Guidebook Location

Section 3.4

Complex Project Management

Measurable Outcomes

- Procurement Plan – PMP Section 4
 - What do we need, who do we need it from, when do we need it, how much will it cost, how do we get it?
- Delivery Method – PMP Section 5
 - What features of work are we going to package?
 - What project delivery method is best?
 - Single project
 - Multiple contracts
- Other Project Arrangements (inter-agency, utilities, railroads, authority transfers, funding)
- Identification of Project Execution Tools

154

Key Message

The outcomes of Method 3 are the selection of project execution tools that support project success.

Background and Notes

Once the service packages that best support project success have been defined, specific contracts and administrative systems can be developed. The outcomes of Method 3 are the selection of project execution tools that support project success.

Guidebook Location

Section 3.4

Complex Project Management

SHRP2
STRATEGIC HIGHWAY RESEARCH PROGRAM

Project Management Strategies for Complex Projects

Module 5.1

Method 2 & 3 Exercise:
Assemble Project Team and Select
Project Arrangements

U.S. Department of Transportation
Federal Highway Administration

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OF THE NATIONAL ACADEMIES

Key Message

This module focuses on practicing how to identify the need for additional resources or the type of delivery systems to select to meet the critical dimensions.

Complex Project Management

Method 2 and 3 Exercise

- Review Method 1 outputs
- Conduct a Project Team needs analysis
- Select Project Arrangements
 - Project delivery decision
 - Procurement decision
 - Interagency agreements
 - Authority transfers
- Select possible tools
- Method 2 and 3 Exercise: Use appendix forms

156

Key Message

The above bullet points show what needs to be done in order to move forward with the project and determine who will play critical roles during the life of the project.

Background and Notes

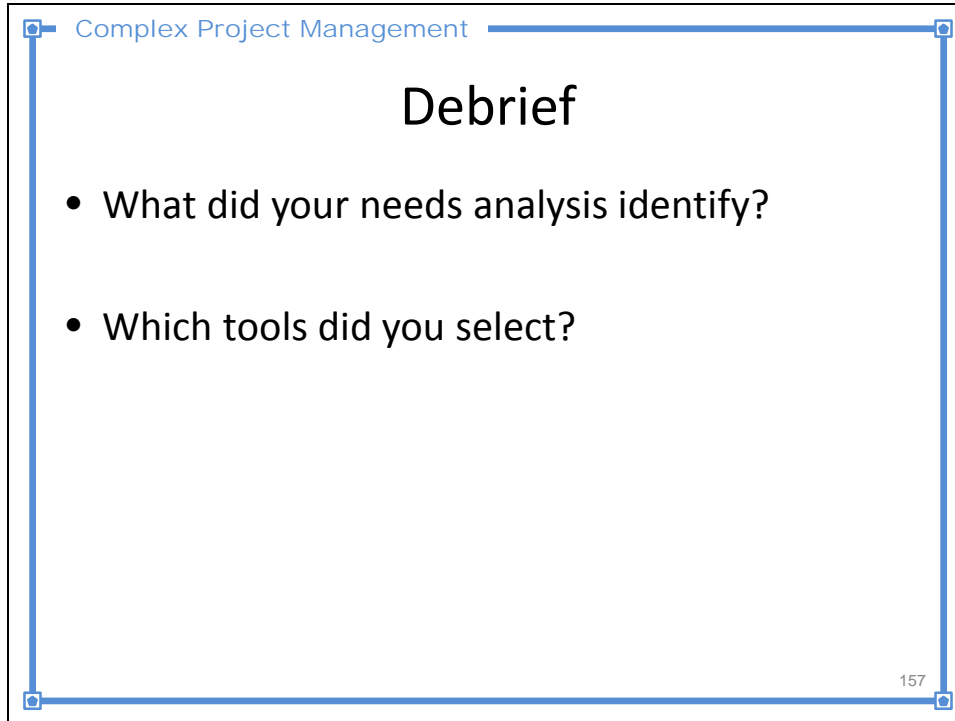
- Review Method 1 Outputs: what are your critical success factors?
- Conduct a project team needs analysis: who are the best people to be on your team? Do you need to consult with someone with specific technical expertise? Do you need to include political leaders?
- Select Project Arrangements: the delivery method and procurement decisions are critical to the project. You want to make sure that you use the best fitting methods for your specific needs. You may also need to bring in outside personnel from other agencies on this project.
- Look over the 13 tools to determine which tools apply to your project.

Guidebook Location

Section 3.3-3.4

Interactivity

Complete the Exercise for Method 2 and 3



Complex Project Management

Debrief

- What did your needs analysis identify?
- Which tools did you select?

157

Key Message

Lead the team in a discussion of the questions listed above.

Background and Notes

Now that you have discussed Assembling Your Project Team and Selected your Project arrangements, you need to redraw a complexity map and re-configure your action plan. Have you discovered any new roadblocks or speed bumps? Who will you assign those tasks to? What is their plan solve the problems?

Guidebook Location

Section 3.4

Complex Project Management

SHRP2
STRATEGIC HIGHWAY RESEARCH PROGRAM

Project Management Strategies
for Complex Projects

Module 6

Method 4: Prepare Early Cost Model
and Finance Plan

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Background and Notes

Methods 2, 3, and 4 are the resource allocation parts of 5DPM. Once complexity is understood and critical success factors defined, they guide the resource decisions made during Methods 2-4. Also, the numbering is somewhat arbitrary and any of the three resource methods could be done first.

Guidebook Location

Section 3.5

Complex Project Management

Method 4 Definition

- Process to map cash inflows and outflows
- Identify secured and unsecured financial sources and when those monies will become available
- Measureable Outcomes
 - Finance Plan
 - Early Cost Model

159

Key Message

Understanding the financial model, where the monies are coming from, where costs are being expended, and the limitations on design and context flexibility imposed by financial resources are important to project success.

Background and Notes

The cost model will be built on a number of assumptions regarding the technical, financial, and schedule requirements of each major feature of work.

Quantifying cost and time allows the complex project manager to benchmark the assumptions made early in the process and, then, manage the project to realize those assumptions.

This acts as a project control tool during early stages of the project and creates a baseline against which progress can be measured.

Quantifying costs and time also acts to retard scope creep.

Guidebook Location

Section 3.5

Complex Project Management

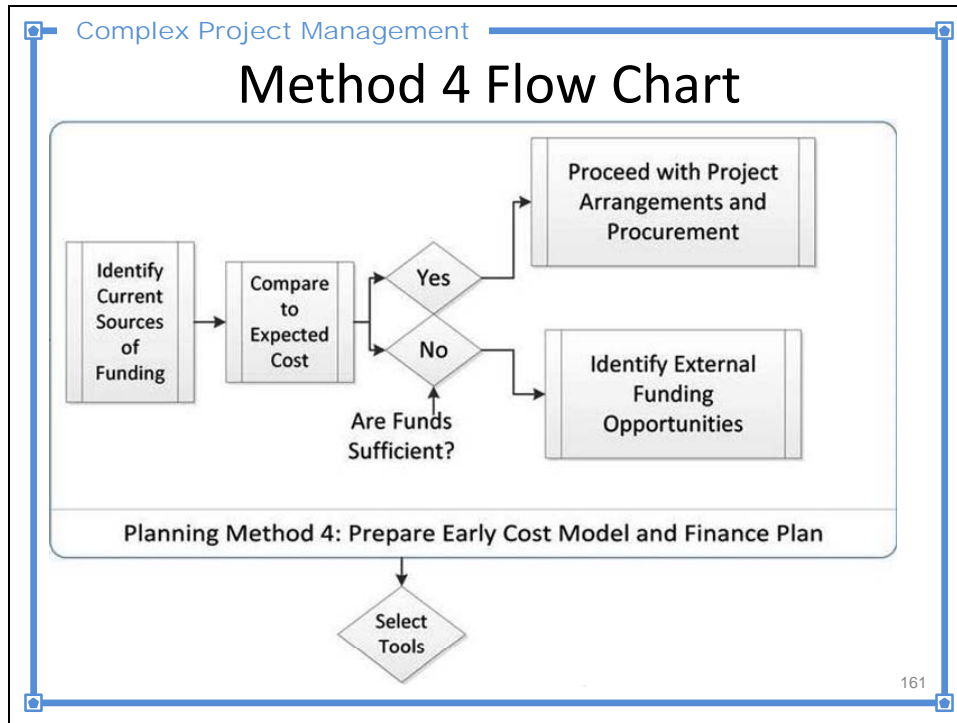
5DPM to PMP

FHWA PMP Using 5DPM for Complex Project Management	
PMP Section	5DPM Method
6. Cost, Budget, & Schedule	5DPM Method 4: Develop Early Project Cost Model and Finance Plan <ul style="list-style-type: none">• Inventory major features of work• Work Breakdown structure• Milestone schedule• Initial cost estimate• Available funding• Additional financing required• Sources of additional financing

160

Background

The 5DPM method compares favorably with the FHWA PMP process utilized on Mega Projects over \$500 Million. This sections breaks out the comparison of 5DPM to PMP on the cost budget and schedule aspects of a federal plan. The 5DPM process is adaptable to projects less than \$500 million.



Key Message

The sufficient/insufficient funding available is the key link in the flow chart.

Background and Notes

When funds are not available in the proper amount or by the required time, complexity increases.

Major impact is scope of work

- Need to revisit
- Separate requirements from “desirements”

Guidebook Location

Section 3.5

Complex Project Management

Actions

Lists of Costs Estimates	Secured Funding Sources
<ul style="list-style-type: none">– Scope – Tool 8– Design – Tool 10– Construction– Operations & Maintenance (P3, etc.) <ul style="list-style-type: none">• Phase – Tool 7• Cost – Tool 12• Total	<ul style="list-style-type: none">• Source• Amount• Limitations<ul style="list-style-type: none">– Scope– Time

How do these two compare? What can be done if they do not align? – Tool 11

162

Key Message

The actions require comparing available funding to funding needs to determine gaps.

Background and Notes

The inputs are used to identify all current available sources of funding. These sources should have a high degree of certainty. The next step is to compare the available funding to the expected cost and scope of the project. If the available resources are sufficient, the project team can incorporate the funding flows into the procurement plan and develop a relatively straight-forward cost model using standard project management tools, such as resource-loaded CPM schedules, earned-value analysis, or cash-balance-linked project draw schedules. However, if available project funding is insufficient, the project team must look for additional external funding sources or adjust the project scope or develop a phased approach to fit available funds.

Tool Legend

Tool 7-Determine Work Packages and Sequencing

Tool 8- Design to Budget

Tool 10-Establish Flexible Design Criteria

Tool 11-Evaluate Flexible Financing

Tool 12- Develop Finance Expenditure Model

Guidebook Location

Section 3.5

Complex Project Management

Measurable Outcomes

- Cost Model
- Identified Financial Sources
- Differences
 - Positive or negative
- Possible Funding/Financing Plan
- Tools

163

Key Message

The outcomes of Method 4 are the selection of project execution tools that support project success.

Background and Notes

The cost model must be developed against the assumed financing plan. If individual financial sources have constraints on their use, those items in the cost model must be developed to stand alone.

For example: A county contributes an amount of money to pay to upgrade the storm drainage on the project site. The model will need to identify the base costs and the cost to upgrade for future development.

Guidebook Location

Section 3.5

Complex Project Management

Interactions

- Early Cost Model and Finance Plan method is based on the project outcomes from Method 1
- There is interaction with Method 2 Assemble Project Team and Method 3 Select Project Arrangements
- State procurement laws may restrict some forms of external financial resources (e.g., tolls)

164

Key Message

The Prepared Early Cost Model and Finance Plan method is based on the project outcomes from Method 1, but there is also interaction with Method 2, Assemble Project Team, and Method 3, Select Project Arrangements. These interactions have an impact on both the inputs and outcomes of this method.

Background and Notes

Methods 2, 3, and 4 may all be considered at the same time, as there is some interaction between the three. The project arrangements may influence what the cost model and finance plan look like, and the cost model and finance plan may dictate to some extent the project arrangements. The cost model or finance plan may impact who is on the project team, and the cost model and finance plan needs to take into account all of the in-house resources, as well as the resources being hired. The methods are not mutually-exclusive and an iterative process may need to happen to get all the right pieces in the right place.

Guidebook Location

Section 3.5

Complex Project Management

Case Study Examples

- **Capital Beltway:** Use cost models to phase work to fit financing/cash flow

Commonwealth of Virginia \$409 million grant funds	<i>Used for construction</i>
\$349 million private equity loans and bonds backed by private partners	<i>Tolls paid by motorists choosing to drive HOT lanes will support repayment of loans and bonds</i>
\$589 million private activity bonds	<i>Issued by Fluor-Transurban</i>
\$589 million FHWA TIFIA loan	<i>To be repaid over a 40-year term</i>

165

Key Message

As can be seen from the table, this project used several different ways to finance the costs of the project. The cost of financing is also something that needs to be kept in mind on complex projects.


Background and Notes

When financing and design are included, the total awarded value of the project reaches \$2.2 to 2.4 billion.

Guidebook Location

Section A.1

Complex Project Management

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Project Management Strategies for Complex Projects

Module 6.1

Method 4 Exercise:
Develop Early Cost Model and
Finance Plan

 U.S. Department of Transportation
Federal Highway Administration

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Key Message

This module will provide exercises on how the project financial picture impacts other dimensions that the project manager needs to consider especially if this area is a key dimension. Understanding how the financial dimension affects other project issues is necessary and often overlooked.

Complex Project Management

Exercise

- Review
 - Cost Estimate Information
 - Secured Funding Sources
 - Comparison
 - Tool Selection
 - Method Interaction
- Use Appendix Forms

167

Key Message

The above bullet points show what needs to be done to ensure that your project can proceed with the assurance of enough financial resources to complete the project.

Background and Notes

On complex projects, it is important to first start with a realistic cost estimate.

Next, it is important that the agency can secure enough monies to pay for the entire project.

Next, the agency should compare the cost estimate to the financial resources that they have secured. If the agency doesn't have enough monies secured, they will need to find other sources of funding and/or financing.

The agency can use some of the tools to help ensure they have enough monies for the project.

It is also important to remember that Methods 2, 3, and 4 all interact with each other.

Guidebook Location

Section 3.5

Interactivity

Complete the Method 4 Exercise!

Complex Project Management

Debrief

- How did your cost and finances align?
- What changes did you discuss?
- Which tools did you select?
- Did this method change anything you already selected from Methods 2 and 3?

168

Key Message

Lead the team in a discussion of the questions listed above.

Background and Notes

Now that you have discussed your cost model and finance plan, you need to redraw a complexity map and re-configure your action plan. Have you discovered any new roadblocks or speed bumps? Who will you assign those tasks to? What is their plan solve the problems?

Guidebook Location

Section 3.5

Complex Project Management

SHRP2
STRATEGIC HIGHWAY RESEARCH PROGRAM

Project Management Strategies for Complex Projects

Module 7

Method 5: Develop Targeted Project Action Plans

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The slide is a title page for a presentation. It features a blue border with small square icons at the corners. The text is centered and includes the program name 'SHRP2 Strategic Highway Research Program' at the top right, the main title 'Project Management Strategies for Complex Projects', the module number 'Module 7', and the specific method 'Method 5: Develop Targeted Project Action Plans' in red. At the bottom right, it identifies the 'Transportation Research Board of the National Academies'.

Key Message

The development of targeted action plans is the path to getting issues resolved that are identified throughout the process of project development. The outcome of this activity is to know what issues you have, who is responsible for following up on that issue, and any other critical bits of information.

Even though this module is labelled 5 (and last) action planning takes place throughout the 5DPM process. At the end of Module 5, however, there should be a written summary of the plan and required action items that can be developed into a formal Project Management Plan.

Guidebook Location

Section 3.6

Complex Project Management

Definition of Action Plans

- Targeted Action Plans
 - Many individuals and groups have important and influential roles on a complex project, usually more so than on “typical” projects
 - Legislators, Community stakeholders, Utilities, Railroads
 - Understanding the influence and how to positively direct this influence is important
- Measurable Outcomes/Deliverables
 - Targeted Action Plans specific to the project to Overcome Constraints

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Key Message

The specific targeted plans that are identified are needed to address specific critical measurable outcomes of success and will often stem from restrictions on resources.

Within the overall Project Management Plan, there will be targeted action items that are critical to success, such as changes in legislation, development of new procurement procedures, agreements with utility companies and/or railroads, etc. These are not different than project management planning but are given special treatment in Module 5 because they are often key to project success

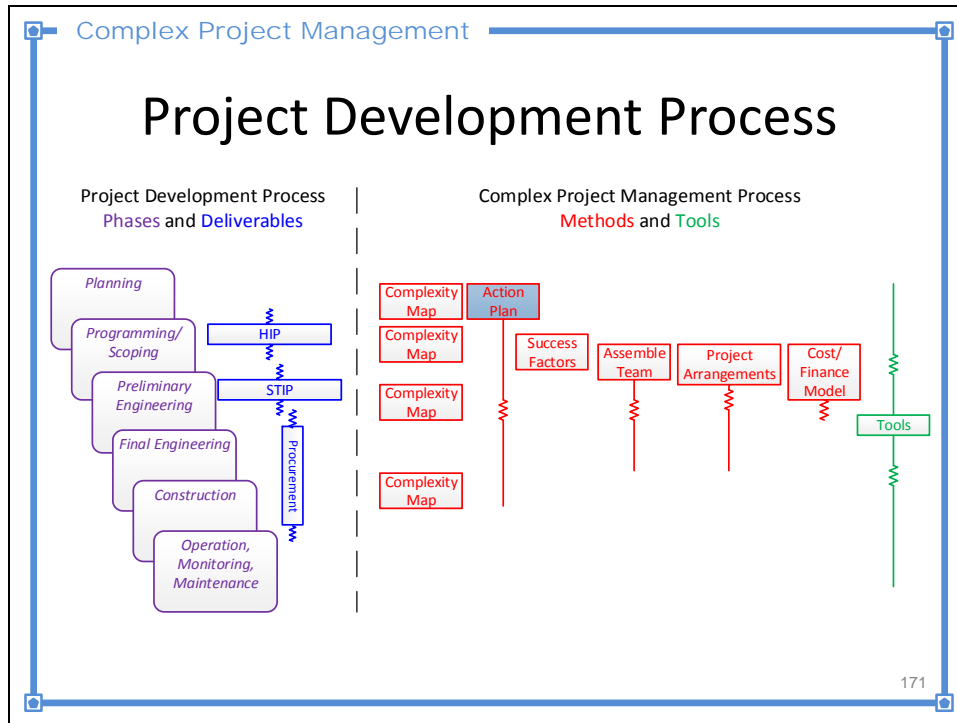
Background and Notes

The issues that can be identified are numerous but there should be an effort made to identify the issues that are the most important and may stop the project or severely limit the project in some way. Some examples are the Legislators, etc.

One of the project team objectives should be how to take what can sometimes be a negative influence, i.e. community stakeholders, and get them on board and on the project team so they can have a positive impact, rather than a negative impact.

Guidebook Location

Section 3.6



Key Message

The shaded box indicates where Action Plan(s) fits into the different phases of the project development process.

Remember, an Action Plan needs to be developed every time a complexity map is developed.

Background and Notes

The phases of the Project Development process are designed to be generic to try to fit the models of various state agencies. Note that your specific agency may use slightly different order or terminology for the various phases. The major deliverables (i.e. The Highway Improvement Program (HIP), State Transportation Improvement Program (STIP), and procurement boxes) are included in the diagram as standard occurrences that each agency can base their specific project development schedule around.

Walk through the project development process and note where the action plan box falls. Note that it is not only at one specific location, action plans can be identified throughout project development and can be executed throughout project development (the reason for the line). An effort should be made to identify as many of the constraints and develop the action plans early in the project development process. This can start with the first time the project complexity is mapped. Your project development process may look different, and complex project development may be handled differently in your agency, but the concepts should be transferable.

Guidebook Location

Section 3.6

Complex Project Management

Roadblocks vs. Speed Bumps

- Identify what can stop the project (constraint) vs. what can slow the project down (resource limitation)
- Roadblocks are structural barriers that require innovation to overcome
- Most Speed Bumps can be smoothed out as the agency works through other actions in the management process by identifying ways to overcome resource limitations

172

Key Message

Once the constraints have been identified throughout the project development and management process they can be characterized. There are two different characterizations, 1. Roadblocks, and 2. Speed bumps.

Speed Bumps can be managed through creative approaches to resource limitations such as innovative financing, alternative delivery or procurement, or teaming arrangements, whereas roadblocks cannot be overcome with additional resources but instead require structural change.

Managing the roadblocks and speed bumps is really risk management. The roadblocks and speed bumps should be entered into the project risk register.

Background and Notes

A roadblock is a constraint that can completely stop the project. These are issues that unless they are resolved the project is not moving forward, an example might be enabling legislation or a funding authorization.

Speed bumps are constraints but they do not stop the project and are more resource limitations to the project, for instance, having the right project manager. These issues, or speed bumps, may be smoothed over by the other actions in the management of the project.

Guidebook Location

Section 3.6

Complex Project Management

Identify Roadblocks and Speed bumps

- Starting early in the project development process, the roadblocks need to be identified.
 - Delivery method authority
 - Budget issues
- As the process continues and Methods 1-4 are completed, the project team should have a clear understanding of constraints **within**:
 - Each of the complexity dimensions
 - Each of the critical success factors
 - Assembling the project team
 - Selection of project arrangements
 - Development of the early cost model and finance plan¹⁷³

Key Message

Roadblocks and speed bumps need to be evaluated throughout the entire project development process in conjunction with the complexity map. This also needs to be completed after each of the 4 methods are completed.

Background and Notes

Background information relates to developing the complexity map and Methods 1-4.

Guidebook Location

Section 3.6

Complex Project Management

James River Bridge Example

- Needed to reduce volume by 50% through the work zone (project success factor)
- Could not achieve this reduction using standard detour or traffic maintenance plans
- Innovative solution
 - Hired a PR firm 2 years before construction to work with public (especially freight carriers) to implement “self-detour” plans

174

Key Message

By first identifying a project success factor, the agency was able to use an innovative solution to help obtain that goal.

The key to success was early realization of the need to reduce traffic volumes as a "long-lead" item and treat it much like a material procurement. Find a source, get them on board early, and plan well ahead of time.

Background and Notes

Two years prior to construction, the public relations firm contacted interstate trucking firms that used this route and encouraged them to begin planning to reroute their trucks during the construction period.

One year prior to construction, message boards were placed throughout the corridor to announce the upcoming lane closures to the general public. Also, an article was released warning the commuters of the construction.

Guidebook Location

Section A.11

Complex Project Management

North Carolina Tollway Example

- Traffic growth in urban areas grew 116%
- Need to relieve congestion, but available funding is insufficient for major projects
- Raise monies through bond sale was a project success factor (first project required \$1 billion)
- Innovative solution
 - Put forward fast-track tolling authority legislation to create future revenue stream
 - Raise private capital through revenue-based bonds

175

Key Message

The agency was able to use an innovative solution to ensure that they had an appropriate amount of money available.

Background and Notes

Funding for this project was a significant problem. It was identified that bonds would be sold in order to pay for the project. However, there was worry about how much to bond for and if not enough was bonded what would happen, would there be a partially completed project.

The solution for how much to bond was that the limit would not be set until the proposals were submitted, then there would be a fairly certain value.

The solution for what if the project went over was that the North Carolina Legislator agreed to pay for overruns on the project. This also enabled the bond rating to be better, which changed the interest.

The first solution, about not knowing the limit on the bonds while it makes since did cause another, unforeseen problem. Just as the proposals were due the bond market collapsed. To address this issue the authority worked with the winning bidder to hold their price for 1 year, rather than then normal 30 (or 60 days). A notice of award was issued so that it was agreed on who won and some work could start but the notice to proceed was not issued until later.

Guidebook Location

Section A.15

Complex Project Management

Prioritize Roadblocks

- Analyze Complexity Map
 - Use the complexity map to identify the areas where most critical roadblocks occur.
- Which items have to happen first/before the others?

176

Key Message

Roadblocks should be identified and analyzed throughout the life of the project, preferably each time a complexity map is drawn. These “show stoppers” should be identified in the earliest stages of the project.

The roadblocks in the most critical complexity dimension will likely be the most important roadblocks. However, some roadblocks may need to happen prior to other road blocks being addressed, i.e., there may be no need to address a roadblock if another roadblock isn't cleared first.

Prioritizing roadblocks is similar to creating a risk register. In the same manner that you have a list of risks in order of magnitude at the end of a risk register exercise, you will list all Roadblocks and assign a "criticality" rating (rather than a risk likelihood). Then, make sure the sequencing is correct.

Background and Notes

Emphasize that interactions drive decisions, not dimensions, and this is going to be iterative. Circle your show stoppers.

Prioritize the roadblocks by filling out the most critical dimension first. This way you can ensure that your resources are being used to address the most critical aspects of the project.

Guidebook Location

Section 3.6

Complex Project Management

Targeted Action Plan

- The Targeted Action Plan is intended to develop innovative solutions to remove or reduce constraints to project success
- The Targeted Action Plan focuses on issues that can't be resolved using existing systems, structures, practices, or resource allocations
- Innovation can be administrative, contractual, technical, or method-driven

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Key Message

The roadblocks and speed bumps with change throughout the life of the project as various issues are identified and overcome.

The targeted action plan the plan that the agency will use to address the various roadblocks and speed bumps.

Background and Notes

The targeted action is developed to address the roadblocks and speed bumps that were identified by the agency. Often times with complex project, innovative solutions will need to be developed since the issues have probably never been faced by the agency before.

Note: any Roadblock requires a Targeted Action Plan, but a Speed bump may be managed through creative resource management as part of the general Project Management Plan.

Guidebook Location

Section 3.6

Summary

- 5DPM **RESTRUCTURES** the project team's thought process by:
 - Elevating context and finance to the same level as cost, schedule, and technical
 - Emphasizing parallel rather than linear project development
 - Early consideration of all factors that create complexity
- Planning **methods** and execution **tools** form the project delivery **strategy** for a given complex project's **PMP**.

Complex Project Management

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Project Management Strategies for Complex Projects

Module 7.1

Method 5 Exercise:
Develop Targeted Project Action Plans

 U.S. Department of Transportation
Federal Highway Administration

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OF THE NATIONAL ACADEMIES

Key Message

This module provides an exercise on developing Targeted Action Plans according to the identified success factors and tools to solve complex issues in the priority dimensions of the project.

Complex Project Management

Exercise

- Revisit 5DPM exercise
 - Identify constraints that will completely stop the project
- Brainstorm innovative ideas to remove roadblocks and eliminate speed bumps
- Finalize selection of Project Execution tools
- Revisit this exercise after each Module's exercise.
- Use Appendix Forms

180

Key Message

The roadblocks and speed bumps need to be continually revisited until they are resolved.

Background and Notes

Use the complexity mapping exercise to identify where the highest amounts of complexity occur and what the roadblocks are. The complexity map will change as issues are resolved throughout the process.

Use the Modules 1-4 exercises to help determine where the roadblocks and speed bumps occur (if the exercise is being completed before completing Methods 1-4 base the discussion on the complexity map). Determine the actions needed to resolve these issues.

Remember, roadblocks need to be addressed early in the process so that the project can continue in a timely manner. Speed bumps may or may not need to be immediately addressed, but will need to be resolved at some point in time.

Guidebook Location

Section 3.6

Complex-Project Management

Targeted Project Action Plan

	Most Complex				Least Complex
Dimension:					
Success Factor					
Who is responsible?					
Adequate Resources?					
Can project succeed with typical systems(Y/N)?					
If No, a roadblock or speed bump exists					
Targeted Action Plan					

181

Key Message

Use this table to determine what the targeted action plan for each roadblock or speed bump that exists. Remember, these will often need to be innovative solutions, so you will need to think outside of the box in order to overcome the obstacles in a complex project. Remember that roadblocks are “showstoppers,” and the project cannot continue until the roadblocks are resolved.

Background and Notes

Use this table to facilitate a brainstorming session, focusing on a specific project, to determine where the roadblocks exist. Use the complexity map to determine which dimensions are the most complex. Identify why the dimension was identified as the most complex. DO you have adequate resources? Yes, continue. No, this is a roadblock. IF the project cannot succeed with typical systems, an innovative solution needs to be developed.

Guidebook Location

Section 3.6

Complex-Project Management

Targeted Project Action Plan Outline

Targeted Plans	Constraint (who controls the constraint, e.g. public, legislature, railroad, etc.)	Who will be the plan champion (PR firm, agency leadership, etc.)	What other plans depend on successful outcomes?	What is the deadline for action?	Comments
1					
2					
3					
4					

182

Key Message

Use this table to determine what the targeted action plan for each roadblock or speed bump that exists. Remember, these will often need to be innovative solutions, so you will need to think outside of the box in order to overcome the obstacles in a complex project. Remember that roadblocks are “showstoppers,” and the project cannot continue until the roadblocks are resolved.

Background and Notes

Use this table to facilitate a brainstorming session, focusing on a specific project, to determine where the roadblocks exist. Use the complexity map to determine which dimensions are the most complex. Identify why the dimension was identified as the most complex. DO you have adequate resources? Yes, continue. No, this is a roadblock. IF the project cannot succeed with typical systems, an innovative solution needs to be developed.

Guidebook Location

Section 3.6

Complex Project Management

I-15 Targeted Action Plans

	#5 Complexity*	#2 Complexity*
Dimension:	Schedule	Technical
Success factor	Complete by 1/1/2001	accelerated bridges
Interactions	DRIVER	schedule
Adequate Resources?		NO
Can project succeed with typical systems(Y/N)?	NO	
Targeted Action Plan	Get Design-Build authority	Identify additional vendor capacity IF D-B legislation is approved

*Cost, Context, and Financing columns deleted to simplify the graphic

183

Key Message

In order for this project to proceed and be successful, innovative measures were taken.

Background and Notes

The Utah DOT used innovative ideas in order to complete this project on time. First, they needed to figure out a way to deliver the project faster than the typical DBB process, so they decided to use the innovative project delivery method of DB. In an effort to deliver the project even faster, they wanted to use an innovative way to construct all the bridges required in the corridor.

Guidebook Location

Not included in the Guidebook.

Complex Project Management

Debrief

- What were your roadblocks and speed bumps?
- Were there any interactions between roadblocks and/or speed bumps?
- What innovative targeted action plan ideas needs did you identify?

184

Key Message

What roadblocks and speed bumps were identified for your project?

After the group has completed the exercise, lead a group discussion about what issues were identified.

Begin to strategize how to overcome any obstacles that were identified.

Background and Notes

Remember, roadblocks are showstoppers; and speed bumps still need to be addressed, but the project can continue while they are being addressed.

What innovative solutions were identified to address the project's roadblocks and speed bumps?

Complex Project Management

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Project Management Strategies for Complex Projects

Module 7.2

Documenting 5 DPM During Project
Development and Execution

 U.S. Department of Transportation
Federal Highway Administration

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Key Message

This module discusses the need for documentation, when to document the process and what forms to utilize.

Complex Project Management

Document the 5DPM Process

- Decide how many iterations of 5 DPM are needed for the project. (Planning, Prelim Engineering Final engineering etc.)
- Decide which Dimensions are the most important
- Document each of the 5 methods results
- Use the Appendix forms as documentation for each phase of 5DPM.
- Pick among the 13 tools to use and document whenever the decision is made.
- Use the R10 Assessment survey forms

Key Message

It is important to use iterations of the 5DMP process to show how decisions and issues change over time. The R10 Assessment survey can be used as a performance measure over time for how an agency is progressing in adopting the 5DPM methodology.

Complex Project Management

Documentation Forms

- 5DPM Dimension Priority and Complexity Map Exercise
- Method 1 Exercise: Identify Critical Success Factors
- Method 2 & 3 Exercise: Assemble Project Team and Make Project Arrangements
- Method 4 Exercise: Develop Early Cost Model and Finance Plan
- Method 5 Exercise: Develop Target Action Plans
- R10 Assessment Survey forms

Use the blank forms listed in the Appendix to document the various decision points.

Appendix

5 DPM Exercises

Project Selection and Complexity Map Exercise	1
Method 1 Exercise: Identify Critical Success Factors	9
Method 2 & 3 Exercise: Assemble Project Team and Make Project Arrangements.....	11
Method 4 Exercise: Develop Early Cost Model and Finance Plan	13
Method 5 Exercise: Develop Target Action Plans	17

Glossary

Alphabetical	35
By Dimension	41

Possible Tools based on Planning Methods 1 - 5 Output

1) Incentivize critical project outcomes

YES CONSIDERED BUT NOT USED NOT CONSIDERED

Members of the project team (including designers, builders, consultants, public relations, etc.) were incentivized to meet critical project goals. The incentives may range from traditional schedule, cost, and safety incentives to the performance areas from various external factors such as social, environmental, public involvement, and traffic mobility.

2) Develop dispute resolution plan

YES CONSIDERED BUT NOT USED NOT CONSIDERED

The project team spent time developing a dispute resolution plan, including identification of high-impact dispute points such as those potentially arising from neighborhood groups, USDOT 4(f) signatories, and other indirect stakeholders. The dispute resolution plan stipulates and addresses scope agreement issues and incorporates all local jurisdictions and signatory agencies.

3) Perform comprehensive risk analysis

YES CONSIDERED BUT NOT USED NOT CONSIDERED

The project team implemented a formal risk analysis and mitigation process at early stages of the project. The risk analysis included clear and concise assignment of responsibilities and assignment of designated resources. The risk analysis included not only traditional cost and schedule issues, but also context and financing issues, such as railroad, utilities, 4(f) issues, NEPA, appropriations/capital bill allocation (use it or lose it funding), effect of delays, and related items. The result of the risk analysis was an aggressive mitigation plan, which was integrated with critical project success factors.

4) Identify critical permit issues

YES CONSIDERED BUT NOT USED NOT CONSIDERED

The project team developed timelines for environmental, USDOT 4(f), and other critical regulatory reviews, including flexible response mechanisms for permit issues as well as flexible planning and design for minimal impact where uncertainty is high (e.g., geotechnical and subsurface conditions, SHPO sites).

5) Evaluate applications of off-site Fabrication

YES CONSIDERED BUT NOT USED NOT CONSIDERED

The project team considered off-site fabrication for schedule control, quality control, minimal public disruption, noise control, loss of access, and minimization of environmental impacts.

6) Determine required level of involvement in ROW/Utilities

YES **CONSIDERED BUT NOT USED** **NOT CONSIDERED**

The project team determined the required level of involvement in ROW/utilities based on the project's critical success factors.

7) Determine work package/sequence

YES **CONSIDERED BUT NOT USED** **NOT CONSIDERED**

The project team carefully designed work packages and construction sequencing to increase project success possibilities. Work packages and sequencing were determined based on consideration of available funding, available design resources, available contractor capabilities, and stakeholder concerns for the project's impact, including Road User Costs.

8) Design to budget

YES **CONSIDERED BUT NOT USED** **NOT CONSIDERED**

The project team designed the project within an established budget while considering stakeholder expectations to the extent possible.

9) Co-locate team

YES **CONSIDERED BUT NOT USED** **NOT CONSIDERED**

The project team was/is co-located with each critical partner placing a dedicated, empowered representative with the project team in a common location.

10) Establish flexible design criteria

YES **CONSIDERED BUT NOT USED** **NOT CONSIDERED**

The project team established flexible design criteria to meet the project's cost, schedule, and quality performance requirements, as well as critical permit issues. Flexible design criteria may be used to minimize potential ROW takes, utility conflicts, or 4(f) issues. Flexible designs can be achieved through use of design exceptions, need-based reviews, performance specifications, mechanistic designs, innovative procurement mechanisms or other similar methods.

11) Evaluate flexible financing

YES **CONSIDERED BUT NOT USED** **NOT CONSIDERED**

The project team evaluated alternative funding sources including GARVEE bonds, hybrid forms of contracting, such as Public-Private-Partnerships, and project phasing to leverage financing.

12) Develop finance expenditure model

YES **CONSIDERED BUT NOT USED** **NOT CONSIDERED**

The project team developed project cash flow projections and integrated them into project phasing plans for planned expenditures, including the utilization of resource-loaded project plans and network schedules to track expenditures and project cash needs.

13) Establish public involvement plan

YES **CONSIDERED BUT NOT USED** **NOT CONSIDERED**

The project team utilized extensive project outreach to address stakeholder needs and concerns, including choice of design options and project delivery methods. Public involvement was solicited early in the planning phase and a public communication plan was developed prior to the start of design/construction

Appendix A

Project Selection and Complexity Map Exercise

Project Selection and Complexity Map Exercise

Project:

Location:

Date:

Dimension Factors

Circle the top 3 in each dimension.		Within each dimension, how is this project different (more complex) than the “traditional” project?
Cost Factors		
Contingency usage		
Risk analysis		
Estimate formation		
Owner resource cost allocation		
Cost control		
Optimization’s impact on project cost		
Incentive usage		
Material cost issues		
User costs/benefits		
Payment restrictions		

List any other sources of cost complexity not discussed above:

Circle the top 3 in each dimension.		Within each dimension, how is this project different (more complex) than the "traditional" project?
Schedule Factors		
Timeline requirements		
Risk analysis		
Milestones		
Schedule control		
Optimization's impact on project schedule		
Resource availability		
Scheduling System/Software		
Work Breakdown Structure		
Earned Value Analysis		

List any other sources of schedule complexity not discussed above:

Circle the top 3 in each dimension.		Within each dimension, how is this project different (more complex) than the “traditional” project?
Technical Factors		
Scope of the project		
Owner’s internal structure		
Prequalification of bidders		
Warranties		
Disputes		
Delivery methods		
Contract formation		
Design method		
Reviews/Analysis		
Existing conditions		
Construction quality		
Safety/Health		
Optimization impact construction quality		
Typical climate		
Technology usage		

List any other sources of technical complexity not discussed above:

Circle the top 3 in each dimension.		Within each dimension, how is this project different (more complex) than the “traditional” project?
Context Factors		
Public	Marketing	
Political	Cultural impacts	
Owner	Local workforce	
Jurisdictions	Utility coordination	
Designer(s)	Railroad Coordination	
Maintaining capacity	Resource availability	
Work zone visualization	Sustainability goals	
Intermodal	Environmental limitations	
Social equity	Procedural Law	
Demographics	Local acceptance	
Public emergency services	Global/National economics	
Land use impact	Global/National incidents	
Growth inducement	Unexpected weather	
Land acquisition	Force majeure events	
Local economics		

List any other sources of context complexity not discussed above:

Circle the top 3 in each dimension.		Within each dimension, how is this project different (more complex) than the “traditional” project?
Financing Factors		
Legislative process	Vehicle miles traveled fees	
Uniformity restrictions	Cordon/Congestion pricing	
Transition to alternate financing sources	Monetization of existing assets	
Project manager financial training	Franchising	
Federal funding	Carbon credit sales	
State funding	Public-Private Partnerships	
Bond funding	Use of commodity-based hedging	
Borrowing against future funding	Global participation	
Advance construction	Risk analysis	
Revenue generation	Financial management software	

List any other sources of financing complexity not discussed above:

Dimension Rank and Rating

Please rank (1 to 5) the complexity of the following dimensions (Cost, Schedule, Technical, Context, and Financing) with 5 being the most complex. Do NOT assign equal values to any dimension (no “ties” in the rankings).

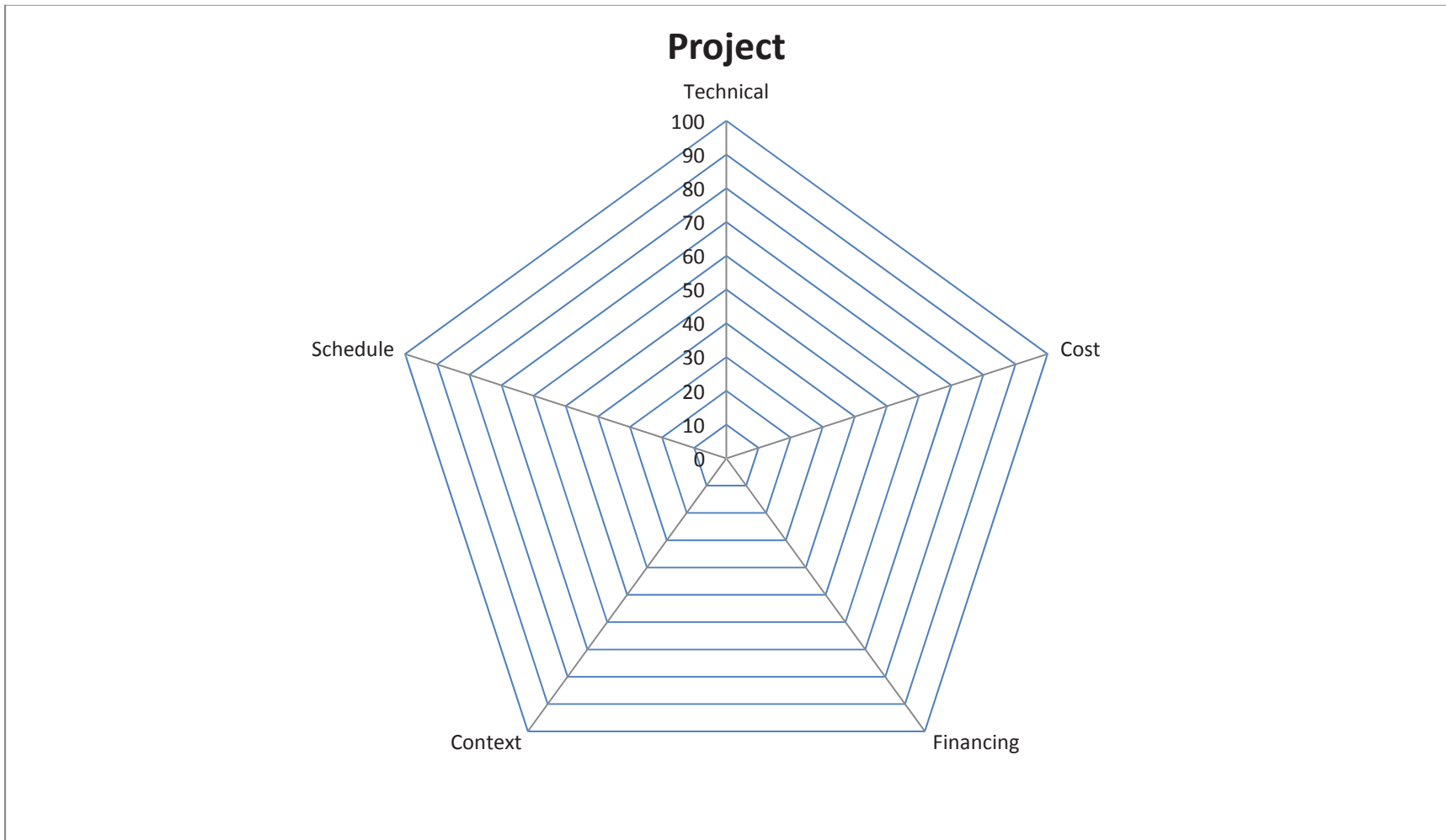
- Cost** 1 2 3 4 5
- Schedule** 1 2 3 4 5
- Technical** 1 2 3 4 5
- Context** 1 2 3 4 5
- Financing** 1 2 3 4 5

Cost Dimension Complexity	Scale						
	Minimal		Average			High	
	0	25	40	50	70	85	100
Schedule Dimension Complexity	Scale						
	Minimal		Average			High	
	0	25	40	50	70	85	100
Technical Dimension Complexity	Scale						
	Minimal		Average			High	
	0	25	40	50	70	85	100
Context Dimension Complexity	Scale						
	Minimal		Average			High	
	0	25	40	50	70	85	100
Financing Dimension Complexity	Scale						
	Minimal		Average			High	
	0	25	40	50	70	85	100

Do your ranks and relative scores correspond?

Complexity Map

Using your previously identified score for each dimension, graph your projects radar diagram.



Follow Up Questions

How are you going to address your most complex dimension?

What resource allocation issues need to be addressed as part of the project planning for each dimension?

When are you going to address these complexity factors (at normal place in project development, earlier, later)?

Appendix B

Method 1 Exercise: Identify
Critical Success Factors

Method 1 Exercise: Identify Critical Success Factors

See PowerPoint slides for Examples of how to complete Method 1 Exercise

Identify Critical Success Factors in Each Dimension and Interactions Between Factors					
Dimension	Complexity 5	Complexity 4	Complexity 3	Complexity 2	Complexity 1
Success Factor A					
Success Factor B					
Success Factor C					

Success Factor D					
Success Factor E					
Interactions					

Note: The success factor does not have to be the same across all dimensions (e.g. Success Factor A does not have to be same success factor for Context and for Financing).

Preliminary Outline of Complexity Management Plan

Note: This preliminary action plan will be refined in later Methods (2,3,4) and summarized in the final action plan in Method 5.

	Complexity 5	Complexity 4	Complexity 3	Complexity 2	Complexity 1
Success Factor e.g. 5A, 3B,					
Who is Responsible					
Resources Needed					
Interim Milestones					
Actions to be Taken					
Can this success factor be achieved using existing systems, practices, structures, etc? (Y/N)					
Tools (see last pages for list)					

Appendix C

Method 2 & 3 Exercise:
Assemble Project team and
Make Project Arrangements

Method 2 & 3 Exercise: Assemble Project Team and Make Project Arrangements

Review

Review Complexity Map (5DPM Exercise)

Review Project Success Factors (Method 1 Exercise)

Conduct Gap Analysis

Success Factor	Team Member Need (Responsibility and authority) (Method 2)	In-house resource available (who if possible)	Project Arrangement for bringing onto the team (Method 3)	When is resource or skill needed?

Method Interactions

Do these outcomes impact or change anything from your Method 1 Exercise?

Appendix D

Method 4 Exercise:
Develop Early Cost Model
and Finance Plan

Method 4 Exercise: Develop Early Cost Model and Finance Plan

Review

Method 1 Outcomes

Method 2 Project team assignments, responsibilities, and authorities

Method 3 Project arrangements, including contracts, delivery methods and procurement decisions

Cost Estimate Information

Success Factor	Scope (including, planning, design, construction & operations maintenance, if applicable)	Phase	Estimated Cost

Secured Funding Sources

Funding Source	\$ Amount	Funding Gap (Estimate cost minus \$ Amount)	Limitations (scope, time, etc.)	What needs to be done to find out
Totals				

Comparison

How do the cost of scope and secured funding totals compare (is there enough funding for the cost of the project)?

If scope and funding do not align, what are some possible ways to adjust (i.e., more funding, reduced scope, change timelines, see tools for other ideas)?

If seeking additional funding, identify possible funding sources.

Method Interactions

Do these outcomes impact or change anything from your Method 2 Exercise?

Do these outcomes impact or change anything from your Module 3 Exercise?

Appendix E

Method 5 Exercise: Develop Targeted Action Plans

Method 5 Exercise: Develop Targeted Action Plans

Revisit Chart from Exercise 1 and notes from Methods 2-4

STEP 1- Develop Complex Project Action Plan:

	#5 Complexity	#4 Complexity	#3 Complexity	#2 Complexity	#1 Complexity
Success factor					
Interactions					
Who is responsible?					
Adequate resources?					
Interim milestones?					
Actions?					
Can project succeed with typical systems(Y/N)?					
If "NO" to either question above- does a roadblock or speed bump exist?					
Is a Targeted Project Action Plan required?					

- Any “no” cells in the last row represent roadblocks and will require a targeted project action plan
- Any questions in resource cells may represent speed bumps and may also warrant a targeted project action plan
- Note interactions and whether the team has determined if the complexity issue warrants a targeted action plan, then move to step 2

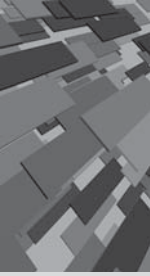
STEP 2: Targeted Action Plan outline

Targeted Plan #	Description of Action Plan	Constraint (who controls the constraint, e.g. public, legislature, railroad, etc.?)	Who will be the plan champion (PR firm, agency leadership, etc.)	What other plans depend on successful outcomes	What is the deadline	Required 5 DPM Tools
1						
2						
3						
4						
5						

After completing Method 5, review entire project plan to finalize Project Execution Tool checklist:

Appendix F

Glossary



ALPHABETICAL GLOSSARY

This alphabetical glossary provides definitions for factors that affect project complexity. Many of these definitions were adapted from other sources. A glossary that is alphabetical for each of the five dimensions follows this one.

advance construction. Similar to borrowing against future funding, but it allows states to independently raise the initial capital for a federally approved project and preserve their eligibility for future federal-aid reimbursement.

automation. The use of automated or robotic equipment for construction.

bond funding. The floating of bonds that public and private entities may invest in to earn a return on investment on the project.

borrowing against future funding. Methods that allow the owner to borrow against future federal funding in order to undertake current projects.

carbon credit sales. The carbon stored by trees and plants has a market value calculated as credits that can be sold to help finance the project.

construction quality. The value of the work that is being put in place by the contractors.

contingency usage. The reserve budget or budgets (either allocated or unallocated) that are added to the overall cost estimate to account for unknown risks.

contract formation. The development of the contract responsibilities and specifications.

cordon or congestion pricing. Reorienting traffic demand to less-congested areas and city centers. Entering the more-congested areas during certain hours requires some type of payment.

cost control. All the tools and methods used to control and manage costs throughout the project.

cultural impacts. The culture or cultures of the area and their possible impact on the project.

delivery methods. The type of contracting approach used and how it is set up.

demographics. Outline of the distribution of the population within an area. Alignment decisions may affect different demographics.

design method. The process and expectations stipulated by the owner for the project and the accuracy and quality required incrementally throughout the design phase. Also refers to considering the entire life of the project and the anticipated maintenance requirements over its lifespan.

disputes. Disagreements between the parties and how they are to be handled.

earned-value analysis. The tracking of scheduled work versus actual work performed.

environmental limitations. The type of environmental study that is necessary for the project, or any site-specific factors affecting the design and construction of the venture.

estimate formation. All the different kinds of estimates required and the susceptibility to those costs varying from initial to final estimates.

existing conditions. Any structural limitations already in place that need to be accounted for in the design to satisfy the solution required by the owner.

federal funding. Provided by the national government, it is standard across the nation and is derived from the annual transportation bill.

financial management software. Any software used for managing the financial aspects of a project.

force majeure events. Catastrophic events such as tornado, hurricane, or terrorism.

franchising. When private companies are offered the opportunity, they build and operate income-producing facilities such as rest areas or fuel stations on the public right-of-way in return for a portion of the profits.

global and national economics. National and global economics that may externally affect the project.

global and national incidents. Any recent events that have occurred nationally or globally that may have a positive or negative impact on the project.

global participation. The ability to take advantage of different procurement and capital project delivery cultures around the world. Each nation has its own set of business practices that create competition for financing of transportation projects.

growth inducement. A potential project may spur growth.

incentive usage. The use of incentives by the owner for early completion of the project.

intelligent transportation systems. Smart traffic systems for transportation projects for which user needs are analyzed and integrated into the implementation of a project.

intermodal. More than one mode of transportation, and a factor that must be recognized when planning projects that involve or affect other modes of transportation.

jurisdictions. An all-encompassing group that includes any local, state, or federal organizations, such as metropolitan planning organizations, the State Historic Preservation Office, or FHWA. These entities may become involved because of regulations and limitations encountered on the project.

land acquisition. Acquisitions may be hindered by the ability to acquire and the process of acquiring the portions of land necessary for the project.

land use impact. A potential project may alter potential land use or the zoning plan of the area.

legislative process. The legal limitations placed on financing methods.

local acceptance. The ability, experience, or willingness to use different delivery options if procedural law does not restrict the method by the local parties that are likely to be involved with the project.

local economics. Influenced by growth inducement, alterations to land use, rerouting of traffic away from business districts, and creation of jobs, directly or indirectly.

local workforce. The skill and ability of the workers and the number of qualified entities that can fulfill the project requirements.

maintaining capacity. Planning decisions made by the owner, such as lane closures, detours, and time of construction activities (e.g., nighttime, weekends).

marketing. Notification of the public of the project and its progress, particularly the aspects that have a direct impact on the public.

material cost issues. The probability of the material costs changing due to market volatility.

milestones. Important deadlines during the project life cycle and occurrence of these events in a timely manner.

monetization of existing assets. An existing asset (e.g., a road or bridge) will be brought up to some standard of quality; private entities are invited to take it over for a concession period, derive revenue from it, and then return it to the original standard before turning it over to the agency or another concessionaire.

optimization impact on construction quality. Trade-off between cost, schedule, and quality (e.g., increasing quality requirements may increase costs).

optimization impact on project cost. Trade-off between cost, schedule, and quality (e.g., reducing the duration of the project typically comes with a higher cost).

optimization impact on project schedule. Trade-off between cost, schedule, and quality (e.g., accelerating the schedule may affect quality).

owner. Implements the project based on a need. Owners run and manage the project and have the most to lose or gain from the project's failure or success.

owner resource cost allocation. The distribution of costs by the owner internally to make sure each area of project management has adequate finances to perform its operations.

owner's internal structure. How the owner is set up to effectively manage the project (e.g., traditional hierarchy, matrix with project teams).

payment restrictions. The ability of the owner to pay for performed work, such as accelerated work performed by the contractor.

politicians. May be involved during the financing and need stages, and are likely to be involved if the project is not perceived well by the public.

prequalification of bidders. The act of identifying and selecting qualified contractors and designers who are most capable of performing the requirements necessary for the project.

procedural law. The legal channels and limitations that should be followed for implementation of a transportation project such as permitting, zoning, and land acquisition. Procedural law is also the ability of an owner to use alternative delivery methods designated by law such as design-build or construction manager at risk.

project manager financial training. The education necessary for project managers to understand financial methods.

project scope. The purpose of the project and what is going to be built to satisfy that purpose.

public. Directly affected by and has the potential to affect the project from initial conception through completion and well after turnover. The transportation project is for the public and its interests.

public emergency services. Includes services that may need to be altered, such as emergency routes taken by fire and medical personnel.

public-private partnerships. Requires both public and private financing. The overall purpose for this category is to gain public access to private capital and create a situation in which the developers' capital is able to bridge the funding gap in a much-needed piece of infrastructure and thus accelerate the delivery of its service to the traveling public.

railroad coordination. The coordination between the railroad agencies and the project.

resource availability (context). Availability of materials, labor, and equipment because of external factors (affected not because of cost, but scarcity).

resource availability (schedule). The availability and uniformity of resources needed to maintain or alter the schedule.

revenue generation. Any type of financing that is paid for by a generation of revenue from the infrastructure over a specified time period.

reviews and analysis. Methods for maintaining accuracy and quality of the design that include tools such as value engineering and analysis and constructability reviews.

risk analysis (cost). Cost risk associated with a project that cannot be clearly identified and quantified through formal or informal analysis.

risk analysis (financing). Formal or informal analysis that the financing methods play on the project.

risk analysis (schedule). Schedule risk associated with a project that cannot be clearly identified and quantified through formal or informal methods.

safety and health. Maintaining a workplace (by all parties) where workers feel comfortable.

schedule control. All the tools and methods used to control and manage the schedule throughout the project.

scheduling system and software. The different types of systems and software available and mandated for the project, all with different capabilities.

social equity. Maintaining equality between all social classes that use and are affected by the project.

state funding. Independently financed through the particular state in which the project is taking place.

sustainability goals. Materials or requirements to use environmentally friendly construction materials or desires by the owner to use alternative materials or methods.

technology usage. The technology specified to be used for project communications, such as specific project management software, building information modeling, and others.

timeline requirements. The timeline of the project (e.g., accelerated).

transition toward alternative financing sources. The financing of complex projects compared to traditional project financing and the shift in financial planning.

typical climate. The typical climate where the project is located and the construction limitations presented by the area's typical climatic conditions.

unexpected weather. Unforeseen conditions that are abnormal to typical conditions and therefore cannot be planned around.

uniformity restrictions. The consistency seen between states in legislation and financing techniques.

use of commodity-based hedging. The ability to lock in the material price at the earliest point when the required quantity is known.

user costs and benefits. Cost trade-off between the transit user benefits of early completion with the increased construction costs required for accelerated construction of existing infrastructure.

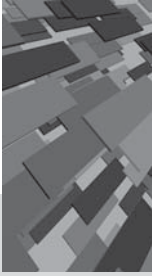
utility coordination. All the services necessary that may need to be moved and coordinated (e.g., electricity, gas).

vehicle miles traveled fees. User fees that charge the driver a specific cost for using the infrastructure.

warranties. Provided by contractors who ensure the quality and guarantee that pieces of the project will remain adequate for a specified time period.

work breakdown structure. The breakdown of the roles and responsibilities delegated to project participants.

work zone visualization. Based on maintaining capacity decisions and involves using the appropriate means to alert the public of alterations to normal traffic routes and the presence of construction activity.



GLOSSARY BY DIMENSION

This glossary, which is alphabetical for each of the five dimensions, provides definitions for factors that affect project complexity. Many of these definitions were adapted from other sources.

CONTEXT DIMENSION

cultural impacts. The cultures of the area and their possible impacts on the project.

demographics. Outline of the distribution of the population within an area. Alignment decisions may affect different demographics.

environmental limitations. The type of environmental study that is necessary for the project, or any site-specific factors affecting the design and construction of the venture.

force majeure events. Catastrophic events such as tornado, hurricane, or terrorism.

global and national economics. National and global economics that may externally affect the project.

global and national incidents. Any recent events that have occurred nationally or globally that may have a positive or negative impact on the project.

growth inducement. A potential project may spur growth.

intermodal. More than one mode of transportation, and a factor that must be recognized when planning projects that involve or affect other modes of transportation.

jurisdictions. An all-encompassing group that includes any local, state, or federal organizations, such as metropolitan planning organizations, the State Historic Preservation Office, or FHWA. These entities may become involved because of regulations and limitations encountered on the project.

land acquisition. Acquisitions may be hindered by the ability to acquire and the process of acquiring the portions of land necessary for the project.

land use impact. A potential project may alter potential land use or the zoning plan of the area.

local acceptance. The ability, experience, or willingness to use different delivery options if procedural law does not restrict the method by the local parties that are likely to be involved with the project.

local economics. Influenced by growth inducement, alterations to land use, the rerouting of traffic away from business districts, and the creation of jobs, directly or indirectly.

local workforce. The skill and ability of the workers and the number of qualified entities that can fulfill the project requirements.

maintaining capacity. Planning decisions made by the owner, such as lane closures, detours, and time of construction activities (e.g., nighttime, weekends).

marketing. Notification of the public of the project and its progress, particularly the aspects that have a direct impact on the public.

owner. Implements the project based on a need. Owners run and manage the project and have the most to lose or gain from the project's failure or success.

politicians. May be involved during the financing and need stages, and are likely to be involved if the project is not perceived well by the public.

procedural law. The legal channels and limitations that should be followed for implementation of a transportation project such as permitting, zoning, and land acquisition. Procedural law is also the ability of an owner to use alternative delivery methods designated by law such as design-build or construction manager at risk.

public. Directly affected by and has the potential to affect the project from initial conception through completion and well after turnover. The transportation project is for the public and its interests.

public emergency services. Includes services that may need to be altered, such as emergency routes taken by fire and medical personnel.

railroad coordination. The coordination between the railroad agencies and the project.

resource availability. Availability of materials, labor, and equipment because of external factors (affected not because of cost, but scarcity).

social equity. Maintaining equality between all social classes that use and are affected by the project.

sustainability goals. Materials or requirements to use environmentally friendly construction materials or desires by the owner to use alternative materials or methods.

unexpected weather. Unforeseen conditions that are abnormal to typical conditions and therefore cannot be planned around.

utility coordination. All the services necessary that may need to be moved and coordinated (e.g., electricity, gas).

work zone visualization. Based on maintaining capacity decisions and involves using the appropriate means to alert the public of alterations to normal traffic routes and the presence of construction activity.

COST DIMENSION

contingency usage. The reserve budget or budgets (either allocated or unallocated) that are added to the overall cost estimate to account for unknown risks.

cost control. All the tools and methods used to control and manage costs throughout the project.

estimate formation. All the different kinds of estimates required and the susceptibility to those costs varying from initial to final estimates.

incentive usage. The use of incentives by the owner for early completion of the project.

material cost issues. The probability of the material costs changing because of market volatility.

optimization impact on project cost. Trade-off between cost, schedule, and quality (e.g., reducing the duration of the project typically comes with a higher cost).

owner resource cost allocation. The distribution of costs by the owner internally to make sure each area of project management has adequate finances to perform its operations.

payment restrictions. The ability of the owner to pay for performed work, such as accelerated work performed by the contractor.

risk analysis. Cost risk associated with a project that cannot be clearly identified and quantified through formal or informal analysis.

user costs and benefits. Cost trade-off between the transit user benefits of early completion with the increased construction costs required for accelerated construction of existing infrastructure.

FINANCING DIMENSION

advance construction. Similar to borrowing against future funding, but it allows states to independently raise the initial capital for a federally approved project and preserve their eligibility for future federal-aid reimbursement.

bond funding. The floating of bonds that public and private entities may invest in to earn a return on investment on the project.

borrowing against future funding. Methods that allow the owner to borrow against future federal funding in order to undertake current projects.

carbon credit sales. The carbon stored by trees and plants has a market value calculated as credits that can be sold to help finance the project.

cordon or congestion pricing. Reorienting traffic demand to less-congested areas and city centers. Entering the more-congested areas during certain hours requires some type of payment.

federal funding. Provided by the national government, it is standard across the nation and is derived from the annual transportation bill.

financial management software. Any software used for managing the financial aspects of a project.

franchising. When private companies are offered the opportunity, they build and operate income-producing facilities such as rest areas or fuel stations on the public right-of-way in return for a portion of the profits.

global participation. The ability to take advantage of different procurement and capital project delivery cultures around the world. Each nation has its own set of business practices that create competition for financing of transportation projects.

legislative process. The legal limitations placed on financing methods.

monetization of existing assets. An existing asset (e.g., a road or bridge) will be brought up to some standard of quality; private entities are invited to take it over for a concession period, derive revenue from it, and then return it to the original standard before turning it over to the agency or another concessionaire.

project manager financial training. The education necessary for project managers to understand financial methods.

public–private partnerships. Requires both public and private financing. The overall purpose for this category is to gain public access to private capital and create a situation in which the developers’ capital is able to bridge the funding gap in a much-needed piece of infrastructure and thus accelerate the delivery of its service to the traveling public.

revenue generation. Any type of financing that is paid for by a generation of revenue from the infrastructure over a specified time period.

risk analysis. Formal or informal analysis that the financing methods play on the project.

state funding. Independently financed through the particular state in which the project is taking place.

sustainability goals. Materials or requirements to use environmentally friendly construction materials or desires by the owner to use alternative materials or methods.

transition toward alternative financing sources. The financing of complex projects compared to traditional project financing and the shift in financial planning.

uniformity restrictions. The consistency seen between states in legislation and financing techniques.

use of commodity-based hedging. The ability to lock in the material price at the earliest point when the required quantity is known.

vehicle miles traveled fees. User fees that charge the driver a specific cost for using the infrastructure.

SCHEDULE DIMENSION

earned-value analysis. The tracking of scheduled work versus actual work performed.

milestones. Important deadlines during the project life cycle and occurrence of these events in a timely manner.

optimization impact on project schedule. Trade-off between cost, schedule, and quality (e.g., accelerating the schedule may affect quality).

resource availability. The availability and uniformity of resources needed to maintain or alter the schedule.

risk analysis. Schedule risk associated with a project that cannot be clearly identified and quantified through formal or informal methods.

schedule control. All the tools and methods used to control and manage the schedule throughout the project.

scheduling system and software. The different types of systems and software available and mandated for the project, all with different capabilities.

timeline requirements. The timeline of the project (e.g., accelerated).

work breakdown structure. The breakdown of the roles and responsibilities delegated to project participants.

TECHNICAL DIMENSION

automation. The use of automated or robotic equipment for construction.

construction quality. The value of the work that is being put in place by the contractors.

contract formation. The development of the contract responsibilities and specifications.

delivery methods. The type of contracting approach used and how it is set up.

design method. The process and expectations stipulated by the owner for the project and the accuracy and quality required incrementally throughout the design phase. Also refers to considering the entire life of the project and the anticipated maintenance requirements over its lifespan.

disputes. Disagreements between the parties and how they are to be handled.

existing conditions. Any structural limitations already in place that need to be accounted for in the design to satisfy the solution required by the owner.

intelligent transportation systems. Smart traffic systems for transportation projects for which user needs are analyzed and integrated into the implementation of a project.

optimization impact on construction quality. Trade-off between cost, schedule, and quality (e.g., increasing quality requirements may increase costs).

owner's internal structure. How the owner is set up to manage the project effectively (e.g., traditional hierarchy, matrix with project teams).

prequalification of bidders. The act of identifying and selecting qualified contractors and designers who are most capable of performing the requirements necessary for the project.

project scope. The purpose of the project and what is going to be built to satisfy that purpose.

reviews and analysis. Methods for maintaining accuracy and quality of the design that include tools such as value engineering and analysis and constructability reviews.

safety and health. Maintaining a workplace (by all parties) where workers feel comfortable.

technology usage. The technology specified to be used for project communications, such as specific project management software, building information modeling, and others.

typical climate. The typical climate where the project is located and the construction limitations presented by the area's typical climatic conditions.

warranties. Provided by contractors who ensure the quality and guarantee that pieces of the project will remain adequate for a specified time period.